



Alameda County Employees'  
Retirement Association

For the Year Ended  
December 31

2016



# Comprehensive Annual Financial Report

A Pension Trust Fund of the County of Alameda | Oakland, CA

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# A Comprehensive Annual Financial Report

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for the Year Ended December 31, 2016

Issued By:

David Nelsen Chief Executive Officer

Margo Allen Fiscal Services Officer



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**ALAMEDA COUNTY EMPLOYEES' RETIREMENT ASSOCIATION**

475 14th Street, Suite 1000, Oakland, CA 94612

A Pension Trust Fund of the County of Alameda (State of California)

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# Introduction





# Letter of Transmittal

Dear Board of Retirement Members:

I am pleased to submit this *Comprehensive Annual Financial Report (CAFR) of the Alameda County Employees' Retirement Association for the Year Ended December 31, 2016*.

This report presents the financial condition of the Pension Plan, the Other Postemployment Medical Benefits (OPEB), and Non-OPEB, as well as, investment results for the year ended December 31, 2016. It also includes information from the current actuarial valuations as of December 31, 2015. All data and information presented is accurate and reliable, conforms to generally accepted accounting principles, and is free of material misstatements.

## ACERA 2016 – OVERVIEW

### Mission

ACERA provides members and employers with flexible, cost-effective, participant-oriented benefits through prudent investment management and superior member services. Under the supervision and direction of the Board of Retirement (the Board), ACERA deploys competent, professional, impartial, and open procedures designed to treat all members fairly and with courtesy and respect. ACERA manages investments, balancing the need for financial security of its members with superior performance.

### ACERA and its Services

ACERA was established by the Alameda County Board of Supervisors in 1947, under the County Employees Retirement Law of 1937 (CERL), to provide retirement allowances and other benefits for

County employees. ACERA's membership is composed of the following participating employers:

- Alameda County
- Alameda Health System (Formerly Alameda County Medical Center)
- First 5 Alameda County
- Housing Authority of the County of Alameda
- Livermore Area Recreation and Park District
- The Superior Court of California for the County of Alameda

In accordance with the CERL and ACERA's investment policies, ACERA collects and invests employer and member contributions to fund member benefits (including lifetime retirement, disability, and death benefits), pay administration expenses, and offer non-vested benefit programs for select medical and supplemental COLA benefits (subject to annual Board approval under CERL Article 5.5).

### Investment Performance

Throughout 2016, ACERA's total fund value fluctuated due to the increased volatility of the markets. By the end of 2016, all major asset classes in ACERA's portfolio turned positive with domestic equity, international equity, fixed income, PEARLS, real estate, and real assets producing positive results despite two major surprises—the results of the U.K. Brexit vote and the U.S. Presidential election. The total fund had a 7.4% gross rate of return and the fund ranked in the 73rd percentile for the year ended December 31, 2016. The market value of ACERA's net position increased by \$325 million, to \$6.97 billion. ACERA's annualized gross rate of return over the last five and ten year spans was 9.3% and 5.5%, ranking ACERA's fund in the 24th and 27th percentiles, respectively. ACERA's

investment goal is to operate at a level of performance in the upper quartile of comparable pension funds on a risk-adjusted basis.

## Financial Reporting

ACERA management is responsible for the accuracy, completeness, and fair presentation of the information in this report. Williams, Adley & Company-CA, LLP provides external audit services to determine whether the financial statements are presented in conformity with generally accepted accounting principles. The Management's Discussion and Analysis (MD&A) Section starting on [page 12](#) provides a thorough analysis of ACERA's operations and financial status.

## Internal Controls

Management employs an annual risk assessment to design, implement, and maintain effective internal controls. Recognizing that even sound internal controls have inherent limitations, and the cost of a control should not exceed the benefits to be derived, ACERA's objective is to provide reasonable, rather than absolute assurance, that the financial statements are free of any material misstatements. Common risk considerations include safeguarding pension assets, maintaining accurate and reliable accounting records, protecting member privacy, fraud prevention, and ensuring compliance with laws and regulations. The Board of Retirement oversees management's performance, and is ultimately responsible for confirming that management fulfills its duty in this regard. In addition, ACERA's Office of Internal Audit independently assesses whether the organization's risk management, control, and governance processes are adequate.

## Actuarial Funding Status

ACERA engages an independent firm to conduct annual actuarial valuations. The pension plan's actuarial accrued liability increased from \$7.59 billion in 2014 to \$7.88 billion as of December 31, 2015. The plan's valuation value of assets increased from \$5.68 billion in 2014 to \$6.08 billion as of December 31, 2015. The Unfunded Actuarial Accrued Liability decreased from \$1.91 billion in 2014 to \$1.79 billion as of December 31, 2015, with the funded ratio increasing from 74.8% to 77.3%, respectively. The Actuarial Section of this report

contains a more detailed discussion of the funding requirements.

## Supplemental Retiree Benefit Reserve

ACERA administers a Supplemental Retiree Benefit Reserve (SRBR) funded by regular earnings and sharing gains above the assumed actuarial investment rate of 7.60%. As of December 31, 2015, the SRBR held \$858.1 million in actuarial value of assets, of which, \$822.9 million will fund the current benefit structure until the year 2038 for Postemployment Medical Benefits and \$35.2 million will fund the current Non-OPEB benefit structure until the year 2035, even if no new earnings above the assumed investment rate of return are allotted to the SRBR.

## Membership

In 2016, ACERA's active membership increased from 11,092 to 11,108. The number of retired members and beneficiaries receiving pension benefits increased from 8,989 to 9,246. Deferred membership increased from 2,121 to 2,267. Total membership increased from 22,202 to 22,621.

## 2016 ACCOMPLISHMENTS

In 2016, ACERA continued to focus on accountability and customer service enhancements in order to achieve our mission of excellent customer service while remaining cost effective and efficient in our operations.

## Administration

Administrative efficiency efforts have continued and accomplishments include initiating a performance measurement system; completing the implementation of Governmental Accounting Standards Board (GASB) Statement No. 72 *Fair Value Measurement and Application*; initiating a GASB Statements No. 74 & 75 project to implement net OPEB liability reporting requirements; conducting a search for an external audit firm; implementing a cloud-based budget software program; initiating a management process for maintaining department procedures; developing a change control procedure for making modifications to ACERA's computing environment; contracting with a new electronic document management system support

provider and completing a system assessment in preparation of an upgrade plan; conducting project management training to assist staff in implementing a standardized project management approach; initiating an intranet project; conducting 13 recruitments; initiating an employee onboarding plan with core curriculum for all new leaders and team members; and providing workforce training in ergonomics, workplace violence prevention, performance management, project essentials, stress management, conflict resolution, creating positive relationships, the art of forgiveness, business writing, and business communication.

## Investments

ACERA implemented a new target asset allocation in 2016. The Board approved asset class allocations are 28% to US Equity, 26% to International Equity, 15% to Fixed Income, 8% to Real Estate, 18% to Private Equity and Alternatives (PEARLS), and 5% to Real Assets.

ACERA amended its target manager structure for both U.S. and International Equity assets classes. ACERA shifted 25.5% of the U.S. Equity asset class to passive management under the Large Cap Core Index sub-asset class, increasing the overall passive portion of the asset class to 70%. ACERA shifted 30% the International Equity asset class to two new sub-asset classes, Passive Developed Market Index and Emerging Markets.

ACERA continued to build out the PEARLS asset class by approving four commitments to the various PEARLS subcategories, for a total of over \$142.5 million in commitments to new PEARLS investment managers in 2016, increasing the total PEARLS commitment to 18.0% of the portfolio. Additionally, ACERA made two commitments totaling \$50.0 million to private equity transactions in the Real Estate asset class, bringing the total allocation to Real Estate up to \$497.5 million (7.1%) by the end of the year.

## Benefits

ACERA continued to enhance customer service and administration of benefits, and accomplishments including implementing “opt in to paper” for ACERA retiree direct deposit statements; conducting a Medicare Part B Reimbursement Plan outreach for

eligible members; completing implementation and launch of medical coverage option for out-of-service area, early retirees through a health exchange; completing transition of medical coverage for retirees under Kaiser Permanente multi-site contracts; initiating a search for a medical advisor to ACERA’s Board of Retirement and disability claims management services; initiating an under and overpayment of benefits and contributions policy, including development of a quarterly reporting of overpayments to the Board; maintaining call center service levels despite staff shortages and turnover; and updating and documenting over 20 benefits procedures and established a documentation library.

## CERTIFICATE OF ACHIEVEMENT

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to ACERA for its Comprehensive Annual Financial Report for the year ended December 31, 2015 (See [page 5](#)). This has been the nineteenth year ACERA has received this prestigious award.

## ACKNOWLEDGMENTS

The compilation of this report reflects the combined effort of ACERA’s management and staff under the leadership of the Board of Retirement. This report and the corresponding Popular Annual Financial Report are available to members and the general public on ACERA’s website at [www.acera.org](http://www.acera.org).

The dedication of ACERA staff forms the nucleus of our service mission, and I wish to express deep gratitude to them for the success of our operation.

Respectfully submitted,



David Nelsen  
Chief Executive Officer  
June 9, 2017



Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**Alameda County  
Employees' Retirement Association  
California**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**December 31, 2015**

Executive Director/CEO

*ALSO AWARDED EACH YEAR FROM 1996 THROUGH 2010 AND 2012 THROUGH 2014*

## MEMBERS OF THE BOARD OF RETIREMENT

As of January 1, 2017



**Dale E. Amaral**  
*Chair*  
*Elected by Safety Members*



**Tarrell V. Gamble**  
*First Vice Chair*  
*Appointed by the Board of Supervisors*



**Annette Cain-Darnes**  
*Second Vice Chair*  
*Appointed by the Board of Supervisors*



**Ophelia B. Basgal**  
*Appointed by the Board of Supervisors*



**Keith Carson**  
*Appointed by and Member of the Board of Supervisors*



**Liz Koppenhaver**  
*Elected by Retired Members*



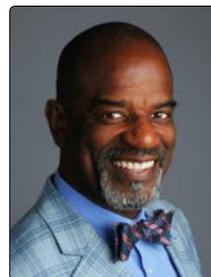
**Henry C. Levy\***  
*Ex-Officio Member*  
*Treasurer-Tax Collector*  
*County of Alameda*



**Nancy Reilly**  
*Alternate Elected by Retired Members*



**Elizabeth Rogers**  
*Elected by General Members*



**Darryl L. Walker Sr.**  
*Alternate Elected by Safety Members*



**George Wood**  
*Elected by General Members*

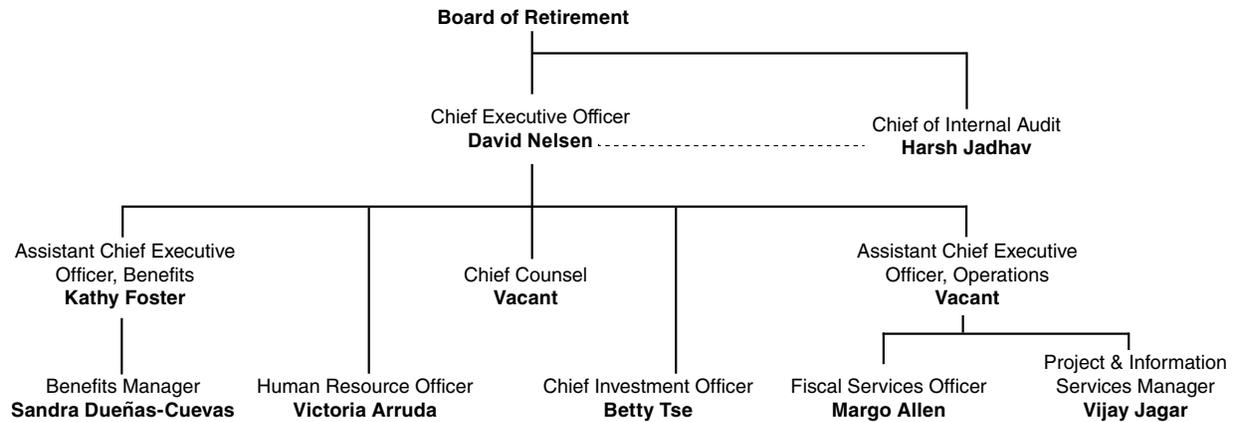
\*Henry C. Levy was appointed as Treasurer-Tax Collector on April 26, 2017, to complete Donald R. White's remaining term of office.

### 2016 Board of Retirement

Ophelia B. Basgal (**Chair**), Dale E. Amaral (**First Vice Chair**), Tarrell V. Gamble (**Second Vice Chair**), Annette Cain-Darnes, Keith Carson, , Liz Koppenhaver, Elizabeth Rogers, Donald R. White, George Wood, David M. Safer (**Alternate Retiree**), Darryl L. Walker, Sr (**Alternate Safety**)

## ADMINISTRATIVE ORGANIZATIONAL CHART

As of June 1, 2017



## PROFESSIONAL CONSULTANTS<sup>1</sup>

### Actuary

Segal Consulting<sup>2</sup>

### Administration

Clarity Consultants

### Benefits

EPO Design

Keenan & Associates

### Fiscal Services

Armanino LLP

### Human Resources

Lakeside Group

### Independent Auditors

Williams, Adley & Company-CA, LLP

## Information Technology

Digital Deployment

Levi, Ray & Shoup Consulting

NEKO Industries

## Legal

Amy Oppenheimer

Byers/Richardson

Hanson, Bridgett, Marcus, Vlahos, LLP

Law Office of Charles Woodson

Manatt, Phelps & Phillips

Nossaman, LLP

Reed Smith, LLP

## Other Specialized Services

American Arbitration Association

Center for Occupational Psychiatry

Towers Matson

U.S. Healthworks Group

<sup>1</sup> The listing of Investment Professionals found on [page 83](#) provided services to the pension plan. The listing of Investment Professionals found on [page 83](#) also provides services to the Other Postemployment Benefits plan (OPEB) as both the pension fund and the OPEB fund are invested together. Not all of the professional consultants listed above are required to file a Statement of Economic Interests (Form 700) under ACERA's Conflict of Interest Policy.

<sup>2</sup> Segal Consulting also provides Administration and Benefits consulting services.

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# Financial





## Independent Auditor's Report

Board of Retirement  
Alameda County Employees' Retirement Association  
Oakland, California

### Report on the Financial Statements

We have audited the accompanying financial statements of the Alameda County Employees' Retirement Association (ACERA), as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise ACERA's basic financial statements as listed in the table of contents.

#### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### *Auditor's Responsibility*

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### *Opinion*

In our opinion, the financial statements referred to above present fairly, in all material respects, the fiduciary net position of ACERA as of December 31, 2016, and the change in its fiduciary net position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### *Emphasis of Matters*

##### *Change in Accounting Principle*

As described in note 1 to the financial statements, ACERA adopted new accounting guidance: Governmental Accounting Standards Board Statement (GASB) No. 72, *Fair Value Measurement and Application* for the year ended December 31, 2016.

##### *Net Pension Liability of Employers*

As described in note 5, based on the most recent actuarial valuation as of December 31, 2016, ACERA's independent actuaries determined that, at December 31, 2016, the total pension liability exceeded the fiduciary net position by \$2.2 billion.

Our opinion is not modified with respect to these matters.

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#### WILLIAMS, ADLEY & COMPANY-CA, LLP

*Certified Public Accountants / Management Consultants*

7677 Oakport Street, Suite 1000 • Oakland, CA 94621 • (510) 893-8114 • Fax: (510) 893-2603

<http://ca.williamsadley.com>



### ***Other Matters***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedule of changes in the net pension liability and related ratios, schedule of employer contributions for the pension plan and non-OPEB, schedule of investment returns, and schedules of funding progress, and employer contributions for OPEB, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the *Governmental Accounting Standards* Board, who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Information***

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise ACERA's basic financial statements. The schedules of administration expense, investment expenses, and payments to other consultants, and the introduction, investment, actuarial, and statistical sections, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The schedules of administration expense, investment expenses, and payments to other consultants are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statement themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

The introduction, investment, actuarial, and statistical sections have not been subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

### ***Report on Summarized Comparative Information***

We have previously audited ACERA's 2015 financial statements, and our report dated June 9, 2016, expressed an unmodified opinion on those audited financial statements. In our opinion, the summarized comparative information presented herein as of and for the year ended December 31, 2015, is consistent, in all material respects, with the audited financial statements from which it has been derived.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 9, 2017, on our consideration of ACERA's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering ACERA's internal control over financial reporting and compliance.

*Williams, Adley & Company CA, LLP*

Oakland, California

June 9, 2017

# Management's Discussion and Analysis

Management's Discussion and Analysis (MD&A) presents the financial activities of the Alameda County Employees' Retirement Association (ACERA) for the year ended December 31, 2016. It provides an overview of the financial position and the combined results of operations for the pension plan and non-OPEB and Other Postemployment Benefits (OPEB). The narrative, in conjunction with the financial statements starting on [page 19](#) and the notes to the financial statements beginning on [page 22](#), presents ACERA's overall financial position, and the results of its operations. ACERA's funding is a combination of participating employer and member contributions and earnings on invested assets. The Chief Executive Officer's Letter of Transmittal starting on [page 2](#) of this Comprehensive Annual Financial Report (CAFR) should be read along with the MD&A narrative.

*(Note: Rounding standards applied throughout this section, except when rounding obfuscated the clarity and meaning of the information, e.g., Administration Expense)*

## FINANCIAL HIGHLIGHTS

- ACERA's net position, which represents funds restricted for paying current and long-term pension benefit obligations and non-vested OPEB for plan members and their beneficiaries, was \$7.0 billion at the close of 2016. Net position for 2016 ended the year with a \$325.0 million increase over the prior year. This 5% increase was primarily attributable to the increase in fair value of ACERA's investment portfolio during 2016.
- ACERA Implemented Governmental Accounting Standards Board (GASB) Statement No. 72, *Fair Value Measurement and Application*. This new reporting standard addressed accounting and financial reporting issues related to the fair value measurement of invested assets. The definition of fair value is the price that would be received for an asset or paid to transfer a liability in an orderly transaction between participants at the measurement date. Consequently, the statement establishes three inputs, that is, Level 1, Level 2 or Level 3 inputs to disclose the valuation used to measure fair value. This valuation technique is intended to improve financial reporting by enhancing comparability of financial statements among governments requiring measurement of certain assets and liabilities at fair value using a consistent and more detailed definition of fair value and accepted valuation techniques.
- ACERA's Net Pension Liability (NPL) as of December 31, 2016, and December 31, 2015, is \$2.2 billion and \$2.1 billion, respectively. The \$0.1 billion increase is primarily attributable to the change in the assumptions to no longer limit the liabilities in the non-OPEB benefits provided by the Supplemental Retirees Benefit Reserve in 2016 compared to 2015.
- As of December 31, 2015, the date of the actuarial valuation used for the 2016 CAFR, the actuarial investment rate of return assumption used was 7.6%. The inflation rate assumption was 3.25% with assumed across-the-board salary increases of 0.5%.
- As of December 31, 2015, the unlimited funded ratio for ACERA's OPEB provided by the Supplemental Retiree Benefits Reserve (SRBR) was 91.3%. This comparable funding ratio remained unchanged from the December 31, 2014 valuation.

- ACERA had \$346.4 million in net deferred investment losses based on the actuarial value of assets. These deferred losses represent 5.2% of the market value of assets, as of the December 31, 2015, actuarial valuation date. For funding purposes, when determining the actuarial value of assets, deferred gains and losses are recognized over 10 six-month periods. Unless offset by future investment gains or other favorable experience, the recognition of the \$346.4 million market losses is expected to have a negative impact on the Association's future funded percentage and contribution rate requirements.

## OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis serves as an introduction to ACERA's Basic Financial Statements, which comprise the following five components:

- Statement of Fiduciary Net Position
- Statement of Changes in Fiduciary Net Position
- Notes to the Basic Financial Statements
- Required Supplementary Information (RSI) and Notes to RSI
- Supplemental Schedules

The basic financial statements report the components of the fiduciary net position held in trust for benefits, the components of the changes in the fiduciary net position (additions and deductions), along with explanatory notes to the basic financial statements.

ACERA's basic financial statements have two reporting columns. The first column reports the pension plan and non-OPEB, and the second column reports the postemployment medical benefits. ACERA's pension benefits and the non-OPEB are valued together for the purpose of determining and reporting the NPL. In addition to the basic financial statements, this report contains required supplementary information and supplemental schedules intended to assess the historical context of ACERA's progress in meeting benefit obligations through funding of contributions and investment income.

The *Statement of Fiduciary Net Position* on [page 19](#) provides a snapshot of account balances at year's end. It includes the assets available for future benefit payments as well as current liabilities outstanding at year's end.

ACERA did not have any transactions that met the criteria for deferred outflows of resources or deferred inflows of resources as defined in GASB Statement No. 63 and GASB Statement No. 65. As a result, those line items are not displayed on the 2016 Statement of Fiduciary Net Position.

The *Statement of Changes in Fiduciary Net Position* starting on [page 20](#) provides a summary view of the additions to and deductions from the fiduciary net position that occurred over the course of the 2016 financial year.

The *Basic Financial Statements* include all assets and liabilities, using the accrual basis of accounting, in compliance with generally accepted accounting principles, similar to the accounting method used by most private-sector companies. All of the year's asset additions and deductions are taken into account regardless of when the corresponding cash is received or paid. All investment purchases and sales are reported as of the trade date. Investments are reported at current fair value and in accordance with GASB Statement No. 31. Both realized and unrealized investment gains and losses are recognized. Each depreciable component of capital assets is depreciated over its useful life.

*Notes to the Basic Financial Statements* starting on [page 22](#) provide additional information essential for a complete understanding of the basic financial statements.

*Required Supplementary Information and Notes to Required Supplementary Information* starting on [page 55](#) illustrate the GASB Statement No. 67 financial reporting requirements in the Schedule of Changes in Net Pension Liability and Related Ratios, Schedule of Employer Contributions, Schedule of Investment Returns, and Notes to Required Supplementary Information for the Pension Plan and Non-OPEB. Also reported are Schedules of Funding Progress and Schedule of Employer Contributions, along with the Notes to the Required Supplementary Information for Postemployment Medical Benefits.

*Supplemental Schedules* of administrative expenses, investment expenses and payments to other consultants are presented on [page 62](#).

Tables 1 and 2 on [page 14](#), present condensed information about ACERA's financial position and results of operations for the current year in comparison to the preceding year, and form the basis for this financial discussion.

Table 1: Fiduciary Net Position (Condensed)

As of December 31, 2016 and 2015 (Dollars in Millions)

	2016	2015	Increase (Decrease) Amount	Percent Change
<b>ASSETS</b>				
Current Assets	\$ 363.0	\$ 443.6	\$ (80.6)	-18%
Investments at Fair Value	6,963.5	6,632.7	330.8	5%
Capital Assets, net	1.8	2.3	(0.5)	-22%
<b>Total Assets</b>	<b>7,328.3</b>	<b>7,078.6</b>	<b>249.7</b>	<b>4%</b>
<b>LIABILITIES</b>				
Current Liabilities	362.7	438.0	(75.3)	-17%
<b>Total Liabilities</b>	<b>362.7</b>	<b>438.0</b>	<b>(75.3)</b>	<b>-17%</b>
<b>NET POSITION</b>				
<b>Restricted - Held in Trust for Benefits</b>	<b>\$ 6,965.6</b>	<b>\$ 6,640.6</b>	<b>\$ 325.0</b>	<b>5%</b>

Table 2: Changes In Fiduciary Net Position (Condensed)

For the Years Ended December 31, 2016 and 2015 (Dollars in Millions)

	2016	2015	Increase (Decrease) Amount	Percent Change
<b>ADDITIONS</b>				
Member Contributions	\$ 85.8	\$ 82.9	\$ 2.9	4%
Employer Contributions	241.7	224.6	17.1	8%
Net Investment Income (Loss)	470.0	(6.5)	476.5	-
Miscellaneous Income	0.5	2.0	(1.5)	-75%
Transfer to Employers' Advance Reserve from SRBR for Employer Contributions to 401(h) Account	33.8	36.5	(2.7)	-7%
Transfer to Employers' Advance Reserve from SRBR for Implicit Subsidy	6.0	5.3	0.7	13%
Transfer from Employers' Advance Reserve to SRBR for OPEB Related Administrative Expenses	1.2	1.2	-	0%
<b>Total Additions</b>	<b>839.0</b>	<b>346.0</b>	<b>493.0</b>	<b>142%</b>
<b>DEDUCTIONS</b>				
Retirement Benefit Payments	413.8	392.3	21.5	5%
Postemployment Medical Benefits	34.9	33.7	1.2	4%
Member Refunds	8.5	9.0	(0.5)	-6%
Administration	15.8	15.4	0.4	3%
Transfer from SRBR to Employers' Advance Reserve for Employer Contributions to 401(h) Account	33.8	36.5	(2.7)	-7%
Transfer from SRBR to Employers' Advance Reserve for Implicit Subsidy	6.0	5.3	0.7	13%
Transfer to SRBR from Employers' Advance Reserve for OPEB Related Administrative Expenses	1.2	1.2	-	0%
<b>Total Deductions</b>	<b>514.0</b>	<b>493.4</b>	<b>20.6</b>	<b>4%</b>
<b>CHANGE IN NET POSITION</b>	<b>325.0</b>	<b>(147.4)</b>	<b>472.4</b>	<b>-321%</b>
<b>NET POSITION - JANUARY 1</b>	<b>6,640.6</b>	<b>6,788.0</b>	<b>(147.4)</b>	<b>-2%</b>
<b>NET POSITION - DECEMBER 31</b>	<b>\$ 6,965.6</b>	<b>\$ 6,640.6</b>	<b>\$ 325.0</b>	<b>5%</b>

## ANALYSIS OF FINANCIAL POSITION

Fiduciary net position held in trust for benefits equals assets less liabilities. Table 1, on [page 14](#), displays the condensed information of the fiduciary net position, which as of December 31, 2016, totaled approximately \$7.0 billion. This is \$325.0 million or a 5% increase from the prior year, primarily a result of an increase in the fair value of ACERA's invested assets. The Investment Section, starting on [page 64](#), provides further details about ACERA's investment performance.

### Current Assets

The components of current assets are detailed on the Statement of Fiduciary Net Position on [page 19](#). Total current assets decreased by \$80.6 million from \$443.6 million in 2015 to \$363.0 million in 2016. This 18% decrease was mostly due to the net decrease in cash and securities lending cash collateral of \$81.1 million.

### Investments at Fair Value

ACERA's investments at fair value increased 5.0% from \$6.6 billion in 2015 to \$7.0 billion in 2016. The \$330.8 million increase in investments at fair value was net of ACERA's \$150.5 million cash draw in 2016 on the portfolio to pay retirement benefits and administrative costs.

### Capital Assets, Net

Capital assets include equipment, furniture, information systems, and leasehold improvements. The value of capital assets decreased from \$2.3 million in 2015 to \$1.8 million in 2016. The net decrease of \$0.5 million or -22% was due to the declining value of the useful life of capital assets.

### Total Assets

In all, total assets experienced a net increase of \$249.7 million, from \$7.1 billion in 2015 to \$7.3 billion in 2016. The increase in total investments at fair value accounted for all of the increase in total assets.

## Current Liabilities

The components of ACERA's current liabilities are detailed in the Statement of Fiduciary Net Position on [page 19](#). Current liabilities decreased by \$75.3 million or -17% from \$438.0 million in 2015 to \$362.7 million in 2016. The net decrease is mainly due to a \$81.7 million decrease in securities lending liability, offset by a collective \$6.4 million increase in investment-related payables (\$3.3 million), unsettled trades (\$1.7 million), accrued administrative expenses (\$0.4 million), and members benefits and refunds payable (\$1.0 million).

## ANALYSIS OF RESULTS OF OPERATIONS

The change in fiduciary net position equals total additions less total deductions. Table 2, on [page 14](#), displays the condensed information about ACERA's 2016 financial activity. From January 1 to December 31, 2016, ACERA's fiduciary net position increased by \$325.0 million. The increase was almost exclusively due to appreciation of the fair value of ACERA's invested assets.

### Additions to Fiduciary Net Position

The primary funding sources for ACERA's member benefits are member contributions, employer contributions, and net investment income. Additions to and deductions from fiduciary net position include transfers to and from the employers' advance reserve and the supplemental retiree benefits reserve.

Total additions to ACERA's fiduciary net position for the years ending December 31, 2016, and 2015, were \$839.0 million and \$346.0 million, respectively. This is a total net increase of \$493.0 million or 142%. ACERA's net investment income for 2016 was \$470.0 million, compared to \$6.5 million of net investment losses in 2015. See the Net Investment Income (Loss) section on [page 16](#) for a more comprehensive discussion of this increase.

The December 31, 2015, actuarial valuation report recommended a contribution rate decrease for members and employers. The Board of Retirement approved both decreases to be in effect by September 2016. The aggregate member contribution rate decreased from 8.79% of payroll to 8.77%

of payroll. This decrease was primarily due to the change in membership demographics.

The aggregate employer contribution rate decreased from 25.69% of payroll to 24.89% of payroll. This decrease was primarily due to (a) higher than expected return on investments (after smoothing), (b) lower than expected salary increases for active members, (c) lower than expected COLA increases for retirees and beneficiaries, (d) change in membership demographics, and (e) other actuarial gains, offset somewhat by (f) amortizing the prior year's Unfunded Actuarial Accrued Liability (UAAL) over a smaller than expected projected total payroll, and (g) loss due to actual contributions less than expected. Refer to the following member and employer contributions sections for further discussion.

### *Member Contributions*

Total member contributions for 2016 were \$85.8 million, up \$2.9 million or 4% over 2015 total member contributions of \$82.9 million. As previously stated, 2015 actuarial valuation contributions rates went into effect September 1, 2016<sup>1</sup>.

### *Employer Contributions*

Total employer contributions collected for 2016 were \$241.7 million, an increase of 8% or \$17.1 million over the \$224.6 million in total contributions collected in 2015.

### *Net Investment Income (Loss)*

Net investment gain for 2016 was \$470.0 million, which is \$476.5 million higher than the \$6.5 million in investment loss for 2015. This increase in net investment income was primarily due to a net appreciation in the fair value of invested assets. The 2016 net appreciation of investments was \$367.0 million compared to a 2015 net depreciation of \$61.6 million. The 2016 gross investment return was 7.4% compared to a 0.4% gross investment returns in 2015. The Investment Section of this report starting on [page 64](#) describes investment results and comparatives in greater detail.

### *Miscellaneous Income*

Miscellaneous income for 2016 totaled \$0.5 million, down \$1.5 million or 75% from 2015. This decrease is mainly due to a decrease of class action securities litigation settlements.

### *Transfers between Employers' Advance Reserve and SRBR*

Postemployment medical benefits are paid from employers' 401(h) accounts. Participating employers identify a portion of their contributions as 401(h) contributions. Employers funded \$33.8 million and \$36.5 million to their 401(h) accounts for years 2016 and 2015, respectively. See 401(h) Postemployment Medical Benefits Account on [page 33](#).

In July 2011, ACERA applied the provisions of the 1937 Act (Section 31596.1) and allocated a portion of the 401(h) contributions towards administrative costs. As a result, \$1.2 million was transferred from the employers' advance reserve to SRBR for both 2016 and 2015.

A transfer of \$6.0 million was made from the SRBR to the employers' advance reserve in 2016 to compensate Alameda County for the 2015 blended rate health care implicit subsidy. The implicit subsidy transfer increased by \$0.7 million or 13% from 2015. This increase was primarily due to an escalation in the utilization rates for retirees under age 65.

### *Deductions from Fiduciary Net Position*

The four main categories of deductions from the fiduciary net position are retirement benefits, post-employment medical benefits, member refunds, and the expenses of administering the retirement system.

Total deductions from the fiduciary net position for 2016 were \$514.0 million. This is 4% or a \$20.6 million increase over the \$493.4 million in deductions for 2015. Retirement benefit payments increased by \$21.5 million, partially offset by reductions in the 401(h) contributions of \$2.7 million and a slight reduction in member refunds of \$0.5 million.

<sup>1</sup> For ACERA's plan year, there is an eight-month lag before new contribution rates go into effect. This means that a prior plan year's contribution rate is in effect for eight of the twelve months of the financial reporting period. Therefore, for 2016, there was an eight-month period (January 1 through August 31, 2016) that the contribution rate was 8.79% and a four-month period (September 1 through December 31, 2016) that the contribution rate was 8.77%.

### Retirement Benefit Payments

Retirement benefit payments in 2016 were \$413.8 million, a \$21.5 million or 5% increase over \$392.3 million in 2015. Retirement benefits include service retirements and disability allowances, death benefit payments, and supplemental cost-of-living adjustments. The increase in retirement benefit payments is primarily due to higher average benefits of retirees added to the retirement payroll compared to the lower average retirement allowance of those retirees removed from the retirement payroll.

### Postemployment Medical Benefits

Postemployment medical benefits paid from the 401(h) account in 2016 were \$34.9 million, an increase of \$1.2 million or 4% over the \$33.7 million paid from the 401(h) account in 2015. This increase was due in part to higher non-Medicare health premiums and in part to an increase in new retirees. ACERA's maximum monthly medical benefit for 2016 was \$540.44 per member. Retirees 65 years and older, who were on the Medicare Exchange, received a maximum of \$414.00 Monthly Medical Allowance (MMA). For retirees 65 years and older, enrolled in the Medicare Exchange individual plans, ACERA utilized Health Reimbursement Accounts (HRAs).

### Member Refunds

Member refunds originate from either a member separation from service (termination) or an active member death. Member refunds decreased by \$0.5 million or 6% from \$9.0 million in 2015 to \$8.5 million in 2016. The decrease was primarily due to a decline in termination refunds.

### Administration Expense

For 2016, the total administration expense was \$15.8 million. This is a 3% increase or \$0.4 million higher than the \$15.4 million total administration expense for 2015. The \$0.4 million net increase was primarily due to higher salary and legal expenses. Administration expenses cover the basic cost of operating the retirement system. Some expenses are subject to the statutory limit, as defined in the following paragraph, and others are excluded from the statutory limit.

In accordance with legal spending restrictions outlined in the County Employee Retirement Law of 1937 (1937 Act), ACERA's Board of Retirement adopts

an operating expense and administrative budget, effective for the following year. The annual amount of administrative budget is subject to legal and budgetary restrictions. Note 11 to the Basic Financial Statements, [page 53](#), further describes the legal limitations. Consequently, the administrative budget for 2016 was kept in compliance with the "37 Act" legal spending restrictions of 0.21% of the accrued actuarial liability of the retirement system.

Administrative expenses subject to the statutory limit increased by 4% or \$0.4 million, from \$11.7 million in 2015 to \$12.1 million in 2016. The major categories of operating expenses subject to the statutory limit include personnel services, professional services, communications, and utilities, and other (i.e., depreciation, board of retirement operating expenses, insurance, miscellaneous, training, maintenance-equipment, and supplies).

Administrative expenses excluded from the statutory limit decreased by 2% or \$0.1 million, from \$3.8 million in 2015 to \$3.7 million in 2016. The categories of operating expenses not subject to the statutory limit include legal, technology, actuarial, and business continuity expenses.

## CURRENTLY KNOWN FACTS AND EVENTS

**Litigation:** In 2012, the Legislature passed AB 197, designed to codify then-current case law and the prevailing practices among county retirement systems as to what elements of compensation may and may not be included in calculating members' retirement allowances. For ACERA, AB 197 required the system to change its method for calculating retirement allowances, particularly as to cash-outs of accrued leave time during the final year of employment and upon termination. The law also clarified whether "on-call," "standby," and "callback" pay may or may not be included in calculating the retirement allowance.

Before ACERA could implement the new law as of January 1, 2013, a group of petitioners (active employees and their representative bargaining units) filed a lawsuit challenging the changes required by AB 197, arguing that such "legacy" employees had a vested contractual right to have ACERA continue its past practices. Similar litigation was filed in Contra

Costa, Merced, and Marin counties. Three of the cases (including ACERA's) were consolidated in Contra Costa County Superior Court. By stipulation and order, ACERA agreed to "stay" (suspend) implementing AB 197 until resolution of the litigation in the trial court.

The lawsuit ended on May 12, 2014, with the entry of a final judgment after several evidentiary hearings. The Court ruled that legacy members do not have a vested right to include the challenged amounts in calculating retirement allowances, unless the amounts were both earned and payable in the "final average salary" period, and were paid for work during normal working hours required of all employees in the same grade and class. The Court issued a writ commanding ACERA to conform to the terms of AB 197, following continuance of the "stay" for an additional 60 days. ACERA obeyed the writ and began to implement AB 197 on or about July 11, 2014.

Petitioners have appealed the trial court's judgment and writ. Briefing on the appeal before the First District Court of Appeal (San Francisco) is complete and the parties are awaiting a date for oral argument, which is expected during 2017. The California Supreme Court has agreed to accept the appeal from a similar ruling in the separately-heard Marin County case, but has suspended its review pending the appellate court ruling in the ACERA appeal. No further stay is in effect. Pending the appeal, ACERA is implementing the requirements of AB 197 as to retiring legacy members.

## FIDUCIARY RESPONSIBILITIES

ACERA's Board of Retirement and management are fiduciaries of the retirement plan. Under the

California Constitution and the 1937 Act, assets of the retirement plan can be used only for the exclusive benefit of the plan participants and their beneficiaries.

## REQUESTS FOR INFORMATION

This report is designed to provide the Board of Retirement, the membership, participating employers, taxpayers, investment managers, vendors, and other stakeholders or interested parties with a general overview of ACERA's financial condition, financial activities, and funding status. Questions regarding any of the information provided in this report or requests for additional information should be addressed to:

ACERA  
Fiscal Services Department  
475 14th Street, Suite 1000  
Oakland, California 94612-1900

You can also contact us by e-mail at [info@acera.org](mailto:info@acera.org) or by phone at (510) 628-3000 during normal business hours. Our website [www.acera.org](http://www.acera.org) contains a wealth of information and is always accessible.

Respectfully submitted,



Margo Allen  
Fiscal Services Officer  
May 1, 2017

## BASIC FINANCIAL STATEMENTS

### Statement of Fiduciary Net Position

As of December 31, 2016, with Comparative Totals as of December 31, 2015 (Dollars in Thousands)

	Pension Plan & Non-OPEB	Postemployment Medical Benefits	Total 2016	Total 2015
<b>ASSETS</b>				
Cash	\$ 1,265	\$ -	\$ 1,265	\$ 698
Securities Lending Cash Collateral	322,844	-	322,844	404,498
<b>Receivables</b>				
Contributions	12,753	-	12,753	10,842
Investment Receivables	15,617	-	15,617	15,212
Unsettled Trades - Investments Sold	8,465	-	8,465	7,145
Future Contracts - Equity Index	994	-	994	498
Foreign Exchange Contracts	24	-	24	3,612
Other Receivables	189	-	189	375
<b>Total Receivables</b>	<b>38,042</b>	<b>-</b>	<b>38,042</b>	<b>37,684</b>
Prepaid Expenses	823	-	823	706
<b>Total Current Assets</b>	<b>362,974</b>	<b>-</b>	<b>362,974</b>	<b>443,586</b>
<b>Investments at Fair Value</b>				
Short-Term Investments	209,671	-	209,671	161,194
Domestic Equity	1,334,452	-	1,334,452	1,451,044
Domestic Equity Commingled Funds	953,344	-	953,344	716,825
International Equity	1,479,954	-	1,479,954	1,417,208
International Equity Commingled Funds	400,848	-	400,848	366,796
Domestic Fixed Income	809,532	-	809,532	762,685
International Fixed Income	123,553	-	123,553	138,045
International Fixed Income Commingled Funds	115,954	-	115,954	104,666
Real Estate - Separate Properties	55,954	-	55,954	53,844
Real Estate - Commingled Funds	435,868	-	435,868	430,081
Real Assets	286,169	-	286,169	248,666
Private Equity and Alternatives	758,239	-	758,239	781,636
<b>Total Investments</b>	<b>6,963,538</b>	<b>-</b>	<b>6,963,538</b>	<b>6,632,690</b>
Non-OPEB Assets	36,162	-	36,162	35,193
Due from Pension Plan	(882,212)	846,050	(36,162)	(35,193)
Capital Assets at Cost (Net of Accumulated Depreciation and Amortization)	1,756	-	1,756	2,335
<b>Total Assets</b>	<b>6,482,218</b>	<b>846,050</b>	<b>7,328,268</b>	<b>7,078,611</b>
<b>LIABILITIES</b>				
Securities Lending Liability	322,844	-	322,844	404,498
Unsettled Trades - Investments Purchased	18,503	-	18,503	17,456
Future Contracts - Equity Index	169	-	169	1,104
Equity Index Swaps	57	-	57	-
Foreign Exchange Contracts	2,957	-	2,957	1,429
Investment-Related Payables	12,660	-	12,660	9,355
Accrued Administration Expenses	2,055	-	2,055	1,649
Members Benefits & Refunds Payable	3,238	-	3,238	2,309
Retirement Payroll Deductions Payable	205	-	205	186
<b>Total Liabilities</b>	<b>362,688</b>	<b>-</b>	<b>362,688</b>	<b>437,986</b>
<b>NET POSITION - Held in Trust for Benefits</b>	<b>\$ 6,119,530</b>	<b>\$ 846,050</b>	<b>\$ 6,965,580</b>	<b>\$ 6,640,625</b>

The accompanying Notes to the Basic Financial Statements are an integral part of these Basic Financial Statements.

## Statement of Changes in Fiduciary Net Position

For the Year Ended December 31, 2016, with Comparative Totals for the Year Ended December 31, 2015 (Dollars in Thousands)

	Pension Plan & Non-OPEB	Postemployment Medical Benefits	Total 2016	Total 2015
<b>ADDITIONS</b>				
<b>Contributions</b>				
Member	\$ 85,736	\$ -	\$ 85,736	\$ 82,949
Employer	207,910	33,819	241,729	224,607
<b>Total Contributions</b>	<b>293,646</b>	<b>33,819</b>	<b>327,465</b>	<b>307,556</b>
<b>Investment Income</b>				
<b>From Investment Activities:</b>				
Net Appreciation (Depreciation) in Fair Value of Investments	366,982	-	366,982	(61,627)
Dividends, Interest, & Other Investment Income	147,223	-	147,223	106,420
<b>Total Income from Investment Activities</b>	<b>514,205</b>	<b>-</b>	<b>514,205</b>	<b>44,793</b>
Total Investment Expenses	(47,355)	-	(47,355)	(53,540)
<b>Net Income (Loss) from Investment Activities</b>	<b>466,850</b>	<b>-</b>	<b>466,850</b>	<b>(8,747)</b>
<b>From Securities Lending Activities:</b>				
Securities Lending Income	4,898	-	4,898	2,964
Securities Lending Expenses				
Borrower Rebates	(1,025)	-	(1,025)	(177)
Management Fees	(775)	-	(775)	(557)
<b>Total Securities Lending Activity Expenses</b>	<b>(1,800)</b>	<b>-</b>	<b>(1,800)</b>	<b>(734)</b>
<b>Net Income from Securities Lending Activities</b>	<b>3,098</b>	<b>-</b>	<b>3,098</b>	<b>2,230</b>
Earnings Allocated to Non-OPEB	2,507	-	2,507	4,394
Earnings Allocated	(61,322)	58,815	(2,507)	(4,394)
<b>Total Net Investment Income (Loss)</b>	<b>411,133</b>	<b>58,815</b>	<b>469,948</b>	<b>(6,517)</b>
<b>Miscellaneous Income</b>				
Miscellaneous Income	501	-	501	1,960
Transfer to Employers' Advance Reserve from SRBR for Employer Contributions to 401(h) Account	33,819	-	33,819	36,528
Transfer to Employers' Advance Reserve from SRBR for Implicit Subsidy	6,021	-	6,021	5,321
Transfer from Employers' Advance Reserve to SRBR for OPEB Related Administrative Expense	-	1,191	1,191	1,142
<b>Total Additions</b>	<b>\$ 745,120</b>	<b>\$ 93,825</b>	<b>\$ 838,945</b>	<b>\$ 345,990</b>

The accompanying Notes to the Basic Financial Statements are an integral part of these Basic Financial Statements.

## Statement of Changes in Fiduciary Net Position (Continued)

For the Year Ended December 31, 2016, with Comparative Totals for the Year Ended December 31, 2015 (Dollars in Thousands)

	Pension Plan & Non-OPEB	Postemployment Medical Benefits	Total 2016	Total 2015
<b>DEDUCTIONS</b>				
<b>Benefits</b>				
Service Retirement and Disability Benefits	\$ 409,693	\$ -	\$ 409,693	\$ 388,198
Death Benefits	2,521	-	2,521	2,339
Burial Benefits - Non-OPEB	187	-	187	214
Supplemental Cost of Living Allowance - Non-OPEB	1,351	-	1,351	1,556
Post Employment Medical Benefits	-	34,927	34,927	33,686
<b>Total Benefit Payments</b>	<b>413,752</b>	<b>34,927</b>	<b>448,679</b>	<b>425,993</b>
<b>Member Refunds</b>	<b>8,471</b>	<b>-</b>	<b>8,471</b>	<b>8,991</b>
<b>Administration</b>				
Administrative Expenses	10,944	1,191	12,135	11,651
Legal Expenses	1,636	-	1,636	1,383
Technology Expenses	1,104	-	1,104	1,286
Actuarial Expenses	337	-	337	284
Business Continuity Expenses	597	-	597	799
<b>Total Administration</b>	<b>14,618</b>	<b>1,191</b>	<b>15,809</b>	<b>15,403</b>
Transfer from SRBR to Employers' Advance Reserve for Employer Contributions to 401(h) Account	-	33,819	33,819	36,528
Transfer from SRBR to Employers' Advance Reserve for Implicit Subsidy	-	6,021	6,021	5,321
Transfer to SRBR from Employers' Advance Reserve for OPEB Related Administrative Expense	1,191	-	1,191	1,142
<b>Total Deductions</b>	<b>438,032</b>	<b>75,958</b>	<b>513,990</b>	<b>493,378</b>
<b>CHANGE IN NET POSITION</b>	<b>307,088</b>	<b>17,867</b>	<b>324,955</b>	<b>(147,388)</b>
<b>NET POSITION - JANUARY 1</b>	<b>5,812,442</b>	<b>828,183</b>	<b>6,640,625</b>	<b>6,788,013</b>
<b>NET POSITION - DECEMBER 31</b>	<b>\$ 6,119,530</b>	<b>\$ 846,050</b>	<b>\$ 6,965,580</b>	<b>\$ 6,640,625</b>

The accompanying Notes to the Basic Financial Statements are an integral part of these Basic Financial Statements.

# Notes to the Basic Financial Statements (an integral part of the Basic Financial Statements)

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### Reporting Entity

ACERA is an independent, public employee retirement system with its own governing board. ACERA's financial statements are included in the County of Alameda's financial statements as a pension and other employee benefit fiduciary trust fund.

### Basis of Accounting

ACERA follows generally accepted accounting principles in the United States and reporting guidelines set forth by the Governmental Accounting Standards Board (GASB). The major pronouncements that prescribe ACERA's defined benefit Pension Plan and Other Postemployment Benefits for financial reporting are GASB Statement No. 31, 40, 43, 50, 51, 53, 67, and 72.

ACERA's (fiduciary trust fund) financial statements are prepared on the accrual basis of accounting. Employer and employee contributions are recognized when due, pursuant to formal commitments, as well

as statutory or contractual requirements. Security purchases and sales are recognized in the financial statements as of the trade date. Retirement benefits and member refunds are recognized as liabilities when due and payable in accordance with the terms of the plan. Other expenses are recognized when the corresponding liabilities are incurred.

### Investments

Investments are reported at fair value. Fair value for investments of publicly traded stocks and bonds and issues of the U.S. Government and its agencies is based on the last reported sale price as of the fiscal year end. Fair value of securities denominated in a foreign currency reflects exchange rates in effect at fiscal year end. The fair value of ACERA's short-term investments held in external investment pools managed by the master custodian and securities lending agent is provided by the pool manager

and is reported at net asset per share value for the pool. Fair value of investments in commingled funds of debt securities, equity securities, and real estate is based on the fund share price provided by the fund manager, which is based on net asset value. Fair value of investments in real estate separate properties is based on prices in a competitive market as determined by the investment manager relying on periodic appraisals and is reported net of the outstanding balance of associated mortgages. Fair value of investments in private equity and alternative investments is ACERA's respective net asset values as a limited partner. The fair value of private equity and alternative investments is typically determined by the fund's general partner based on a variety of valuation methods including current market multiples for comparable companies, recent sales of comparable companies, net present value of expected cash flows, appraisals and adjustments to prevailing public market values based on control and/or liquidity as appropriate. The funds are audited annually by the funds' independent auditors.

### Investment Income

Interest income is recognized as it accrues. Dividend income is recognized when the dividends are declared. Realized gains and losses and unrealized gains and losses on investments are combined and reported together as the net appreciation (depreciation) in the fair value of investments.

### Securities Lending Activity

Securities lending transactions are short-term collateralized loans of ACERA's securities for the purpose of generating additional investment income. For each lending transaction, ACERA receives either cash collateral or non-cash collateral.

The underlying securities out on loan are reported on the Statement of Fiduciary Net Position as if the lending transaction had not occurred.

Cash collateral held (or any security that can be sold or pledged without a default by the borrower) is separately reported on the Statement of Fiduciary Net Position in current assets. A corresponding liability of an equal amount (the obligation to return the cash collateral) is reported as a liability.

Non-cash collateral held is not reported on the Statement of Fiduciary Net Position nor is there a corresponding liability reported on this statement.

### Derivatives

ACERA's investments include the following types of investment derivatives: equity index futures contracts, currency forward contracts, equity index swaps, rights, and warrants. ACERA enters into derivative contracts for investment purposes and to manage risks associated with its investment portfolio.

The fair value of exchange traded derivatives such as futures contracts, equity index swaps, rights, and warrants are based on quoted market prices. The fair value of non-exchange traded derivatives such as currency forward contracts and certain futures contracts are determined by an external pricing service using various proprietary methods.

The fair value of derivative contracts is reported in investments as assets or liabilities on the Statement of Fiduciary Net Position.

### Collateral and Margin Account

For the equity index futures, there is an initial margin requirement to open a contract position as well as a collateral maintenance requirement that must be kept until the position is closed out.

ACERA reports the collateral for the equity index futures in short-term investments.

### Capital Assets

Capital assets are carried at cost, net of accumulated depreciation or amortization. ACERA's capitalization threshold is an initial cost of \$5,000 and two years of useful life. Depreciation and amortization are calculated using the straight-line method over the estimated useful lives of the depreciable assets or over the term of the lease on leasehold improvements.

For each asset, ACERA recognizes one-half year of expense in the year the asset is placed in service and one-half year of expense in the year of retirement.

The estimated useful lives for the assets in each category are as follows:

	Years
Leasehold Improvements	27.5
Information System - Retirement	7.0
Office Furniture	7.0
Business Continuity Assets	5.0
Computer Hardware	5.0
Offsite Office Equipment	5.0
Electronic Document Management System	5.0
Information System - Accounting	3.0
Computer Software	3.0

## Estimates

The preparation of financial statements in accordance with generally accepted accounting principles in the United States requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Naturally, actual results may differ from estimates.

## Income Taxes

ACERA operates as a Defined Benefit Pension Plan, qualified under section 401(a) of the Internal Revenue Code and is not subject to tax under current income tax laws. All assets accumulated for the payment of benefits may legally be used to pay benefits, including refunds of member contributions to any of the plan members or beneficiaries, as defined by the terms of the plan.

## New Accounting Pronouncements

ACERA implemented the provisions of GASB Statement No. 72, *Fair Value Measurement and Application*, for the fiscal year ended December 31, 2016. This Statement requires application of fair value measurement of certain assets and liabilities using a consistent and detailed definition of fair value and accepted valuation techniques. The enhanced fair value application and related disclosures are expected to increase comparability of financial statements among governments.

ACERA adopted the applicable provisions of GASB Statement No. 73, *Accounting and Financial Reporting*

*for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68*, for the fiscal year ended December 31, 2016. The adopted section of the Statement clarifies the presentation of notes to the schedules of required supplementary information about investment-related factors that affect trends in the amounts reported. The requirements of this Statement will improve financial reporting by establishing a single framework for the presentation of pension related information.

GASB Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, was issued in June 2015. Statement No. 74 replaces the requirements of Statement No. 43, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, as amended*, and Statements No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, and 50, *Pension Disclosures-an amendment of GASB Statements No. 25 and No. 27*, for plans which provide defined benefit OPEB administered through a trust. The requirements of this Statement are expected to improve financial reporting of OPEB through enhanced note disclosures and schedules of required supplementary information similar to those required by Statement No. 67 for the pension plan. The provisions of Statement No. 74 are effective for financial reporting periods beginning after June 15, 2016. ACERA will adopt the provisions of Statement No. 74 for the calendar year beginning with January 1, 2017.

GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefit Plans Other Than Pensions*, was issued in June 2015. Statement No. 75 replaces the requirements of Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, for governments that provide defined benefit OPEB administered through a trust. The provisions of Statement No. 75 are effective for the fiscal years beginning after June 15, 2017. ACERA's participating employers are required to adopt the provisions of Statement No. 75 for their fiscal year ending June 30, 2018.

ACERA implemented the provisions of GASB Statement No. 76, *The Hierarchy of Generally Accepted Accounting Principles for State and Local*

*Governments*, for the fiscal year ended December 31, 2016. This Statement supersedes Statement No. 55, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*. Statement No. 76 reduces the GAAP hierarchy to two categories of authoritative GAAP and addresses the use of authoritative and non-authoritative literature in the event that the accounting treatment for a transaction or other event is not specified within a source of authoritative GAAP. The Statement is expected to improve financial reporting with application of financial reporting guidance with less variation, which will enhance the comparability of financial statement information across governments.

GASB Statement No. 77, *Tax Abatement Disclosures*, was issued in August 2015. This Statement requires governments that enter into tax abatement agreements to disclose a brief description of the agreement, the gross dollar amount of the taxes abated and any other commitments made by the government other than to abate taxes as part of a tax abatement agreement. The provisions of Statement No. 77 are effective for financial reporting periods beginning after December 15, 2015. This Statement is not applicable to ACERA.

GASB Statement No. 78, *Pensions Provided Through Certain Multiple-Employer Defined Benefit Pension Plans*, was issued in December 2015. This Statement amends the scope and applicability of Statement No. 68 to exclude pensions provided to employees of state and local governmental employers through a cost-sharing, multiple-employer defined pension plan if the plan is not a state or local governmental pension plan, the plan is used to provide defined benefits to both non-governmental employees and governmental employees, and where the cost-sharing plan has no predominant state or local governmental employer. The Statement also establishes reporting requirements for pension plans which have the characteristics listed above. The provisions of Statement No. 78 are effective for financial reporting periods beginning after December 15, 2015.

GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*, was issued in December 2015. This Statement establishes criteria for an external investment pool to qualify for making the election to measure all of its investments at amortized cost for financial reporting purposes if it

meets all of the applicable criteria specified in the Statement. The provisions of Statement No. 79 are generally effective for financial reporting periods beginning after June 15, 2015. ACERA uses fair value measurements to report investments. Therefore, this Statement is not applicable to ACERA.

GASB Statement No. 80, *Blending Requirements for Certain Component Units – An Amendment of GASB Statement No. 14*, was issued in January 2016. This Statement amends the blending requirement for the financial statement presentation of component units of all state and local governments. The objective of the Statement is to improve financial reporting by clarifying the financial statement presentation requirements for certain component units. The requirements of this statement are effective for reporting periods beginning after June 15, 2016. This Statement is not applicable to ACERA.

GASB Statement No. 81, *Irrevocable Split-Interest Agreements*, was issued in March 2016. This Statement requires that a government that receives resources pursuant to an irrevocable split-interest agreement recognize assets, liabilities, and deferred inflows of resources at the inception of the agreement. The requirements of this Statement are effective for the financial statement periods beginning after December 15, 2016, and should be applied retroactively. This Statement is not applicable to ACERA.

GASB Statement No. 82, *Pension Issues – An Amendment of GASB Statement No. 67, No. 68, and No. 73*, was issued in March 2016. This statement provides additional guidance to address issues related to (1) the presentation of payroll-related measures in the required supplementary information section, (2) the treatment of deviations from the Actuarial Standards of Practice as it relates to selection of assumptions, and (3) the classification of payments made by employers to satisfy employee/member contribution requirements. The requirements of this Statement are effective for reporting periods beginning after June 15, 2016. ACERA is already in compliance with items number (1) and (3); item (2) is not applicable. The payroll-related measure reported in the required supplementary information section is covered payroll and payments made by the employers (employer offset) to satisfy a portion of the

employees' contribution are classified and reported as member contributions.

GASB Statement No. 83, *Certain Asset Retirement Obligations*, was issued in November 2016. This Statement addresses accounting and financial reporting for certain asset retirement obligations (AROs). It establishes criteria for determining the timing and pattern of recognition of a liability and corresponding deferred outflows of resources for AROs. This Statement is not applicable to ACERA.

## 2. PLAN DESCRIPTION

ACERA is an independent public employees' retirement system which operates a cost-sharing, multiple-employer, defined benefit pension plan serving participating employers. In addition, ACERA administers Other Postemployment Medical Benefits (OPEB) and Non-OPEB. ACERA began operations in its present form on January 1, 1948.

ACERA is governed by the California constitution, and state and federal laws, including but not limited to the 1937 Act, beginning at California Government Code Section 31450 et. seq., PEPPRA and the bylaws and policies adopted by the Board of Retirement.

These laws and policies govern ACERA's plan structure and operation. The provisions of state and federal laws govern requirements concerning membership, governance, contributions, benefits, service, retirement eligibility, disability, cost of living adjustment, financial provisions, optional allowances, reciprocal benefits, administration expenses, etc.

ACERA is not affiliated with the California Public Employees' Retirement System (CalPERS).

ACERA meets member and beneficiary obligations through member contributions, participating employer contributions, and investment income. Contributions are prudently invested in accordance with the 1937 Act.

ACERA provides basic lifetime retirement, disability, and death benefits to members who meet the minimum age and length-of-service requirements. In addition, ACERA administers supplemental retiree postemployment medical, dental care, vision care, and cost-of-living adjustments programs. In this report, "basic" benefits refers to vested benefits provided for in accordance with the 1937 Act, whereas

"supplemental" benefits refers to additional non-vested benefits paid at the discretion of the Board of Retirement and subject to available funds.

## Board of Retirement

The Board of Retirement has sole and exclusive responsibility over plan assets and the administration of the retirement system to assure prompt delivery of benefits and related services as provided in Article XVI of the California Constitution.

The Board of Retirement has nine members and two alternates. The Alameda County Board of Supervisors appoints four members, and four are elected by ACERA's membership. The County Treasurer serves as an *ex-officio* board member. One alternate member is elected by safety members and one alternate member is elected by retired members. The Board of Retirement is currently composed of the following members:

Type of Member	Elected / Appointed By	# Of Members
County Treasurer	Ex-Officio Member	1
County Resident	Appointed by Board of Supervisors	4
General Member	Elected by General Members	2
Safety Member	Elected by Safety Members	1
Retired Member	Elected by Retired Members	1
Alternate Retired Member	Elected by Retired Members	1
Alternate Safety Member	Elected by Safety Members	1

Board members, with the exception of the County Treasurer, serve a three-year term in office, with no term limits.

The Board of Retirement oversees the Chief Executive Officer in the performance of his duties in accordance with the law and ACERA's board policies.

## Authority for Establishing and Amending Benefit Provisions

State and federal laws, as well as the California constitution, provide the authority for establishing ACERA's benefit provisions. In most cases, where the 1937 Act provides options concerning the allowance of credit for service, the offering of benefits, or the modification of benefit levels, the law generally requires approval of the employers' governing boards for the option to take effect.

Separately, in 1984, the Alameda County Board of Supervisors and the Board of Retirement approved the adoption of Article 5.5 of the 1937 Act. This adoption permitted the establishment of a Supplemental Retirees Benefit Reserve (SRBR) for ACERA.

Article 5.5 provides for the systematic funding of the SRBR and stipulates that its assets be used only for the benefit of retired members and their beneficiaries. The 1937 Act grants exclusive authority over the use of SRBR funds to the Board of Retirement. The SRBR provides funding for non-vested and non-pension benefits including supplemental COLA and retired member death benefit. Other non-vested retiree health benefits are provided in agreement with ACERA's participating employers through the use of Internal Revenue Code 401(h) accounts. These retiree health benefits include dental and vision care, Medicare Part B reimbursement, and the Monthly Medical Allowance (MMA). Employer contributions fund the 401(h) benefits. ACERA treats an equal amount of SRBR assets as employer contributions for pensions. The provision of all supplemental benefits is subject to annual review and authorization by the Board of Retirement.

### Participating Employers

ACERA operates as a cost-sharing, multiple-employer, defined benefit plan for Alameda County (the "County"), and five other participating employers (which are special districts) located in the County, but not under the control of the County Board of Supervisors. In this report, the County and special districts are referred to as "participating employers". All risks and costs, including benefit costs, are shared by the participating employers. The five other participating employers are:

- Superior Court of California for the County of Alameda
- Alameda Health System (formerly known as Alameda County Medical Center)
- First 5 Alameda County
- Housing Authority of the County of Alameda
- Livermore Area Recreation and Park District

Alameda County Office of Education is no longer an active participating employer. The last active member under this employer retired on December 30, 2016.

### Plan Membership

With the exception of Alameda Health System, all full-time employees of participating employers who are appointed to permanent positions are statutorily required to become members of ACERA. With the passage of AB1008 in 2013, employees of newly acquired hospitals by Alameda Health System are not eligible for membership unless they are subject to an existing memorandum of understanding. Effective October 31, 2013, all newly hired unrepresented employees of any Alameda Health System facility are prohibited from membership.

### Safety and General Members

ACERA has two membership types, Safety and General, which are based on job classifications:

- Safety members are employees working in active law enforcement, deferred firefighters, or positions that have been designated Safety positions by the Board of Retirement (e.g., Juvenile Hall Group Counselors and Probation Officers).
- General members are all other members.

## Defined Benefit Pension Plan

### ACERA's Membership

As of December 31, 2016

<b>Members, Survivors, and Beneficiaries Now Receiving Benefits</b>	
Service Retirement	7,152
Disability Retirement	884
Beneficiaries and Survivors	1,210
<b>Subtotal</b>	<b>9,246</b>
<b>Active Members</b>	
Active Vested Members	7,714
Active Non-vested Members	3,394
<b>Subtotal</b>	<b>11,108</b>
Deferred Members	2,267
<b>Total Membership</b>	<b>22,621</b>

#### Membership Status and Vesting

Members are considered to be active, as long as they remain employed full-time by a participating employer (or subsequently change to part-time employment).

Members become vested in retirement benefits upon completion of five years of credited service.

#### Service Retirement

ACERA's regular (service) retirement benefits are based on service credit, final average salary, and age at retirement, according to the applicable statutory formula. Members who qualify for service retirement are entitled to receive monthly service retirement benefits for life.

Non-Tier 4 vested General members may retire at age 50, with 5 years of service credit and a total of 10 years of qualifying membership, or at any age with 30 years of service, or at age 70, regardless of service credit.

Non-Tier 4 vested Safety members may retire at age 50, with 5 years of service credit and a total of 10 years of qualifying membership, or at any age, with 20 years of service, or at age 70, regardless of service credit.

Tier 4 General members may retire at age 52, with 5 years of service credit or at age 70, regardless of service credit.

Tier 4 Safety members may retire at age 50, with 5 years of service credit or at age 70, regardless of service credit.

#### Active Member Death Benefits

ACERA provides specified active member death benefits to beneficiaries and members' survivors.

The basic active member death benefit consists of a member's retirement contributions plus interest plus one month's pay for each full year of service (up to the maximum of six-month's pay). Other death benefits may be available based on years of service, marital status, and whether the member has minor children.

#### Tier 1, Tier 2, Tier 3, and Tier 4 Benefit Levels

The structure of the plan provides for four benefit levels or tiers within General membership and three tiers within Safety membership. The tiers differ mainly in the magnitude of contributions required and benefits received.

Generally, members with an entry date prior to July 1, 1983, belong to Tier 1, while those with an entry date on or after July 1, 1983, and before January 1, 2013, belong to Tier 2, and members with an entry date on or after January 1, 2013, belong to Tier 4.

Most active ACERA members belong to Tier 2. Alameda County Housing Authority members are mostly in Tier 1, but those hired between September 30, 2011, and January 1, 2013, belong to Tier 2. Relative to the Tier 1 members, active members in Tier 2 contribute somewhat less to the pension plan as a percent of compensation and will receive somewhat lower retirement benefits.

Effective October 1, 2008, Livermore Area Recreation and Park District (LARPD) implemented a General Tier 3 plan for current and new employees. Those who elect General Tier 3 membership, will receive an enhanced benefit of 2.5% at 55, which is higher than the Tier 1 benefit (at most retirement ages) as a result of higher employer and employee contribution rates.

Effective October 17, 2010, and before January 1, 2013, there are three benefit formula options for Safety membership within Tier 2. Two benefit formulas of 2% at 50 and 3% at 55 were implemented for new Safety members with different contribution rates. The Safety members hired before October 17, 2010, are still under the benefit formula of 3% at 50.

In accordance with PEPPRA, General and Safety members hired on or after January 1, 2013, belong to Tier 4. Tier 4 members are required to contribute at least 50% of the Normal Cost rate. Under the Tier 4 formulas, General members will receive a benefit of 2.5% at age 67 and Safety members will receive a benefit of 2.7% at age 57. Note 3, Contributions, starting on [page 30](#) explains retirement plan contribution rates.

### *Integration with Social Security*

The contributions and benefits associated with the federal Social Security program are completely separate from ACERA members' contributions and benefits. Most General members of ACERA are covered by Social Security, and most Safety members are not.

ACERA contributions and benefits are integrated with Social Security for non-Tier 4 members who are covered by Social Security. The purpose of integration is to reduce the degree in which ACERA's plan coverage overlaps Social Security coverage.

### *Basic Cost of Living Adjustment*

Retirement allowances are indexed for inflation. Retirees receive automatic basic Cost-of-Living Adjustments (COLAs) based upon the Consumer Price Index (CPI) for the San Francisco Bay Area. The adjustments go into effect on April 1 each year. Under the 1937 Act, annual COLA increases are capped at 3% for Tier 1 and Tier 3, and 2% for Tier 2 and Tier 4 members. The expected impact of future basic COLA is a factor in setting the contribution rates for members and employers. In any year that the basic COLA adjustment for a retiree falls short of the CPI increase for that year due to the statutory cap, the shortfall is carried over and applied in a future year to the extent that the CPI falls short of the statutory cap in the future year.

For 2016, the CPI calculation of 3.18% was rounded to 3.0%, the nearest one-half percent, in accordance with California Government Code Sections 31870 and 31870.1. There was a maximum of 3.0% COLA increase granted for all Tier 1 and Tier 3 members. A maximum COLA increase of 2.0% was granted to all Tier 2 and Tier 4 members. Tier 2 and Tier 4 members will bank 1% as the 2016 COLA exceeds the 2% statutory cap.

## **Postemployment Medical Benefits**

ACERA administers a medical benefits program for eligible retired members. Benefits include monthly medical allowances and Medicare Part B premium reimbursements. Dental and vision coverages are also available for eligible retired members. These benefits are paid through a 401(h) account, in accordance with federal tax laws. The maximum levels of the monthly medical allowances are reviewed annually by the Board of Retirement.

### *Program Membership*

Retired members with a minimum of ten years of service credit or those retired due to a service connected disability are eligible to receive a monthly medical allowance benefit if they enroll in one of the ACERA-sponsored medical plans or Medicare exchange. Retired members eligible for the monthly medical allowance benefit may also be reimbursed for the lowest standard Medicare Part B premium with proof of enrollment in Medicare Part B.

Members receiving a service retirement or a non-service connected disability, with ten or more years of ACERA service credit will be eligible to receive dental and vision allowances. The following are exemptions of the years-of-service eligibility requirements: (a) non-service connected disability recipients with less than ten years of ACERA service credit and with a retirement date effective prior to February 1, 2014; and, (b) all service connected disability recipients, regardless of years of service.

## **Non-OPEB**

ACERA also provides non-health, postemployment benefits, such as supplemental COLA and a lump sum retired member death benefit.

Separate from the basic COLA, the Board of Retirement implemented an ad-hoc supplemental Cost-of-Living Adjustment (supplemental COLA) program effective January 1, 1998. The supplemental COLA is structured to maintain each retiree's purchasing power at no less than 85% of the purchasing power of the original benefit. Under this program, each retiree's current allowance is adjusted, as necessary, so that the adjusted allowance becomes at least 85% of the original benefit amount indexed with the CPI.

A lump sum retired member death benefit of \$1,000 is provided to beneficiaries.

#### *Program Membership*

All retired members are eligible to receive supplemental COLA and retired member death benefit.

### **Actuarial Valuation**

An annual actuarial funding valuation is performed for the pension plan. In addition, there is a separate annual actuarial valuation performed for Postemployment Medical Benefits and Non-OPEB. Note 6, Actuarial Valuation, starting on [page 36](#) provides additional information about this topic.

## **3. CONTRIBUTIONS**

### **Pension Plan**

#### *Authority for Establishing and Amending Obligations to Make Contributions*

The California constitution, as well as state and federal laws, establishes the basic obligations for participating employers and active members to make contribution payments to the pension plan. Member and employer contribution rates are based on recommendations made by an independent actuary and adopted by the Board of Retirement. These rates are based on membership type (General and Safety) and tier (Tiers 1, 2, 3, and 4).

#### *Funding Objective*

One of the funding objectives of the pension plan is to establish member and participating employer contribution rates that will remain as level as possible over time as a percentage of payroll, unless plan benefit provisions are changed. The funding for retirement benefits arises from three sources: member contributions, employer contributions, and the earnings on invested assets.

#### *Member Contributions and Refunds*

Active members are required by statute to contribute toward pension plan benefits. The non-Tier 4 member contribution rates are formulated on the basis of age at the date of entry and actuarially calculated benefits. The 1937 Act authorizes participating employers to pay all or a portion of an

employee's retirement contribution obligation on the employee's behalf. These employer payments are called contribution offsets. Member contributions and credited interest are refundable upon termination of membership. Note 4, Reserves, on [page 31](#) explains semi-annual interest crediting. The employer paid contribution offsets may or may not be refundable.

Pursuant to PEPRA Section 7522.30, Tier 4 members are required to contribute 50% of the normal cost rate. The code also prohibits participating employers from paying any portion of the 50% share of members contributions on the employee's behalf.

#### *Employer Contributions*

The pension plan provides lifetime retirement and disability benefits to its members. Participating employers are required by statute to contribute the necessary amounts to fund these estimated benefits not otherwise funded by member contributions or expected investment earnings.

Employer contribution rates vary from year to year and depend on the established level of benefits, the rate of return on investments, and the cost of administering benefits.

#### *Member Rates Based on Age-at-Date-of-Entry*

The ranges of current non-Tier 4 member contribution rates based on age-at-date-of-entry are shown as follows (effective September 2016). Generally, each pair of percentages ranges from youngest to oldest within each category.

In November 2012, the Board of Retirement approved the use of a single, flat contribution rate, regardless of the age at entry for Tier 4 members.

## Current Member Contribution Rates

Effective September 2016

<b>Tier 1: (entry date prior to July 1, 1983)</b>	
General	7.33% - 15.37%
Safety 3% @ 50	14.79% - 22.73%
<b>Tier 2: (entry date July 1, 1983, and before January 1, 2013)</b>	
General	5.01% - 10.88%
Safety 3% @ 50	12.51% - 18.79%
<b>Tier 2: (entry date October 17, 2010, and before January 1, 2013)</b>	
Safety 2% @ 50	9.02% - 14.98%
Safety 3% @ 55 (with less than 5 years of vesting service)	14.30% - 20.45%
Safety 3% @ 55 (with 5 or more years of vesting service)	12.30% - 18.45%
<b>Tier 3: (LARP only - entry date prior to January 1, 2013)</b>	
General	8.61% - 16.33%
<b>Tier 4: (entry date January 1, 2013 or later)</b>	
General	8.06%
Safety	14.65%

For non-Tier 4 members covered by Social Security, the contribution rates shown apply to biweekly salary over \$161 (a one-third reduction in the rates applies to the first \$161 of biweekly salary). The one-third reduction in the rates for the first \$161 of biweekly salary does not apply to Tier 4 member contributions.

## Postemployment Medical Benefits and Contributions

In accordance with federal tax law, postemployment medical benefits and related administrative expenses are paid through a 401(h) account with contributions from the participating employers. There is no requirement and no guarantee that the employers will continue to contribute to the 401(h) account. If authorized by the Board of Retirement, ACERA treats an equal amount of SRBR assets as employer contributions available for paying pension benefits. ACERA's Board of Retirement has no authority to demand future payments from employers to fund the 401(h) account. Consequently, these benefits can only be paid as long as assets are available. When assets are fully depleted, no postemployment medical benefits will be paid by ACERA. In compliance with 1937 Act

Section 31618.5, employers allocate a portion of their contribution to the 401(h) account for administrative costs related to providing benefits in addition to contributions for the postemployment medical benefits.

## Pension Obligation Bonds

In 1995 and 1996, Alameda County issued pension obligation bonds and contributed the net bond proceeds to the ACERA pension plan. ACERA received aggregate net proceeds of \$591 million from these bonds. Alameda Health System (formerly known as Alameda County Medical Center), First 5 Alameda County, and the Superior Court of California for the County of Alameda were part of the County of Alameda when the pension obligation bonds were issued. They subsequently separated and became discretely presented component units or special districts of the County of Alameda. The net bond proceeds contributions allow ACERA to provide "pension obligation bond credits" to these employers (thus reducing contributions otherwise payable) over the period of time used by ACERA to amortize its unfunded actuarial accrued liability (UAAL). These employers received pension obligation bond credits of approximately \$51.3 million in the year ended December 31, 2016.

## 4. RESERVES

Reserves represent components of the fiduciary net position. The annual change in ACERA's reserves equals the annual change in the fiduciary net position.

While a member is active, member and employer contributions associated with that member are accumulated in two separate components of reserves—the member reserve and employers' advance reserve. When a member retires, ACERA makes a one-time transfer of the associated contributions plus credited interest from these two reserve components into the retired member reserve, of an amount equal to the estimated lifetime benefit.

## Actuarial Asset Smoothing

Net investment income reported on the Statement of Changes in Fiduciary Net Position affects the reserves indirectly through an actuarial asset "smoothing" process approved by the Board of Retirement. This process is intended to minimize the impact of

short-term investment gains or losses. Smoothing of asset gains or losses is conducted semi-annually in conjunction with interest crediting, with calculation periods ending June 30 and December 31. It involves spreading the difference between actual and expected market returns over ten successive semi-annual periods to determine the actuarial value of assets.

## Semi-annual Interest Crediting

ACERA updates reserve balances on a semi-annual basis as of June 30 and December 31 each year. At these times, ACERA carries out a multi-step process to calculate new reserve balances as specified in Article 5.5 of the 1937 Act. The amount of "net earnings" to be credited for the semi-annual period is calculated based on the actuarial smoothing process described earlier. To the extent that net earnings are available, interest is credited to all components of the reserves, with the exception of the market stabilization reserve and the contingency reserve. Interest credited is based upon the actuarial assumed interest rate (or the actual rate if lower). This is defined as "Regular Earnings."

In June 2014, the Board of Retirement approved the use of the contingency reserve to fund the interest shortfall, whenever the Regular Earnings during the 6-month interest crediting period are less than the assumed rate of return, but not negative.

If there are investment earnings above the target investment return rate, 50% is credited to the SRBR and the remaining 50% is credited proportionally to all other reserves (except for the contingency reserve and the market stabilization reserve).

## Components of Reserves

**The Member Reserve** represents the total accumulated member contributions of current active and inactive (deferred) members. Additions include member contributions and credited interest; deductions include refunds of member contributions along with credited interest and transfers to retired member reserve made when a member retires.

**The Employers' Advance Reserve** represents the total net accumulated employer contributions for future retirement payments to active and deferred members. Additions include contributions from the employers and credited interest; and deductions include transfers to the retired member reserve made

when each member retires or payment of benefits upon the death of an active member. Employer contribution rates are actuarially determined taking into account other events such as a member electing a refund of contributions. Therefore, a refund of member contributions should not have an adverse impact on the accumulation of funds in the employers' advance reserve.

According to Section 31618.5 of the 1937 Act, to the extent that an employer contributes to the 401(h) account to pay the cost of administering post-employment medical benefits, there is an annual transfer from the employers' advance reserve to the supplemental retirees benefit reserve for an amount equal to the postemployment medical benefit related administrative expenses. For the year ended December 31, 2016, the transferred amount was \$1.2 million.

**The Retired Member Reserve** represents funds accumulated to pay retirement benefits to retired members. This reserve represents the total net accumulated transfers from the member reserve and the employers' advance reserve (both made at the time a member retires), and credited interest, reduced by payments to retired members, beneficiaries, and survivors.

**The Supplemental Retirees Benefit Reserve (SRBR)** was established on January 1, 1985, under Article 5.5 of the 1937 Act. The SRBR represents funds required by statute to be set aside from regular earnings and investment earnings above the assumed rate of return to provide supplemental benefits to retirees. The reserves table on [page 33](#) shows the amounts of the SRBR currently available to pay for non-vested benefits. The Board of Retirement decides on an annual basis what member benefits to pay from the SRBR.

When there are funds available in the SRBR, the Board of Retirement can approve a transfer of an amount equal to the participating employers' 401(h) contributions and 401(h) administrative cost contributions from the SRBR to the employers' advance reserve. The Board of Retirement may also approve a transfer from the SRBR to the employers' advance reserve to reimburse the employers' payment of implicit subsidy to pay the full cost of postemployment medical benefits. Non-vested benefits currently funded by the SRBR are described in the following two paragraphs.

**The 401(h) Postemployment Medical Benefits Account** is used to pay the medical allowances, Medicare Part B reimbursement, dental and vision, and the associated administrative cost. The account is set up under the provisions of Internal Revenue Code section 401(h), which provides for payment of benefits on a tax-free basis. Each year participating employers decide whether to contribute the needed funds and to identify them as 401(h) account contributions. For the year ended December 31, 2016, the employers funded \$33.8 million of 401(h) contributions, including \$32.6 million for estimated cost of postemployment medical benefits and \$1.2 million for administrative cost of the 401(h) account.

**The Non-OPEB Reserve** is used to pay for the Supplemental COLA and the retired member death benefit. For the year ended December 31, 2016, \$1.3 million of Supplemental COLA and \$0.2 million of retired member death benefit were paid. The reserve is increased through interest crediting of regular earnings and investment earnings above the assumed rate of return.

**The Contingency Reserve** represents reserves accumulated to satisfy the statutory requirement of establishing a reserve against deficiencies in future interest crediting. The size of the reserve is determined semi-annually by the Board of Retirement. The 1937 Act stipulates that the contingency reserve cannot exceed 3.0% of total assets and that, if the reserve falls below 1.0% of total assets, earnings from subsequent periods shall fund the reserve until the reserve level is at least 1.0% of total assets. Effective with the June 30, 2014, interest crediting cycle, the Board of Retirement set the contingency reserve to be a minimum of 1.0% of total assets,

and authorized the use of funds in the contingency reserve to cover interest shortfalls whenever earnings during the 6-month interest crediting period are less than the assumed rate of return, but not negative.

**The Market Stabilization Reserve Account** represents the deferred balance of investment gains or losses not yet realized in the interest crediting process. This balance arises from the five-year actuarial smoothing process for investment earnings. The market stabilization reserve account balance thus represents the difference between (1) the aggregate amounts initially deferred (smoothed) from the ten most recent semi-annual periods, and (2) the amounts subsequently recognized for semi-annual interest crediting from these same ten periods.

## Allocation of Earnings to Reserves for 2016

ACERA had \$454.6 million gains from investment activities net of administrative expenses for the year ended December 31, 2016. The contingency reserve experienced a net reduction of \$45.4 million during the year. At both the June 30, 2016, and December 31, 2016, interest crediting, the reserve was adjusted to 1% of total assets and subsequently reduced to zero to meet the interest crediting shortfall at the assumed rate of return; which left the Contingency Reserve at 0.0% of total assets at the end of 2016.

The market stabilization reserve account increased by \$2.5 million during 2016 as a result of applying the actuarial five-year smoothing process and the actuarial value corridor limits. All other reserve accounts received interest crediting of approximately \$497.6 million.

## Reserves

As of December 31, 2016 (Dollars in Thousands)

	Pension and Non-OPEB	Postemployment Medical Benefits	Total
Member Reserve	\$ 1,388,884	\$ -	\$ 1,388,884
Employers' Advance Reserve	791,647	-	791,647
Retired Member Reserve	4,246,742	-	4,246,742
SRBR	36,162	838,223	874,385
401(h) Account	-	7,827	7,827
Contingency Reserve	-	-	-
Market Stabilization Reserve Account	(343,905)	-	(343,905)
<b>Total Reserves</b>	<b>\$ 6,119,530</b>	<b>\$ 846,050</b>	<b>\$ 6,965,580</b>

## 5. NET PENSION LIABILITY

The components of the net pension liability were as follows:

### Net Pension Liability

(Dollars in Thousands)

	December 31, 2016	December 31, 2015
Total Pension Liability	\$ 8,410,979	\$ 7,971,891
Plan Fiduciary Net Position	6,167,785	5,853,443
<b>Net Pension Liability</b>	<b>\$ 2,243,194</b>	<b>\$ 2,118,448</b>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	73.33%	73.43%

The Net Pension Liability (NPL) was measured as of December 31, 2016 and 2015. Plan fiduciary net position was valued as of the measurement date while the total pension liability was determined based upon rolling forward the total pension liability from actuarial valuations as of December 31, 2015 and 2014, respectively.

The total pension liability and the plan fiduciary net position include liabilities and assets for non-OPEB. The assets for non-OPEB are held in the SRBR to pay non-vested Supplemental COLA and the retired member death benefit.

### Actuarial Assumptions

The Total Pension Liabilities (TPL) as of December 31, 2016, and December 31, 2015, were determined using actuarial valuations as of December 31, 2015, and December 31, 2014, respectively. The actuarial assumptions used to develop the December 31, 2016, and December 31, 2015, TPLs are the same assumptions used in the December 31, 2016, and 2015, funding valuations for ACERA, respectively.

These assumptions were applied to all periods included in the measurement:

Valuation Date	December 31, 2016	December 31, 2015
Inflation	3.25%	3.25%
Salary Increases	General: 7.45% to 4.15% and Safety: 10.45% to 4.45%, vary by service, including inflation	General: 7.45% to 4.15% and Safety: 10.45% to 4.45%, vary by service, including inflation
Investment Rate of Return	7.60% , net of pension plan investment expense, including inflation	7.60% , net of pension plan investment expense, including inflation
Mortality Tables	RP-2000 Combined Healthy Mortality Table projected with Scale BB to 2020, adjusted for future mortality improvements based on a review of the mortality experience in the December 1, 2010 - November 30, 2013 Actuarial Experience Study.	RP-2000 Combined Healthy Mortality Table projected with Scale BB to 2020, adjusted for future mortality improvements based on a review of the mortality experience in the December 1, 2010 - November 30, 2013 Actuarial Experience Study.
Date of Experience Study	December 1, 2010 through November 30, 2013	December 1, 2010 through November 30, 2013

### The Long-Term Expected Rate of Return

The long-term expected rate of return on pension plan investments for funding valuation purposes was determined using a building-block method in which expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. The returns are combined to produce the long-term expected rate of return by weighting the expected

future real rates of return by the target asset allocation percentage and by adding expected inflation and subtracting expected investment expenses and a risk margin. The target allocation and projected arithmetic real rates of return for each major asset class, after deducting inflation, but before deducting investment expenses, used in the derivation of the long-term expected investment rate of return assumption are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic Large Cap Equity	25.60%	5.91%
Domestic Small Cap Equity	6.40%	6.47%
Developed International Equity	20.25%	6.88%
Emerging Market Equity	6.75%	8.24%
U.S. Core Fixed Income	11.25%	0.73%
High Yield Bonds	1.50%	2.67%
International Bonds	2.25%	0.42%
Real Estate	6.00%	4.95%
Commodities	2.00%	4.25%
Absolute Return (Hedge Fund)	7.50%	3.17%
Real Return	3.00%	0.70%
Private Equity	7.50%	11.94%
<b>Total</b>	<b>100.00%</b>	

### Discount Rate

The discount rate used to measure the total pension liability was 7.60% as of December 31, 2016, and December 31, 2015. Article 5.5 of the Statute, which authorizes the allocation of 50% of excess earnings to the SRBR, does not allow for the use of a different investment return assumption for funding than is used for interest crediting. In order to reflect the provisions of Article 5.5, future allocations to the SRBR have been treated as an additional outflow against the plan's fiduciary net position in the GASB crossover test<sup>1</sup>. It is estimated that the additional outflow would average approximately 0.75% of assets over time, based on the results of the actuarial stochastic modeling of the 50% allocation of future excess earnings to the SRBR.

<sup>1</sup> The purpose of the GASB crossover test is to determine if the full expected return can be used as the discount rate to determine the TPL and the NPL. That is, if there is no crossover point where the projected benefit payments would exceed the plan's fiduciary net position, then the full expected return assumption can be used. ACERA does pass the crossover test, which means that the full 7.60% investment rate of return assumption can be used as the discount rate to determine the TPL and the resulting NPL.

The projection of cash flows used to determine the discount rate assumes plan member contributions will be made at the current member contribution rates, and that employer contributions will be made at rates equal to the actuarially determined contribution rates<sup>2</sup> plus additional future contributions that would follow from the future allocation of excess earnings to the SRBR. Projected employer contributions that are intended to fund the service costs for the future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments for current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability as of both December 31, 2016, and December 31, 2015.

<sup>2</sup> For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included.

### *Sensitivity of the Net Pension Liability to Changes in the Discount Rate*

The following presents the net pension liability as of December 31, 2016, calculated using the discount rate of 7.60%, as well as what the net pension

liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.60%) or 1-percentage-point higher (8.60%) than the current rate:

*As of December 31, 2016 (Dollars in Thousands)*

	1% Decrease	Current Discount Rate	1% Increase
	(6.60%)	(7.60%)	(8.60%)
<b>Net Pension Liability</b>	\$ 3,288,325	\$ 2,243,194	\$ 1,368,605

### *Money-Weighted Rate of Return*

The annual money-weighted rate of return expresses investment performance, net of investment expenses, adjusted for the changing amounts actually invested. For the year ended December 31, 2016, the annual money-weighted rate of return on the total investments (pension plan and OPEB) was 7.16%. For trend information, refer to the Schedule of Investment Returns under the RSI section on [page 56](#).

## 6. ACTUARIAL VALUATION

ACERA retains an independent actuarial firm to conduct actuarial valuations of the pension plan, postemployment medical benefits, and non-OPEB to monitor ACERA's funding status and to establish the contribution rate requirements for the pension plan.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and health care cost trends. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

### Pension Plan

The purpose of the valuation is to reassess the magnitude of ACERA's benefit commitments in comparison with the assets currently available to support those commitments. As a result, employer and member contribution rates are adjusted accordingly. For the pension plan, the actuarial assumptions have been selected to estimate, as closely as possible, what the actual cost of the plan will be so as to permit an orderly method for setting aside contributions in the present to provide benefits in the future, and to maintain equity among generations of participants and taxpayers.

Contribution requirements are determined under the entry age cost method. This method is designed to collect contributions as a level percentage of pay. Any actuarial gains or losses that occur under this method are amortized as a level percentage of pay. To minimize the impact of short-term investment gains or losses, the Board of Retirement adopted an asset smoothing process described on [page 31](#) under Actuarial Asset Smoothing.

There are no legal or contractual maximum contribution rates under the 1937 Act that would affect the projection of benefits for financial reporting purposes.

## ACTUARIAL METHODS AND ASSUMPTIONS - Pension Plan

The status and funding progress for the pension plan is calculated based on the following actuarial methods and assumptions.

Valuation Date	12/31/2015
Actuarial Cost Method	Entry Age
Amortization Method	Level percent of payroll
Amortization of UAAL (Prior to January 1, 2012)	Closed 30 years decreasing period
Remaining Amortization Period (Prior to January 1, 2012)	17 years
Amortization of New UAAL (On or after January 1, 2012)	Plan amendments are amortized over separate decreasing 15-year periods. Early retirement incentive programs (ERIPs) are amortized over separate decreasing 5-year periods. Assumption and method changes are amortized over separate decreasing 20-year periods. Experience gains/losses are amortized over separate decreasing 20-year periods.
Asset Valuation Method	Actuarial Value of Assets is determined by phasing in any difference between actual and expected market return over 10 six-months interest crediting periods. The Valuation Value of Assets is the Actuarial Value of Assets reduced by the value of the non-valuation reserves.
Actuarial Assumptions	Interest Rate: 7.6% Inflation Rate: 3.25% Across-the-Board Salary Increases: 0.50% Salary Increases: General 7.45% - 4.15% and Safety 10.45% - 4.45% Demographic: refer to <a href="#">page 99</a>
Postemployment Benefit Increases	3.00% of Tier 1 and Tier 3 retirement income 2.00% of Tier 2 and Tier 4 retirement income

### Postemployment Medical Benefits

If participating employers continue to make contributions to the 401(h) account, and the Board of Retirement continues to treat equal amounts of SRBR assets as contributions for pensions, then the postemployment medical benefits are 91.3% funded assuming that the current benefit continues in perpetuity. This is the GASB 43 "funded ratio."

The information for the funding progress of the postemployment medical benefits, which includes the

actuarial value of assets, the actuarial accrued liability, the UAAL, the funded ratio, the annual covered payroll, and the ratio of UAAL to annual covered payroll is presented below. Actuarial calculations reflect a long-term perspective and employ methods and assumptions that are designed to reduce short-term volatility.

Under the actuarial assumed rate of 7.6% per year for future investment earnings, it is anticipated that available assets will be sufficient to fund postemployment medical benefits through year 2038.

## ACTUARIAL METHODS AND ASSUMPTIONS - Postemployment Medical Benefits

The status and funding progress for the postemployment medical benefits is calculated based on the following actuarial methods and assumptions.

Valuation Date	12/31/2015
Actuarial Cost Method	Entry Age
Amortization Method	Level percent of payroll
Amortization of UAAL	Closed 30 years decreasing period
Remaining Amortization Period	20 years
Asset Valuation Method	Same as Pension Plan
Actuarial Assumptions	Same as Pension Plan
Health Care Cost Trend Rates:	
Non-Medicare Plan	Graded down from 6.75% by 0.25% per annum until ultimate rate of 5%
Medicare Advantage Plan	Graded down from 6.75% by 0.25% per annum until ultimate rate of 5%
Dental and Vision	5%
Medicare Part B	5%
Postemployment Benefit Increases:	
Dental, Vision, and Medicare Part B	Subsidies are assumed to increase at 100% of the health care cost trend rates for these benefits.
Monthly Medical Allowance (MMA)	Subsidies for 2017 are assumed to remain at the 2016 levels, and then increase at 50% of the health care cost trend rates for MMA benefits, or 3.25%, graded down to the ultimate rate of 2.5% over 6 years.

## Funded Status and Funding Progress – Postemployment Medical Benefits Without Limit<sup>1</sup>

As of December 31, 2015 (Dollar Amounts in Thousands)

Actuarial Value of Assets <sup>2</sup> (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (%) (a/b)	Annual Covered Payroll (c)	UAAL as a % of Annual Covered Payroll (%) (b-a) / c
\$ 822,858	\$ 900,981	\$ 78,123	91.3	\$ 969,534	8.1

<sup>1</sup> Postemployment Medical Benefits are paid from the 401(h) account. The funded status for the Postemployment Medical Benefits does not incorporate the potential effect of legal or contractual funding limitations. Please refer to Required Supplementary Information for limitations imposed under Article 5.5 of the County Employees Retirement Law of 1937.

<sup>2</sup> SRBR assets that may be treated as employer contributions to the extent that participating employers make contributions to the 401(h) account. ACERA has no authority to require future funding from participating employers to the 401(h) account.

### Non-OPEB

Actuarial calculations reflect a long-term perspective and employ methods and assumptions that are designed to reduce short-term volatility.

Under the actuarial assumed rate of 7.6% per year for future investment earnings, it is anticipated that available assets will be sufficient to fund the Supplemental COLA and retired member death benefit program through year 2035.

## ACTUARIAL METHODS AND ASSUMPTIONS - Non-OPEB

The status and funding progress for the Non-OPEB is calculated based on the following actuarial methods and assumptions.

Valuation Date	12/31/2015
Actuarial Cost Method	Entry Age
Amortization Method	Level percent of payroll
Amortization of UAAL	Closed 30 years decreasing period
Remaining Amortization Period	20 years
Asset Valuation Method	Same as Pension Plan
Actuarial Assumptions	Same as Pension Plan
Postemployment Benefit Increases:	
Supplemental COLA Benefits	Payable when the current allowance from the pension plan drops below 85% of the original pension plan benefit indexed with CPI. Benefits are assumed to increase by the difference between inflation and the cost-of-living benefit guaranteed in the pension plan (3.00% for Tier 1 and Tier 3; and 2.00% for Tier 2, Tier 2C, Tier 2D, and Tier 4), subject to other limitations.

### 7. POSTEMPLOYMENT MEDICAL BENEFITS

ACERA administers a non-vested medical benefits program for eligible retired members and their eligible dependents. The postemployment medical, dental and vision benefits and the related administrative costs are paid through a 401(h) account. Refer to Note 2 starting on [page 26](#) for more detailed information of the plan description.

The County negotiates the medical contracts with the providers covering both active and retired members. This arrangement results in “blended” medical premium rates that allow early retirees under 65 years of age, not yet Medicare-eligible, to purchase medical insurance from one of these providers at rates lower than otherwise available (an “implicit subsidy”). ACERA and the County collectively determined that the total amount of implicit subsidy for the blended medical premium rate for the year 2015 was \$6.0 million. SRBR assets in this amount were treated as a pension contribution in 2016 upon the Board of Retirement’s approval to compensate the County for the implicit subsidy. The implicit subsidy amount for 2016 has not yet been determined.

Outside of the County negotiated group plans, retirees over the age of 65 have the option to purchase

individual Medicare insurance through a Medicare exchange. ACERA utilizes Health Reimbursement Accounts (HRAs) to facilitate the monthly medical allowance for these members.

ACERA’s retirees are eligible to receive a subsidy for medical premiums funded by the participating employers’ 401(h) account contributions. This subsidy takes the form of a monthly medical allowance. The allowance is subject to annual reauthorization by the Board of Retirement. The 2016 maximum monthly allowance for group plans was \$540.44 and \$414.00 for members enrolled in the individual plans through the Medicare exchange.

The actual amount of the allowance for each retiree depends on the retiree’s number of years of service. The subsidy ranges from 50% for retirees with 10 years of service to 100% for retirees with 20+ years of service. Disability retirees are also eligible for the medical benefits program; the amount of their subsidy depends on the type of disability retirement (service connected or non-service connected).

Approximately 76.0% of ACERA’s retirees purchased medical coverage as of December 31, 2016. Approximately 89.0% of retirees were enrolled in vision and dental through this program as of December 31, 2016.

## Postemployment Medical Benefits Paid by the 401(h) Account<sup>1</sup>

For the Year Ended December 31, 2016 (Dollars in Thousands)

Medical Premium Account Balance	\$	7,827
Health Insurance Subsidies Paid		34,927
Number of Subsidized Retirees		
Medical		4,741
Medicare Exchange		1,367
Medicare Part B		4,882
Dental and Vision		7,155

<sup>1</sup> The program may be amended, revised or discontinued at any time.

### Contributions and Reserves

There are no legal or contractual contribution requirements for the OPEB plan. Please refer to Note 3 starting on [page 30](#) for details.

Reserve requirements of the SRBR are disclosed under Note 4 starting on [page 31](#).

### Actuarial Valuation

The actuarial methods and assumptions used for the OPEB plan valuation and the funded status and funding progress of the OPEB plan are reported under Note 6 starting on [page 36](#).

The amount of projected postemployment medical benefits disclosed under the funded status and funding progress table in Note 6 are for financial reporting purposes and do not incorporate the potential effects of legal or statutory funding limitations of the SRBR imposed by Article 5.5 of the 1937 Act.

Additional disclosure of the funded status and funding progress (with limits) that takes in to account the statutory limitations of Article 5.5 of the 1937 Act has been provided in the Required Supplementary Information section starting on [page 55](#).

## 8. DEPOSITS AND INVESTMENTS

The 1937 Act gives the Board of Retirement exclusive control over ACERA's investment portfolio. Except as otherwise restricted by the California constitution or other laws, the 1937 Act allows the Board of Retirement to prudently invest, or delegate the authority to invest the investment portfolio through the purchase, holding, or sale of any form or type of investment, financial instrument, or financial transaction.

The Board of Retirement investment authority granted under the 1937 Act was also incorporated into the state constitution as the California Pension Protection Act of 1992 (Article 16, Section 17 of the California Constitution), which requires the Board, its officers, and employees to discharge their duties with respect to ACERA and the investment portfolio under the following rules:

- "The members of the retirement board shall discharge their duties with respect to the system solely in the interest of, and for the exclusive purposes of providing benefits to participants and their beneficiaries, minimizing employer contributions thereto, and defraying reasonable expenses of administering the system.
- The members of the retirement board shall discharge their duties with the care, skill, prudence, and diligence under the circumstances then prevailing that a prudent person acting in a like capacity and familiar with these matters would use in the conduct of an enterprise of a like character and with like aims.
- The members of the retirement board shall diversify the investments of the system so as to minimize the risk of loss and to maximize the rate of return, unless under the circumstances it is clearly not prudent to do so."

### Deposits

Operational cash accounts held with a financial institution are swept daily into a pooled money market fund, which invests in repurchase agreements and U.S. treasury bills and notes.

### Investments

ACERA's asset classes include domestic equity, international equity, domestic fixed income, international fixed income, real estate, real assets, (formerly known as real return pool) and private equity and alternative investments. Investments in any asset class may be held in direct form, pooled form, or both.

As of December 31, 2016, thirteen investment managers managed securities portfolios, ten investment managers were used for real estate investments, twenty-three investment managers were used for private equity and alternative investments, and five investment managers for real assets investments.

Available cash held by investment managers is swept daily into a pooled short-term investment fund

managed by the custodial bank. This short-term investment fund holds short-term obligations and deposits, including U.S. treasury and agency obligations, corporate bonds, commercial paper, repurchase agreements, certificates of deposit, bankers' acceptances, time deposits, and floating-rate notes.

Likewise, cash collateral received in connection with the securities lending program in which ACERA participates is held in a separate short-term investment pool.

These two investment pools are each held in a trust fund sponsored by State Street Bank and Trust Company, the investment custodian, and the securities lending agent. They are regulated by the Federal Reserve, Comptroller of the Currency, the Massachusetts Commissioner of Banks, and the U.S. Department of Labor.

The value of the underlying instruments in these investments pools is adjusted to fair value. The fair value of ACERA's position in these investment pools is not materially different from the value of the pool shares.

For the year ending December 31, 2016, ACERA implemented the provisions of Governmental Accounting Standards Board, Statement No. 72 (GASB 72), *Fair Value Measurement and Application*. This Statement generally requires investments to be measured at fair value, using the appropriate valuation techniques under the circumstances and for which sufficient data are available to measure the fair value. The three approaches to measuring fair value are:

1. Market Approach (actual market transactions for identical or similar items);
2. Cost Approach (the current cost to replace the service capacity of an asset); and
3. Income Approach (discounting the current value of the future cash flows)

The quality of the data (inputs) used to determine fair value can vary. Some inputs are directly or indirectly observable (independently verifiable). Other inputs are unobservable. GASB Statement No. 72, establishes a three-tier hierarchy of inputs used to measure fair value consisting of:

1. Level 1 inputs are quoted prices (unadjusted) in active markets for identical assets or liabilities that a government can access at the measurement date. Level 1 investments include public equity securities and other publicly traded securities, such as widely held domestic and international stocks, certain derivatives or US Treasury securities.

2. Level 2 inputs are inputs other than quoted prices included within Level 1 that are observable for an asset or liability, either directly or indirectly. These inputs can include quoted prices for similar assets or liabilities in active or inactive markets, or market-corroborated inputs. Fair values maybe based on multiples techniques and/or matrix pricing techniques. Level 2 investments include fixed-or variable-income securities, commingled funds, certain derivatives and other assets that are valued using market information.
3. Level 3 inputs are unobservable inputs for an asset or liability. Included in this level are corporate bonds that are restricted and do not trade widely. These bonds are valued using a broker quote as the source. Also included in Level 3 are investments in real estate separate properties, whose fair value is based on prices in a competitive market as determined by the investment manager relying on periodic appraisals.

ACERA determines the fair value of its investments based upon both observable and unobservable inputs, which are then placed in the hierarchy.

GASB Statement No. 72 allows a government to use net asset value (NAV) per share (or its equivalent) for an investment in a nongovernmental entity that does not have a readily determined fair value. Investments measured at NAV without determinable fair value are excluded from the level of fair value hierarchy. Selected additional disclosures are required for investments measured at NAV such as fair value measurement, government's unfunded commitments related to the investment type, general description of the terms and conditions upon which a government may redeem investments, and an estimate of when the redemption restriction might lapse for investments restricted from redemption. For private equity type investments, ACERA relies on the audited financial statements of its partnerships. The inputs used by the general partner include some or all of the following: the original transaction price, recent private transactions in the same or similar instruments, completed or pending third-party transactions in comparable businesses, recapitalizations and other transactions across the capital structure, public market valuation multiples for similar offerings in the equity or debt capital markets, as well as changes in the investment's earnings before interest, taxes, depreciation and amortization, cash flows, implied yields and leverage ratios.

## Investments and Derivatives Measured at Fair Value - Pension Plan

As of December 31, 2016 (Dollars in Thousands)

Investments by Fair Value Level	Total	Fair Value Measurements Using		
		Quoted Prices in Active Markets for Identical Assets Level 1	Significant Other Observable Inputs Level 2	Significant Unobservable Inputs Level 3
<b>Cash Equivalents</b>				
Government Issues	\$ 25,391	\$ 25,391	\$ -	\$ -
STIF-Type Instrument	158,675	-	158,675	-
<b>Total Cash Equivalents</b>	<b>184,066</b>	<b>25,391</b>	<b>158,675</b>	<b>-</b>
<b>Fixed Income Securities</b>				
Asset-Backed Securities	62,205	-	62,205	-
Commercial Mortgage-Backed Securities	66,335	-	66,335	-
Convertible Bonds	6,657	-	6,657	-
Corporate bonds	467,684	-	466,956	728
Municipal/Revenue Bonds	3,971	-	3,971	-
FHLMC	42,660	-	42,660	-
FNMA	59,235	-	59,235	-
GNMA II	14,002	-	14,002	-
Government Issues	210,336	116,193	94,143	-
Mutual Funds	115,954	-	115,954	-
<b>Total Fixed Income Securities</b>	<b>1,049,039</b>	<b>116,193</b>	<b>932,118</b>	<b>728</b>
<b>Equity Securities</b>				
Non-U.S. Equity	1,577,474	1,461,778	115,696	-
Pooled investments	1,314,554	1,225,953	88,601	-
U.S. Equity	1,276,570	1,276,530	40	-
<b>Total Equity Securities</b>	<b>4,168,598</b>	<b>3,964,261</b>	<b>204,337</b>	<b>-</b>
<b>Real Estate</b>				
Properties	55,954	-	-	55,954
<b>Total Real Estate</b>	<b>55,954</b>	<b>-</b>	<b>-</b>	<b>55,954</b>
<b>Collateral from Securities Lending</b>	<b>322,844</b>	<b>-</b>	<b>322,844</b>	<b>-</b>
<b>Total Investments by Fair Value Level</b>	<b>5,780,501</b>	<b>\$4,105,845</b>	<b>\$1,617,974</b>	<b>\$ 56,682</b>
<b>Investments Measured at Net Asset Value (NAV)</b>				
Real Assets	286,169			
Private Equity & Alternatives	758,239			
Real Estate	435,869			
<b>Total Investments Measured at NAV</b>	<b>1,480,277</b>			
<b>Total Investments</b>	<b>\$7,260,778</b>			
<b>Derivatives</b>				
Equity Index Swaps	\$ (57)	\$ -	\$ (57)	\$ -
Future Contracts-Equity Index	826	826	-	-
Foreign Exchange Contracts	(2,932)	(2,932)	-	-
<b>Total Derivatives</b>	<b>\$ (2,163)</b>	<b>\$ (2,106)</b>	<b>\$ (57)</b>	<b>\$ -</b>

## Investments Measured at the NAV

As of December 31, 2016 (Dollars in Thousands)

	Fair Value	Unfunded Commitments	Redemption Frequency (If Currently Eligible)	Redemption Notice Period
Real Assets <sup>1</sup>	\$ 286,169	\$ 36,892	None or 30-day notice	30-day notice
Private Equity & Alternatives <sup>2-3</sup>	758,239	390,484	Not Eligible	N/A
Real Estate <sup>4</sup>	435,869	33,333	Not Eligible	90-day notice
<b>Total Investments Measured at NAV</b>	<b>\$ 1,480,277</b>			

1 Real Assets – The Real Assets portfolio consists of six funds investing primarily in commodities, infrastructure, and natural resources (energy). Three of the funds follow the hedge fund structure and three follow the private equity structure. The fair value of the private equity-type funds has been determined using net assets value represented in the audited financial statements plus/minus the latest quarterly cash flows. These funds are not eligible for redemption but rather distribute proceeds over the funds' lifespans. The three funds structured using the hedge fund structure accept investments monthly. These funds are eligible for month-end redemption after 5-60 days' notice. These fund assets are valued and reported monthly based on month-end exchange prices or over-the-counter quotes in competitive markets.

2 Private Equity (PEARLS) – The Private Equity portfolio consists of 33 funds, which invest primarily in buyout, debt-related, special situations, and venture capital opportunities. The fair value of these funds is determined using net assets value represented in the audited financial statements plus/minus the latest quarterly cash flows. These funds are not eligible for redemption but rather distribute proceeds over the funds' lifespans in either cash form or "in kind" shares of the funds' portfolio companies. Distributions to the funds' investors can occur over the span of 4 to 15 years.

3 Alternatives (PEARLS) – The Alternatives portfolio consists of seven funds, which are hedge fund-of-funds, currency managers, and other alternative investments. Three funds are hedge fund structure and four follow the private equity model, but employ hedge fund type strategies. The fair value of the private equity-type funds is determined using net assets typically valued according to client capital account statements, one quarter in arrears, plus/minus the latest quarter's cash flows. These funds are not eligible for redemption but rather distribute proceeds over the funds' lifespans. Three of the funds are structured using the hedge fund structure accepting investments monthly. These funds are eligible for month-end or quarter-end redemption after 30 days' notice. These funds are valued and reported monthly based on month-end exchange prices or over-the-counter quotes in competitive markets.

4 Real Estate – ACERA's Real Estate portfolio consists of 13 funds and a separate building, which serves as ACERA's headquarters. The Real Estate funds in the portfolio invest primarily in U.S. commercial real estate (office, industrial, retail, multi-family, and other). These funds are designed as commingled funds or as limited partnerships (private equity structure). The primary objectives of the real estate portfolio are income and appreciation; distribution income is typically made on a quarterly basis throughout the lives of the funds. The fair value of these funds is determined using third-party appraisals every three years or an internal appraisal. Net asset values are typically reported one quarter in arrears, plus/minus the latest quarter's cash flows (capital calls and distributions). These funds are eligible for redemption or withdrawal typically with 90 day notice and a 90 to 180 day payout.

## Derivatives

ACERA has the following types of derivatives: futures contracts-equity index, currency forward contracts, total return swaps, rights, and warrants. An equity index futures contract represents an agreement to purchase or sell an equity index for a given price at a specified future date. Currency forward contracts generally serve to hedge or offset, the impact of foreign currency exchange rate fluctuations on the reported U.S. dollar fair value of investments denominated in foreign currencies. A total return swap is a swap agreement in which one party makes payments based on a set rate, either fixed or variable, while the other party makes payments based on the return of

an underlying asset, usually an equity index, loans, or bonds. Rights and warrants allow the holder the option to buy securities for a given price within a specified time period.

The following Investment Derivatives schedule reports the fair value balances, changes in fair value, and notional amounts of derivatives outstanding as of and for the year ended December 31, 2016, classified by type. For financial reporting purposes, all ACERA derivatives are classified as investment derivatives.

## Investment Derivatives

For Year Ended December 31, 2016 (Dollars in Thousands)

Derivative Type	Classification	Notional Value/Shares	Fair Value	Changes in Fair Value <sup>2</sup>
Currency Forward Contracts	Receivable/Liability <sup>1</sup>	\$ 319,437	\$ (2,932)	\$ 3,908
Future Contracts - Long	Futures	2,205	-	6,980
Future Contracts - Short	Futures	(45)	-	(3,060)
Total Return Swaps Bond	Swaps	38,697	(130)	(1,402)
Total Return Swaps Equity	Swaps	(3,610)	73	349
Warrants	Equity	107,003 shares	-	-
<b>Total</b>			<b>\$ (2,989)</b>	<b>\$ 6,775</b>

<sup>1</sup> Currency forward contracts are reported as Foreign Exchange Contracts. Spot contracts are not considered as derivatives.

<sup>2</sup> Change in fair value includes realized and unrealized gains and losses on derivatives and is included in Net Appreciation (Depreciation) in Fair Value of Investments on the Statement of Changes in Fiduciary Net Position.

## Securities Lending Activity

The Board of Retirement policies authorize ACERA to participate in a securities lending program. Securities lending transactions are short-term collateralized loans of ACERA's securities for the purpose of generating additional investment income. ACERA has a securities lending agreement in place that authorizes the securities lending agent to lend ACERA's securities to broker-dealers and banks pursuant to a loan agreement. For securities on loan, ACERA receives either cash or non-cash collateral. ACERA invests the cash collateral in a pooled short-term investment fund maintained by the securities lending agent and receives earnings on it in exchange for paying a loan rebate fee to the borrower. In the case of non-cash collateral, the borrower pays ACERA a loan premium.

For the year ended December 31, 2016, on behalf of ACERA, the securities lending agent lent ACERA's securities (government bonds, corporate stocks, corporate bonds, international equities, and international fixed income) to borrowers under the securities lending agreement and ACERA received cash (U.S. and foreign currency), securities issued or guaranteed by the United States government, and sovereign debt or irrevocable bank letters-of-credit as collateral.

ACERA did not have the ability to pledge or sell collateral securities delivered absent a borrower default (therefore, such non-cash collateral is not reported on the Statement of Fiduciary Net Position).

Borrowers were required to deliver collateral for each loan equal to:

- Loaned securities denominated in U.S. dollars or sovereign debt issued by foreign governments, with a margin of at least 102% of the market value of the loaned securities; or
- Loaned securities not denominated in U.S. dollars, or whose primary trading market was not located in the United States, with a margin of at least 105% of the market value of the loaned securities.

Moreover, borrowers were required to maintain the designated margin percentage of collateral on a daily basis.

ACERA did not impose any restrictions for the year ended December 31, 2016, on the amount of the loans that the securities lending agent made on its behalf. In the event the borrower failed to return the loaned securities, the securities lending agent indemnified ACERA by agreeing to purchase replacement securities. If the collateral was inadequate to replace the securities lent, the securities lending agent supplemented the amount of cash collateral. If the borrower failed to pay ACERA for any income distributions on loaned securities, the securities lending agent will also supplement the income amount due to ACERA. There were no losses during the year ended December 31, 2016, resulting from a default of the borrowers or the securities lending agent.

For the year ended December 31, 2016, ACERA and the borrowers maintained the right to terminate securities lending transactions upon notice. The cash collateral received on each loan was invested, together with the cash collateral of other qualified tax-exempt plan lenders in a short-term investment pool managed by the securities lending agent. For the fiscal year 2016, the short-term investment fund is separated into two investment pools: (a) a liquidity pool and (b) a duration pool. As of December 31, 2016, the Quality D Short-Term investment fund liquidity pool had an average duration of 37 days and an average weighted final maturity of 91 days for U.S. dollars collateral. The Quality D Short-Term investment fund duration pool had an average duration of 23 days and an average weighted final maturity of 3,150 days for U.S. dollars collateral. For the year ended December 31, 2016, ACERA had no credit risk exposure to borrowers because, for each borrower, the value of borrower collateral held exceeded the value of the securities on loan to the borrower.

As of December 31, 2016, ACERA had securities on loan with a total fair value of \$389.2 million; however, the cash collateral held against the loaned securities was \$400.3 million and exceeded the total fair value of loaned securities by \$11.1 million.

## Deposit, Investment, and Derivative Risks

GASB Statements No. 40 and 53 require the disclosure of specific risks that apply to ACERA's deposits, investments, and derivatives. They identify the following risks:

- Custodial Credit Risk—Deposits and Investments;
- Concentration of Credit Risk;
- Credit Risk—Investments and Derivatives
- Interest Rate Risk;
- Fair Value Highly Sensitive to Changes in Interest Rates;
- Foreign Currency Risk.

## Investment Policies

GASB Statement No. 40 requires the disclosure of deposit or investment policies (or the lack thereof) that relate to investment and custodial risks.

ACERA has chosen to manage the investment risks described by GASB Statements No. 40 and 53 by contractually requiring each portfolio investment manager to abide by restrictive investment guidelines specifically tailored to that individual manager rather than adopting across-the-board investment policies with respect to these investment risks. The guidelines stipulate the investment style, performance objective, performance benchmarks, and portfolio characteristics.

For example, in the case of foreign currency risk, the policy guidelines for the U.S. dollars equity portfolios differ from those for the non-U.S. dollars equity portfolios. Likewise, in the case of credit risk, the guidelines for one fixed income manager stipulate a minimum acceptable credit rating for each debt instrument while the guidelines for a different fixed income portfolio merely require that the average of credit ratings for a certain fair value percentage of the portfolio meet a minimum requirement.

Each separate account manager is likewise subject to a "manager standard of care" that establishes a fiduciary relationship requiring the manager to act prudently and solely in the best interest of ACERA.

Separately, ACERA's guidelines also require each manager's investment return performance to compare favorably with the performance of the relevant passive market index such as the Barclays Capital Aggregate Bond Index.

ACERA's investment staff continually monitors all investment managers for compliance with the respective guidelines.

## Custodial Credit Risk—Deposits

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, ACERA will not be able to recover deposits nor be able to recover collateral securities that are in the possession of an outside party. ACERA has no general policy on custodial credit risk for deposits.

By necessity, ACERA maintains operational cash deposits to support day-to-day cash management requirements. As of December 31, 2016, cash held with a financial institution in a pooled money market fund amounted to \$1.19 million, of which \$0.25 million was insured and \$0.94 million was uninsured and uncollateralized subject to custodial credit risk.

### Custodial Credit Risk—Investments

The custodial credit risk for investments is the risk that, in the event of the failure of a counterparty to a transaction, ACERA will not be able to recover the value of investment securities that are in the possession of an outside party. The individual investment guidelines for each investment manager require that managed investments be held and maintained with the master custodian in the name of ACERA. The master custodian may rely on sub-custodians. The custodial requirement does not apply to real estate investments, investments in commingled pools, and private equity and alternative investments. As of December 31, 2016, ACERA had no investments that were exposed to custodial credit risk.

### Custodial Credit Risk—Derivatives

ACERA's investments include collateral associated with derivatives activity. As of December 31, 2016, net collateral for derivatives was \$2.1 million. Each account was uninsured and uncollateralized, and subject to custodial credit risk.

### Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of ACERA's investment in a single issuer of securities. The individual investment guidelines for each fixed income manager restrict concentrations greater than 5% in the securities of any one issuer (excluding direct obligations of the U.S. and/or eligible foreign governments, and those explicitly guaranteed by the U.S. and/or eligible

foreign governments). As of December 31, 2016, ACERA had no investments in a single issuer that equaled or exceeded 5% of the fiduciary net position.

### Credit Risk—Investments

Credit risk is the risk that the issuer of a debt security or other counterparty to an investment will not fulfill its obligations. The individual investment guidelines for each fixed income investment manager describe applicable restrictions on credit risk. The credit risk restrictions by investment portfolio are as follows:

- **Medium-Grade Fixed Income:** A minimum of 51% of the market value of the portfolio must be rated BBB- or higher by Standard & Poor's (S&P) or Baa3 or higher by Moody's Investor Services (Moody's).
- **Enhanced Index Fixed Income:** Investments must be rated Baa/BBB or better by Moody's/S&P at time of purchase.
- **Global Fixed Income:** The average credit quality of the portfolio shall be grade "A" or better based on Moody's and/or S&P. Individual securities shall be of investment-grade quality, i.e., Baa3/BBB- and above.

The credit quality ratings of a security, (e.g., from Moody's or S&P) give an indication of the degree of credit risk for that security.

The Credit Risk Analysis schedule on [page 47](#) discloses credit ratings of ACERA's debt investments by type and for each external investment pool as of December 31, 2016.

## Credit Risk Analysis

As of December 31, 2016 (Dollars in Thousands)

	Adjusted Moody's Credit Rating <sup>1</sup>									
	Total	Aaa	Aa	A	Baa	Ba	B	Caa	Ca and Below	Not Rated
<b>Debt Investments By Type</b>										
Collateralized Mortgage Obligations	\$ 66,334	\$ 31,728	\$ -	\$ 486	\$ 5,170	\$ 1,371	\$ 3,267	\$ 8,174	\$ 2,682	\$ 13,456
Convertible Bonds	6,657	-	-	-	-	715	1,142	751	-	4,049
Corporate Bonds	467,685	8,964	12,916	87,608	238,074	85,377	24,405	8,244	1,005	1,092
Federal Home Loan Mortgage Corp. <sup>2</sup>	42,660	-	-	-	-	-	-	-	-	42,660
Federal National Mortgage Assn. <sup>2</sup>	59,236	-	-	-	-	-	-	-	-	59,236
Government National Mortgage Assn. I, II <sup>2</sup>	14,002	-	-	-	-	-	-	-	-	14,002
Government Issues <sup>2</sup>	210,336	123,077	40,381	29,807	10,677	-	1,655	-	-	4,739
Municipals	3,971	-	1,453	2,518	-	-	-	-	-	-
Other Asset Backed Securities	62,204	21,150	137	3,622	11,722	7	-	3,774	11,971	9,821
<b>Subtotal Debt Investments</b>	<b>933,085</b>	<b>184,919</b>	<b>54,887</b>	<b>124,041</b>	<b>265,643</b>	<b>87,470</b>	<b>30,469</b>	<b>20,943</b>	<b>15,658</b>	<b>149,055</b>
<b>External Investment Pools of Debt Securities</b>										
Securities Lending Cash Collateral Fund										
Liquidation Pool <sup>3</sup>	318,779	-	-	-	-	-	-	-	-	318,779
Duration Pool <sup>3</sup>	4,065	-	-	-	-	-	-	-	-	4,065
Master Custodian Short-Term Investment Fund <sup>3</sup>	158,675	-	-	-	-	-	-	-	-	158,675
<b>Subtotal External Investment Pools</b>	<b>481,519</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>481,519</b>
<b>Total</b>	<b>\$ 1,414,604</b>	<b>\$ 184,919</b>	<b>\$ 54,887</b>	<b>\$ 124,041</b>	<b>\$ 265,643</b>	<b>\$ 87,470</b>	<b>\$ 30,469</b>	<b>\$ 20,943</b>	<b>\$ 15,658</b>	<b>\$ 630,574</b>

<sup>1</sup> Adjusted Moody's Credit Rating: This schedule displays the fair value of investments by credit rating in increasing magnitude of risk. Investments are classified by Moody's credit rating, or by the Moody's rating that corresponds to the Standard & Poor's (S&P) credit rating if the investment has a S&P rating but not a Moody's rating. Also whenever both ratings for an investment exist and the S&P rating for the investment indicates a greater degree of risk than the Moody's rating, then the investment's Moody's credit rating is adjusted, solely for the purpose of this disclosure, to the Moody's rating corresponding to the greater degree of risk.

<sup>2</sup> The investments in the following debt instruments—i.e., Federal Home Loan Mortgage Corp., Federal National Mortgage Assn., Government National Mortgage Assn. and Government Issues, that are Not Rated are implicitly guaranteed by the U.S. Government.

<sup>3</sup> The external investment pools are not rated.

### Credit Risk—Derivatives

ACERA is exposed to credit risk on investment derivatives that are traded over the counter and are reported in asset positions. Derivatives exposed to

credit risk include currency forward contracts, and synthetic futures (which are included in futures contracts—equity index). To minimize credit risk exposure, ACERA's investment managers continually monitor credit ratings of counterparties. Should there be

a counterparty failure, ACERA would be exposed to the loss of the fair value of derivatives that are in asset positions and any collateral provided to the counterparty, net of the effect of applicable netting arrangements. ACERA has no general investment policy with respect to netting arrangements or collateral requirements. Netting arrangements legally provide ACERA with a right of set-off in the events of bankruptcy or default by the counterparty. ACERA's investment managers may have collateral posting provisions associated with currency forward contracts. In the event of counterparty failure, ACERA would be exposed to loss of collateral provided to the counterparty. Collateral provided by the counterparty to ACERA reduces its credit risk exposure. The collateral associated with investments derivatives is disclosed on [page 46](#) under Custodial Credit Risk—Derivatives.

The following Credit Risk—Derivatives schedule discloses the counterparty credit ratings of ACERA's investment derivatives in asset positions by type, as of December 31, 2016. These amounts represent the maximum loss that would be recognized if all counterparties fail to perform as contracted, without respect to any collateral or other security, or netting arrangement.

### Credit Risk Analysis – Investment Derivatives Subject to Credit Risk

As of December 31, 2016 (Dollars in Thousands)

Adjusted Moody's Credit Rating <sup>1</sup>	Currency Forward Contracts
Aa	\$ 163
A	1,181
Baa	256
<b>Subtotal Derivatives in Asset Position</b>	<b>1,600</b>
Derivatives in Liability Position	(4,589)
<b>Total Derivatives in Asset/(Liability) Position</b>	<b>\$ (2,989)</b>

<sup>1</sup> See footnote 1 on [page 47](#).

As of December 31, 2016, the \$1.6 million maximum exposure of derivatives credit risk was reduced by (\$4.6) million of liabilities included in netting arrangements, resulting in a negative net exposure to credit risk of \$3.0 million (rounded).

ACERA has a 73.8% (\$1.2 million) net exposure to credit risk with a credit rating of A, and a 16.0% (\$0.3 million) with another counterparty with a credit rating of Baa.

### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment.

ACERA has investments in three fixed income portfolios containing individual debt securities as well as investments in external investment pools containing debt securities. All of these investments are subject to interest rate risk. ACERA has no general policy on interest rate risk for the fixed income portfolios or for the investments in external pools. ACERA manages interest rate risk for the three fixed-income portfolios by setting limits on portfolio duration for each portfolio. The duration restrictions by investment portfolio (with portfolio style) are as follows:

- Duration Band: Barclays Baa Credit Capital Index duration +/- 2.5 years (Medium Grade Fixed Income);
- Duration: Match the Barclays Capital Aggregate Bond Index duration (Enhanced Index Fixed Income); and,
- Duration Band: 1–10 years duration (Global Fixed Income).

The following Interest Rate Risk Analysis—Duration schedule discloses the duration of ACERA's debt investments by type and the duration of each of the external investment pools of debt securities. Duration is a measure of a debt investment's exposure to fair value changes arising from changing interest rates. It uses the present values of cash flows, weighted for those cash flows as a percentage of the investment's full price. The Master Custodian Short-Term Investment Fund had an average weighted maturity of 18 days as of December 31, 2016.

## Interest Rate Risk Analysis – Duration

As of December 31, 2016 (Dollars in Thousands)

Debt Investments by Type	Fair Value	Duration in Years
Collateralized Mortgage Obligations	\$ 66,335	3.7
Convertible Bonds	6,657	3.0
Corporate Bonds	467,684	5.9
Federal Home Loan Mortgage Corp.	42,660	4.1
Federal National Mortgage Assn.	59,235	3.9
Government National Mortgage Assn. I, II	14,002	4.3
Government Issues	210,336	7.9
Municipals	3,971	11.9
Other Asset Backed Securities	62,205	2.5
<b>Total of Debt Investments</b>	<b>\$ 933,085</b>	

External Investment Pools of Debt Securities	Fair Value	Duration
Securities Lending Cash Collateral Fund		
Liquidity Pool	\$ 318,779	37 days
Duration Pool	4,065	23 days
Master Custodian Short-Term Investment Fund	158,675	-
<b>Total External Investment Pools</b>	<b>\$ 481,519</b>	

## Interest Rate Risk Analysis – Highly Sensitive

Investment with Fair Values Highly Sensitive to Changes in Interest Rates

As of December 31, 2016 (Dollars in Thousands)

Investment Type	Investment Description	Interest Rates	Fair Value
Corporate Bonds	Various debt related Securities	3.95% to 7.51%	\$ 20,745
Government Issues	Mexico Bonos	7.75%	7,631
Municipals	Municipal Electric Authority of Georgia	6.66%	2,518

### Fair Value Highly Sensitive to Changes in Interest Rates

The Interest Rate Risk Analysis table described here on [page 49](#) discloses the degree to which ACERA's investments are sensitive to interest rate changes due simply to the remaining term to maturity. In contrast, ACERA's investments with fair values that are highly sensitive to interest rates due to other factors are disclosed on the Interest Rate Risk Analysis - Highly Sensitive schedule on [page 49](#). ACERA has no general investment policy with respect to investments with fair values that are highly sensitive to changes in interest rates.

### Foreign Currency Risk

Foreign currency risk is the risk that changes in foreign exchange rates will adversely affect the fair value of an investment or deposit. ACERA has no general investment policy with respect to foreign currency risk.

#### Foreign Currency Risk—Investments

The Foreign Currency Risk Analysis schedule on [page 51](#) shows the fair value of investments that are exposed to this risk by currency denomination and investment type. This provides an indication of the magnitude of foreign currency risk for each currency.

### *Foreign Currency Risk—Equity Index Swaps and Futures*

Equity index swaps and futures contracts-equity index are derivatives. An equity index swap represents an agreement between two parties to swap two sets of equity index values. An equity index futures contract represents an agreement to purchase or sell an equity index for a given price at a specified future date.

For those equity index swaps and futures contracts-equity index which are dollar-denominated securities issued by foreign countries, there is an exposure to a foreign currency risk.

### *Foreign Currency Risk—Foreign Exchange Contracts*

Foreign exchange contracts are subject to foreign currency risk. Foreign exchange contracts include currency forward contracts and spot contracts.

Currency forward contracts are derivatives and are described in the derivatives section of this note. Spot contracts are generally used when ACERA is required to make or receive payments in a foreign currency. Spot contracts are agreements to buy or sell a certain amount of foreign currency at the current market rate, for settlement in two business days.

The dollar impact that foreign exchange contracts have on foreign currency risk is equal to the foreign currency settlement amounts translated in the same manner as the investments (i.e. spot exchange rate at the end of the year). The impact appears in the column labeled Foreign Currency on the schedule on [page 51](#). The Net Exposure column of the schedule indicates the net foreign currency risk, i.e., the gross risk associated with the investments less the risk hedged by the outstanding foreign exchange contracts.

## Foreign Currency Risk Analysis

Fair Value of Investments Exposed to Foreign Currency Risk by Currency

As of December 31, 2016 (Dollars in Thousands)

Trade Currency Name	Investment Type						Net Exposure
	Common Stock	Corporate Bonds	Foreign Currency	Government Issues	Total Return Swaps	Currency Swaps	
Argentine Peso	\$ -	\$ 728	\$ -	\$ -	\$ -	\$ -	\$ 728
Australian Dollar	28,535	1,106	334	18,482	(21)	(394)	48,042
Brazilian Real	14,301	457	-	-	-	-	14,758
Canadian Dollar	40,881	-	390	-	-	133	41,404
Chilean Peso	-	-	-	-	-	43	43
Colombian Peso	-	2,933	-	-	-	-	2,933
Danish Krone	30,576	-	103	-	-	10	30,689
Euro Currency	399,671	5,800	(392)	127	(19)	538	405,725
Hong Kong Dollar	99,276	-	116	-	73	-	99,465
Hungarian Forint	-	-	-	5,580	-	-	5,580
Indian Rupee	32,811	3,693	-	-	-	2	36,506
Indonesian Rupiah	15,661	-	-	-	-	-	15,661
Israeli Sheqel	5,845	-	-	-	-	(21)	5,824
Japanese Yen	233,749	-	(752)	-	-	(1,258)	231,739
Malaysian Ringgit	-	-	-	4,739	-	-	4,739
Mexican Peso	1,258	1,736	-	23,023	-	-	26,017
New Taiwan Dollar	21,398	-	-	-	-	-	21,398
New Zealand Dollar	594	-	-	4,511	-	(113)	4,992
Norwegian Krone	1,153	-	7	-	-	(943)	217
Polish Zloty	-	-	-	3,809	-	-	3,809
Pound Sterling	245,395	-	(16)	16,902	-	(741)	261,540
Singapore Dollar	32,459	-	202	-	-	(24)	32,637
South African Rand	22,660	-	-	5,097	-	-	27,757
South Korean Won	7,463	-	-	-	-	-	7,463
Swedish Krona	34,847	-	104	-	121	(253)	34,819
Swiss Franc	117,564	-	48	-	(211)	89	117,490
Thailand Baht	3,481	-	-	-	-	-	3,481
Uae Dirham	3,261	-	-	-	-	-	3,261
<b>Grand Total</b>	<b>\$ 1,392,839</b>	<b>\$ 16,453</b>	<b>\$ 144</b>	<b>\$ 82,270</b>	<b>\$ (57)</b>	<b>\$ (2,932)</b>	<b>\$ 1,488,717</b>

## Real Estate

### Real Estate Investment Income – Separate Properties

For the Year Ended December 31, 2016 (Dollars in Thousands)

<b>Real Estate Investment Income</b>	\$ 5,321
<b>Real Estate Expenses</b>	
Non-Operating Expenses <sup>1</sup>	278
Operating Expenses	2,576
<b>Total Expenses</b>	<b>2,854</b>
<b>Real Estate Net Income</b>	<b>\$ 2,467</b>

<sup>1</sup> Non-Operating Expenses include interest expense resulting from loans on properties.

There is no outstanding real estate related debt associated with the separate properties as of December 31, 2016.

## 9. CAPITAL ASSETS

ACERA's capital assets include equipment and furniture, electronic document management system, information systems, leasehold improvements, and construction in progress. See the following table for details.

### Capital Assets and Accumulated Depreciation

For the Year Ended December 31, 2016 (Dollars in Thousands)

	January 1, 2016	Additions	Deletions / Transfers	December 31, 2016
<b>CAPITAL ASSETS - DEPRECIABLE</b>				
Equipment and Furniture	\$ 3,267	\$ 42	\$ (290)	\$ 3,019
Electronic Document Management System	4,163	-	-	4,163
Information Systems	10,457	-	-	10,457
Leasehold Improvements	2,585	-	-	2,585
<b>Subtotal</b>	<b>20,472</b>	<b>42</b>	<b>(290)</b>	<b>20,224</b>
<b>CAPITAL ASSETS - NON DEPRECIABLE</b>				
Construction-in-Progress	-	-	-	-
<b>Total Capital Assets (Cost)</b>	<b>20,472</b>	<b>42</b>	<b>(290)</b>	<b>20,224</b>
<b>ACCUMULATED DEPRECIATION AND AMORTIZATION</b>				
Equipment and Furniture	(3,130)	(70)	274	(2,926)
Electronic Document Management System	(3,700)	(440)	-	(4,140)
Information Systems	(10,457)	-	-	(10,457)
Leasehold Improvements	(850)	(95)	-	(945)
<b>Total Accumulated Depreciation and Amortization</b>	<b>(18,137)</b>	<b>(605)</b>	<b>274</b>	<b>(18,468)</b>
<b>CAPITAL ASSETS - NET OF ACCUMULATED DEPRECIATION AND AMORTIZATION</b>	<b>\$ 2,335</b>	<b>\$ (563)</b>	<b>\$ (16)</b>	<b>\$ 1,756</b>

## 10. LEASES

ACERA leases office space from Oakland 14th St. Office, a title holding corporation formed by ACERA. The term of the lease is seven years and seven months, with an option to renew for five additional years. Under the terms of the lease agreement, ACERA's base rent is abated. However, ACERA is required to pay its proportionate share of building operating expenses as defined in the lease. ACERA's share of these operating expenses was approximately \$24,000 for the year ended December 31, 2016.

In addition, ACERA leases photocopy machines and water coolers to support operations. All current leases will expire in 2021. Equipment rental expenses were approximately \$29,000 for the year ended December 31, 2016. The future estimated minimum rental payments for these leases are as follows:

### Future Minimum Rental Payments

As of December 31 (Dollars in Thousands)

Year	Amount
2017	\$ 29
2018	27
2019	17
2020	9
2021	2
<b>Total</b>	<b>\$ 84</b>

## 11. ADMINISTRATION EXPENSE

ACERA's Board of Retirement annually adopts an operating expense budget covering expenses to be incurred in the following fiscal year. The operating budget includes the administration expense budget which is subject to the statutory limit based on exclusions specified in the 1937 Act.

ACERA has adopted the provisions of the 1937 Act which allows ACERA to exclude actuarial, investment, legal, business continuity and technology direct costs from administration expenses. Since investment related expenses were offset against investment income, the remaining exclusions totaled \$3.7 million for 2016.

ACERA also conforms to the provision of the 1937 Act that limits the administration cap to 0.21 percent of the Accrued Actuarial Liability (AAL). ACERA uses the AAL as of December 31 of the year in which the budget is adopted for this purpose.

A schedule of Administration Expense is included in the Supplemental Schedules on [page 62](#).

### Application of Statutory Limit on Administration Expense

For the Year Ended December 31, 2016 (Dollars in Thousands)

Total Accrued Actuarial Liability as of December 31, 2015	\$ 8,943,652
Limit: Maximum Allowable fraction of Total Accrued Actuarial Liability (0.21%) times Total Accrued Actuarial Liability	\$ 18,782
Portion of Administrative Expenses for the Fiscal Year subject to the Statutory Limit	12,135
Excess of Limit over Portion of Administration Expense Subject to Limit	\$ 6,647
Portion of Administration Expense Subject to Limit as a Percentage of Accrued Actuarial Liability	0.14%

## 12. RELATED PARTY TRANSACTIONS

By necessity, ACERA is involved in various business transactions with the County, the primary plan sponsor. These include reimbursement to the County for the salary and benefits of ACERA staff members paid through the County and reimbursement to the Alameda County Human Resources Department for personnel consulting services and for administering ACERA's retired members' health benefits. Also, under Board of Retirement policy, ACERA reimburses the County for a portion of the salary and benefits of each County employee elected to the Board of Retirement. Lastly, ACERA reimburses the County for the cost of services provided in the following areas: insurance/risk management, information technology, and telecommunications.

Also, ACERA leases office space from Oakland 14th St. Office, a title holding company controlled by ACERA. Note 10—Leases describes this arrangement.

### Related Party Transactions

For the Year Ended December 31, 2016 (Dollars in Thousands)

Reimbursed Cost of ACERA	
Staff Members	\$ 12,485
Reimbursed Costs of County Services	980
State Mandated Benefit Replacement Program (415M)	509
County Personnel Services	77
Partial Salary/Benefits Reimbursement for Elected Board Members	382
<b>Total</b>	<b>\$ 14,433</b>

## 13. SUBSEQUENT EVENTS

Management has evaluated subsequent events through June 9, 2017, the date the financial statements are available to be issued, and has determined that no adjustments are necessary to the amounts reported in the accompanying financial statements and no subsequent events have occurred, the nature of which would require disclosure.

# Required Supplementary Information (RSI)

## PENSION PLAN AND NON-OPEB

### Schedule of Changes in Net Pension Liability and Related Ratios

For the Years Ended December 31 (Dollars in Thousands)

	2016	2015	2014	2013
<b>Total Pension Liability (TPL)<sup>1</sup></b>				
Service Cost	\$ 175,642	\$ 172,585	\$ 167,120	\$ 166,639
Interest	603,168	579,500	542,377	522,203
Changes of benefit terms	-	-	-	-
Differences between expected and actual experience	(68,176)	(31,965)	(85,379)	(61,362)
Changes of assumptions	150,677 <sup>2</sup>	-	431,863	-
Benefit payments, including refunds of member contributions	(422,223)	(401,298)	(378,689)	(359,938)
<b>Net Change in Total Pension Liability</b>	<b>439,088</b>	<b>318,822</b>	<b>677,292</b>	<b>267,542</b>
<b>Total Pension Liability - Beginning</b>	<b>7,971,891</b>	<b>7,653,069</b>	<b>6,975,777</b>	<b>6,708,235</b>
<b>Total Pension Liability - Ending (a)</b>	<b>\$ 8,410,979</b>	<b>\$ 7,971,891</b>	<b>\$ 7,653,069</b>	<b>\$ 6,975,777</b>
<b>Plan Fiduciary Net Position (FNP)</b>				
Contributions - employer	\$ 241,729	\$ 224,607	\$ 213,255	\$ 191,180
Contributions - member	85,736	82,949	79,714	76,230
Net investment income	423,718	49,021	318,245	736,914
Benefit payments, including refunds of member contributions	(422,223)	(401,298)	(378,689)	(359,938)
Administrative expense	(14,618)	(14,262)	(13,855)	(13,634)
Other	-	-	-	-
<b>Net Change in Plan Fiduciary Net Position</b>	<b>314,342</b>	<b>(58,983)</b>	<b>218,670</b>	<b>630,752</b>
<b>Plan Fiduciary Net Position<sup>3</sup> - Beginning</b>	<b>5,853,443</b>	<b>5,912,426</b>	<b>5,693,756</b>	<b>5,063,004</b>
<b>Plan Fiduciary Net Position<sup>3</sup> - Ending (b)</b>	<b>\$ 6,167,785</b>	<b>\$ 5,853,443</b>	<b>\$ 5,912,426</b>	<b>\$ 5,693,756</b>
<b>Net Pension Liability (NPL) - Ending (a) - (b)</b>	<b>\$ 2,243,194</b>	<b>\$ 2,118,448</b>	<b>\$ 1,740,643</b>	<b>\$ 1,282,021</b>
<b>FNP as a Percentage of the TPL</b>	<b>73.33%</b>	<b>73.43%</b>	<b>77.26%</b>	<b>81.62%</b>
<b>Covered-Employee Payroll<sup>4</sup></b>	<b>\$ 947,568</b>	<b>\$ 945,858<sup>5</sup></b>	<b>\$ 886,925</b>	<b>\$ 853,350</b>
<b>NPL as a Percentage of Covered-Employee Payroll</b>	<b>236.73%</b>	<b>223.97%</b>	<b>196.26%</b>	<b>150.23%</b>

1 Total pension liability is not available for years prior to December 31, 2013. Ten years of information will be presented in future years as it becomes available.

2 Represents an additional Net Pension Liability attributable to not limiting the TPL for the non-OPEB SRBR to the Plan's Fiduciary Net Position for the non-OPEB SRBR, as referenced in actuary's certification letter.

3 Market value assets, less OPEB-related SRBR assets (OPEB-related SRBR assets include a proportionate share of the deferred market losses after netting out the Contingency Reserve as of December 31, 2016 and 2015 and 50% of the deferred market gains at December 31, 2014 and 2013, reduced on a proportional basis relative to the total actual balances in the OPEB and non-OPEB reserves).

4 Covered employee payroll shown represents Compensation Earnable and Pensionable Compensation. Only Compensation Earnable and Pensionable Compensation that would possibly go into the determination of retirement benefits are included.

5 The covered payroll for the year 2015 includes 1 additional pay period.

## Schedule of Employer Contributions

Last Ten Fiscal Years (Dollars in Thousands)

Year Ended December 31	Actuarially Determined Contributions (ADC)	Contributions in Relation to ADC	Contribution Deficiency (Excess)	Covered- Employee Payroll <sup>1</sup>	Contributions as a Percentage of Covered-Employee Payroll
2007	\$ 130,040	\$ 130,040	\$ -	\$ 757,853	17.16%
2008	129,660	129,660	-	810,713	15.99%
2009	132,199	132,199	-	838,141	15.77%
2010	147,543	147,543	-	839,617	17.57%
2011	162,879	162,879	-	837,482	19.45%
2012	179,649	179,649	-	845,933	21.24%
2013	191,180	191,180	-	853,350	22.40%
2014	213,255	213,255	-	886,925	24.04%
2015	224,607	224,607	-	945,858 <sup>2</sup>	23.75%
2016	241,729	241,729	-	947,568	25.51%

1 Covered employee payroll shown represents Compensation Earnable and Pensionable Compensation. Only Compensation Earnable and Pensionable Compensation that would possibly go into the determination of retirement benefits are included.

2 The covered payroll for the year 2015 includes 1 additional pay period.

## Schedule of Investment Returns

Last Ten Fiscal Years<sup>1</sup> (As of December 31)

	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007
Annual Money-Weighted Rate of Return, net of Investment Expense	7.16%	-0.10%	4.27%	19.87%	N/A	N/A	N/A	N/A	N/A	N/A

1 Information prior to 2013 is not available. Ten years of information will be presented when it becomes available.

## POSTEMPLOYMENT MEDICAL BENEFITS

### Schedule of Funding Progress - Postemployment Medical Benefits Without Limit <sup>1,2</sup>

(Dollar Amounts in Thousands)

Actuarial Valuation Date	Actuarial Value of Assets <sup>3</sup> (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b - a)	Funded Ratio (%) (a / b)	Annual Covered Payroll (c)	UAAL as a % of Annual Covered Payroll (%) (b - a) / c
12/31/2013	\$ 617,627	\$ 724,576	\$ 106,949	85.2	\$ 916,803	11.7
12/31/2014	759,200	831,334	72,134	91.3	948,848	7.6
12/31/2015	822,858	900,981	78,123	91.3	969,534	8.1

### Schedule of Funding Progress - Postemployment Medical Benefits With Limit <sup>1,4</sup> (Actuary's SRBR Exhibit V)

(Dollar Amounts in Thousands)

Actuarial Valuation Date	Actuarial Value of Assets <sup>3</sup> (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b - a)	Funded Ratio (%) (a / b)	Annual Covered Payroll (c)	UAAL as a % of Annual Covered Payroll (%) (b - a) / c
12/31/2013	\$ 617,627	\$ 617,627	\$ -	100	\$ 916,803	-
12/31/2014	759,200	759,200	-	100	948,848	-
12/31/2015	822,858	822,858	-	100	969,534	-

1 Postemployment Medical Benefits are paid from the 401(h) account.

2 In accordance with the GASB 43 "substantive plan" definition, this information is presented using the assumptions that: participating employers continue the same benefits offered and pay contributions to the 401(h) account as of December 31, 2015; and that the Board of Retirement continues to treat available SRBR assets as pension contributions without the limits described under footnote 4. This information discloses the "without limit" UAAL and "funded ratio" using the actuarial values of assets as described in footnote 3 and benefits provided as of December 31, 2015. Based on the amount of SRBR assets available for this purpose as of December 31, 2015, there are sufficient SRBR assets to continue substituting for the employer pension contributions until the year 2038.

3 Postemployment SRBR assets that may be treated as employer contributions to the extent that participating employers make contribution to the 401(h) account. ACERA has no authority to require future funding from participating employers to the 401(h) account.

4 The "funded ratio" is 100% using the assumption that the participating employers will cease contribution to the 401(h) account when there are no SRBR assets available to subsidize participating employer pension contributions. Article 5.5 of the County Employees Retirement Law of 1937 provides that assets added to the SRBR reserve are limited to the Regular Earnings on the current SRBR reserve plus the investment earnings above the assumed rate of return. Participating employers decide on an annual basis whether to continue these benefits and what amount to contribute to the 401(h) account.

## Schedule of Employer Contributions - Postemployment Medical Benefits

(Dollar Amounts in Thousands)

Year Ended December 31	Annual Required Contribution		Percentage (%) Contributed <sup>3</sup>
	Without Limit <sup>1</sup>	With Limit <sup>2</sup>	
2013	\$ 29,521	\$ -	-
2014	29,130	-	-
2015	34,031	-	-

1 In accordance with the GASB 43 "substantive plan" definition, this information is presented using the assumptions that: participating employers continue the same benefits offered and pay contributions to the 401(h) account as of December 31, 2015; and that the Board of Retirement continues to treat available SRBR assets as pension contributions without the limits described under footnote 2. This information discloses the "without limit" UAAL and "funded ratio" using the actuarial values of assets as described in footnote 3 of the schedule of Funding Progress table on the previous page and benefits provided as of December 31, 2015. Based on the amount of SRBR assets available for this purpose as of December 31, 2015, there are sufficient SRBR assets to continue substituting for the employer pension contributions until the year 2038.

2 The "funded ratio" is 100% using the assumption that the participating employers will cease contribution to the 401(h) account when there are no SRBR assets available to subsidize participating employer pension contributions. Article 5.5 of the County Employees Retirement Law of 1937 provides that assets added to the SRBR reserve are limited to the Regular Earning on the current SRBR reserve plus the investment earnings that are above the target investments return. Participating employers decide on an annual basis whether to continue these benefits and what amount to contribute to the 401(h) account.

3 Some participating employers consider a portion of the transfer of investment earnings that are above the target investments return to the SRBR to be an employer contribution under GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other than Pensions*.

# Notes to Required Supplementary Information

## PENSION PLAN AND NON-OPEB

### Actuarial Assumptions

The Total Pension Liabilities (TPLs) as of the measurement dates were calculated by rolling forward the liabilities from prior years' actuarial valuations. The actuarial assumptions used to develop the TPLs are the same assumptions used for the respective funding valuations. The key assumptions used for rolling forward the TPL to December 31, 2016, are as follows:

Inflation	3.25%
Salary Increases	General: 7.45% to 4.15% and Safety: 10.45% to 4.45%, vary by service, including inflation
Investment Rate of Return	7.60%, net of pension plan investment expense, including inflation

### Methods and Assumptions Used to Establish Actuarially Determined Contribution (ADC) Rates

Actuarially determined contribution rates for the first six months of calendar year 2016 (or the second half of fiscal year 2015-2016) are calculated based on the December 31, 2014, valuation. Actuarially determined contribution rates for the last six months of calendar year 2016 (or the first half of fiscal year 2016-2017) are calculated based on the December 31, 2015, valuation.

Valuation Date	December 31, 2015	December 31, 2014
Actuarial Cost Method	Entry Age Cost Method	Entry Age Cost Method
Amortization Method	Level percentage of payroll	Level percentage of payroll
Remaining Amortization Period	<p>Prior to January 1, 2012, the total UAAL was amortized on a 30-year decreasing period, with 21 years remaining as of December 31, 2011 (and 17 years remaining as of December 31, 2015).</p> <p>On or after January 1, 2012, any new UAAL resulting from plan amendments are amortized over separate decreasing 15-year periods.</p> <p>Early retirement incentive programs (ERIPs) are amortized over separate decreasing 5-year periods.</p> <p>Assumption and method changes are amortized over separate decreasing 20-year periods.</p> <p>Experience gains/losses are also amortized over separate decreasing 20-year periods.</p>	<p>Prior to January 1, 2012, the total UAAL was amortized on a 30-year decreasing period, with 21 years remaining as of December 31, 2011 (and 18 years remaining as of December 31, 2014).</p> <p>On or after January 1, 2012, any new UAAL resulting from plan amendments are amortized over separate decreasing 15-year periods.</p> <p>Early retirement incentive programs (ERIPs) are amortized over separate decreasing 5-year periods.</p> <p>Assumption and method changes are amortized over separate decreasing 20-year periods.</p> <p>Experience gains/losses are also amortized over separate decreasing 20-year periods.</p>
Asset Valuation Method	<p>The actuarial value of assets is determined by recognizing any difference between the actual and the expected market return over 10 six-month interest crediting periods.</p> <p>The actuarial value of assets is further adjusted, if necessary, to be within 40% of the market value of assets.</p> <p>The valuation value of asset is the actuarial value of assets reduced by the value of the non-valuation reserves.</p>	<p>The actuarial value of assets is determined by recognizing any difference between the actual and the expected market return over 10 six-month interest crediting periods.</p> <p>The actuarial value of assets is further adjusted, if necessary, to be within 40% of the market value of assets.</p> <p>The valuation value of asset is the actuarial value of assets reduced by the value of the non-valuation reserves.</p>

Actuarial Assumptions:	December 31, 2015	December 31, 2014
Investment rate of return	7.60%, net of pension plan investment expense, including inflation	7.60%, net of pension plan investment expense, including inflation
Inflation rate	3.25%	3.25%
Real across-the-board salary increases	0.50%	0.50%
Projected salary increases	General: 7.45% to 4.15% and Safety: 10.45% to 4.45%, vary by service, including inflation	General: 7.45% to 4.15% and Safety: 10.45% to 4.45%, vary by service, including inflation
Cost of living adjustments	3.00% of retirement income for General Tiers 1 and 3, and Safety Tier 1. 2.00% of retirement income for General Tiers 2 and 4, and Safety Tiers 2, 2C, 2D, and 4.	3.00% of retirement income for General Tiers 1 and 3, and Safety Tier 1. 2.00% of retirement income for General Tiers 2 and 4, and Safety Tiers 2, 2C, 2D, and 4.
Other assumptions	Same as those used in the December 31, 2015 funding actuarial valuation	Same as those used in the December 31, 2014 funding actuarial valuation

## Non-OPEB

The actuarial assumptions used for the non-OPEB valuation were consistent with those applied to the pension plan with the exception of the remaining amortization periods, which are 20 years at December 31, 2015, and 21 years at December 31, 2014.

## POSTEMPLOYMENT MEDICAL BENEFITS

The actuarial assumptions used for the postemployment medical benefits valuation were consistent with those applied to the pension plan with the exception of the remaining amortization period, which is 20 years at December 31, 2015. All other assumptions noted for the pension plan were applicable, including: the actuarial cost method, asset valuation method, amortization of UAAL, amortization approach, actuarial assumed interest rate, assumed salary increases, assumed inflation rate, and assumed across-the-board salary increase. The Health Care Cost Trend Rate

assumptions described below were specific to the postemployment medical benefits.

## Health Care Cost Trend Rates

Health care trend measures the anticipated overall rate at which health plan costs are expected to increase in future years. The trend rate for a particular plan year must be applied to that year's cost to yield the next year's projected cost.

**All Non-Medicare plans:** 6.75% for 2016 to 2017, reduced by 0.25% per annum until ultimate rate of 5.00%.

**Medicare Advantage plans:** 6.75% for 2016 to 2017, reduced by 0.25% per annum until ultimate rate of 5.00%.

**Medicare Supplement plans:** No longer available except through Medicare exchange.

**Dental and Vision:** 5%

**Medicare Part B:** 5%

# Supplemental Schedules

## Administration Expense

For the Year Ended December 31, 2016 (Dollars in Thousands)

<b>Personnel Services</b>	
Staff Wages	\$ 5,675
Fringe Benefits	3,175
Temporary Services	619
<b>Total Personnel Services</b>	<b>9,469</b>
<b>Professional Services</b>	
Computer Services	377
Audit	116
<b>Total Professional Services</b>	<b>493</b>
<b>Communications</b>	
Printing	53
Postage	62
Communication	91
<b>Total Communications</b>	<b>206</b>
<b>Rental/Utilities</b>	
Office Space	17
Equipment Leasing	21
<b>Total Rental/Utilities</b>	<b>38</b>
<b>Other</b>	
Depreciation and Amortization	107
Board Operating Expenses	340
Insurance	714
Miscellaneous	453
Training	229
Maintenance-Equipment	61
Supplies	25
<b>Total Other</b>	<b>1,929</b>
<b>Subtotal: Administrative Expense Subject to Statutory Limit</b>	<b>12,135</b>
Actuarial Expenses	337
Business Continuity	597
Legal Expenses	1,636
Technology Expenses	1,104
<b>Subtotal: Administration Expense Excluded from Statutory Limit<sup>1</sup></b>	<b>3,674</b>
<b>TOTAL ADMINISTRATION EXPENSE</b>	<b>\$ 15,809</b>

<sup>1</sup> Legal expenses, business continuity, and technology include an allocation of administration overhead expenses.

## Investment Expenses

For the Year Ended December 31, 2016 (Dollars in Thousands)

Investment Manager Fees <sup>1</sup>	\$ 40,900
Brokerage Commissions	1,864
Investment Allocated Costs	2,876
Investment Consultants	1,173
Other Investment Expenses	188
Investment Custodians	354
<b>Total Investment Expenses</b>	<b>\$ 47,355</b>

<sup>1</sup> The Investment Section of this report provides details of Investment Manager Fees by type of investment manager.

## Payments to Other Consultants<sup>1</sup>

For the Year Ended December 31, 2016 (Dollars in Thousands)

Actuarial & Audit Services	\$ 526
Human Resources Consulting	77
Legal Services	251
Other Specialized Services	424
<b>Total Payments to Consultants</b>	<b>\$ 1,278</b>

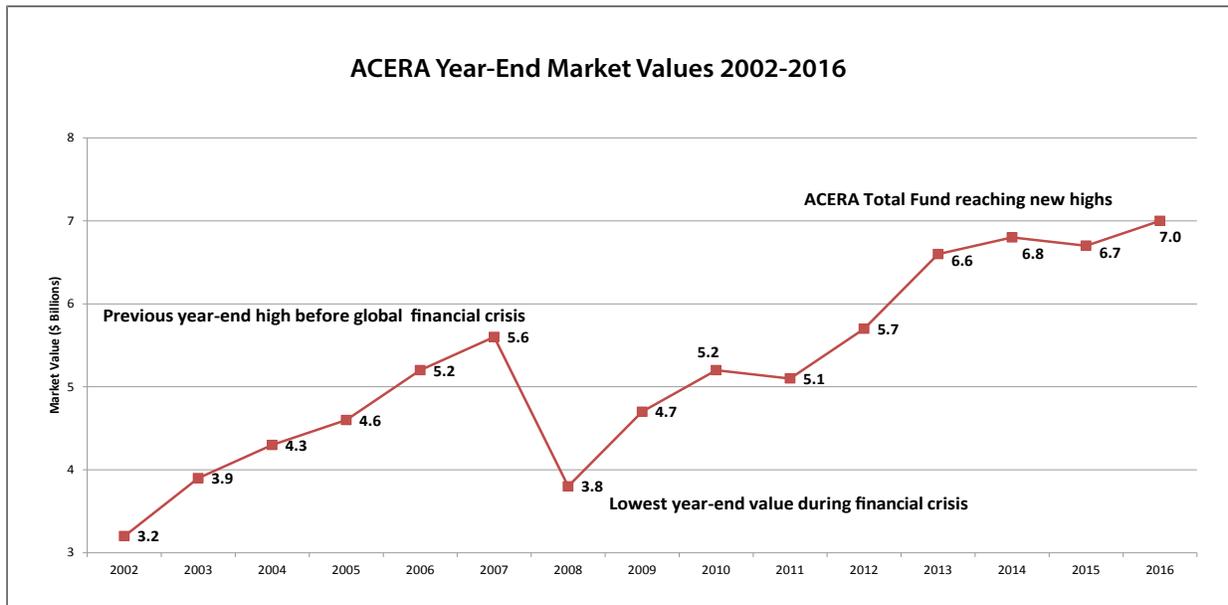
<sup>1</sup> These are payments to outside consultants other than investment advisors. See the table above for fees paid to investment professionals.

# Investments

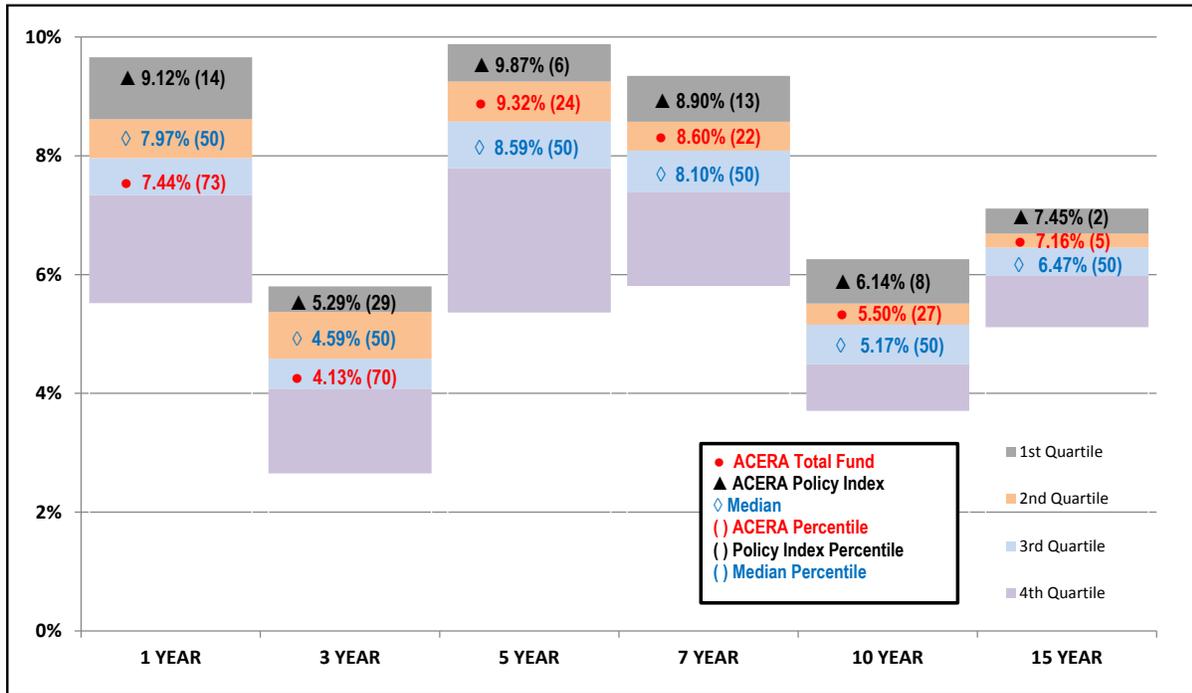


# Chief Investment Officer's Report

## PERFORMANCE HIGHLIGHTS OF ACERA'S INVESTMENT FUND (FUND) (GROSS RESULTS) - 15 YEARS



## ACERA TOTAL FUND RETURNS VS. TOTAL PUBLIC FUNDS ANNUALIZED RETURNS<sup>1</sup> - 15 YEARS



<sup>1</sup> Total Fund and asset class composites are ranked against the InvestorForce universe. A ranking of 1 is a top percentile ranking and a ranking of 100 is a bottom percentile ranking.

## 2016 CALENDAR YEAR PERFORMANCE

In 2016, ACERA's Total Fund continued a fifth straight year of positive returns. After returning 15.0%, 20.2%, 4.7%, and 0.4% in 2012, 2013, 2014 and 2015 respectively, in 2016, ACERA's portfolio had investment returns for the Total Fund of 7.4% as the current bull market completed its 8th year.

YEAR (\$ Values in Billions)	2016	\$ Value	Actual %	Target %
<b>Total Fund Return (as of 12/31/16)<sup>1</sup></b>	7.4%	\$ 6.97	100.0%	100.0%
Policy Index	9.1%	-	-	-
Median	8.0%	-	-	-
Domestic Equity	9.8%	\$ 2.32	33.3%	28.0%
International Equity	5.0%	\$ 1.94	27.8%	26.0%
Fixed Income	6.2%	\$ 1.13	16.2%	15.0%
Real Estate	8.4%	\$ 0.50	7.1%	8.0%
PEARLS	7.6%	\$ 0.75	10.8%	18.0%
Real Assets	8.8%	\$ 0.29	4.1%	5.0%
Cash	0.3%	\$ 0.05	0.7%	0.0%
Beginning Total Fund	-	\$ 6.65	-	-
Year-end Total Fund <sup>2</sup>	-	\$ 6.97	-	-

Source: Verus<sup>3</sup>.

<sup>1</sup> All returns are gross of fees. Total Fund Return (net of fees) for 2016 is 7.1%.

<sup>2</sup> For 2016 ACERA made net disbursements of approximately \$150.5 million to pay supplement retiree benefits, salaries, and administrative costs. For reference, net disbursements from the Total Fund for 2015, 2014 and 2013 were \$140.0 million, \$137.3 million and \$142.4 million, respectively.

<sup>3</sup> Verus Advisory, Inc ("Verus") is ACERA's General Consultant. Strategic Investment Solutions merged into Verus on January 1, 2016.

"The Board's primary goals in managing the Fund are:

1. To ensure that sufficient funds are available to pay vested benefits and maintain supplemental benefits;
2. To comply with all applicable fiduciary standards; and
3. To add marginal value that will help reduce the costs of the plan and/or to increase benefits for the beneficiaries<sup>1</sup>.

These are the goals as stated in the ACERA General Investment Guidelines, Policies and Procedures ("General Policy"). ACERA believes that prudent management of risk is a central element of the investment function and that diversification among asset classes will reduce risk and enhance returns of the overall investment portfolio over the long-term. ACERA has strong controls in place to monitor and manage portfolio risks and to ensure compliance with all relevant fiduciary standards. It is important to remember that pension plan investments should be viewed over the long-term and that past performance is not indicative of future results.

## PERFORMANCE HIGHLIGHTS FOR 2016

In the first half of 2016, ACERA's Total Fund returned 1.5% which ranked in the 98th percentile of public funds larger than \$1 billion<sup>2</sup>. The fund underperformed the Policy Index and the median fund which returned 3.2% and 2.9%, respectively. Asset classes that outperformed include International Equity at 0.0%, Fixed Income at 7.4%, and Real Assets at 7.8%. The causes of underperformance in the first half include weak returns in U.S. Equities, specifically active large cap domestic equity at 3.5%, and the PEARLS portfolio at -1.8%. Highlighting the first half of the year were especially volatile performance in January/February and late June, immediately following the Brexit vote. Oil prices in West Texas Intermediate Crude (WTI) bottomed out in February 2016 at around \$29 per barrel, but gradually increased throughout the rest of the year, ending 2016 just above \$50 per barrel. The S&P 500 appeared strongly correlated to oil prices and followed a very similar pattern in 2016, dipping to a

low point in February and rebounding by the end of 2016.

The capital market environment following the Brexit vote at the end of June 2016 was largely positive in the markets. As the year progressed, markets and investor sentiment rose, reaching a high point in the last week of December. Markets rallied through the third and fourth quarters, culminating with the "Trump Rally," following the election of Donald Trump in the U.S. Presidential Election.

For the second half of 2016, ACERA's Total Fund returned 5.8% gross which ranked in the 17th percentile of public funds bigger than \$1 billion. The Fund matched the Policy Index and outperformed the median fund which returned 5.8% and 4.8%, respectively. During the second half of 2016 there were strong returns in U.S. Equity at 10.1%, and the PEARLS portfolio at 9.7%. Small Cap Equities returned 12.1% collectively, and underperformed the Russell 2000 benchmark by 6.6% and International Equities returned 5.0% and underperformed the MSCI ACWI ex US IMI benchmark by 0.5%. Total Fixed Income had a -1.1% return, outperforming the fixed income benchmark at -2.8%, and was mostly influenced by global fixed income with a -4.1% return, compared to the benchmark which was down -8.3%, and a strong U.S. Dollar.

Throughout 2016, ACERA's Total Fund value had fluctuated due to the increased volatility of the markets. The fund experienced barely positive returns in the 1st and 2nd quarters gaining 0.2% and 1.3% respectively. However, the fund bounced back in the 3rd quarter with a gain of 5.0% and ended the year with a modest gain of 0.8% for the 4th quarter. Ultimately the fund ended 2016 with a return of 7.4%, underperforming the Policy Index which returned 9.1% and the median return of 8.0%.

Referring to the annual Performance Highlights table on [page 65](#), and as of 12/31/16 the Domestic Equity asset class earned a return of 9.8% and represented 33.3% of the overall portfolio at year-end 2016. The International Equity asset class had a return of 5.0%, and represented 27.8% of the Fund at year-end. Private Equity and Alternatives Return Leading Strategies (PEARLS) returned 7.6% for the year and represented an investment value of 10.8% and a total commitment of 17.2% of the portfolio. The Real Estate asset class achieved 8.4% for the year

<sup>1</sup> ACERA General Guidelines, Policies, and Procedures, amended May 20, 2013, p.4.  
<sup>2</sup> Compared against InvestorForce Public Defined Benefit > \$1 Billion universe. Data provided by Verus.

and represented 7.1% of the ACERA portfolio. Fixed Income ended 2016 with a return of 6.2% and Real Assets rebounded in 2016, returning 8.8%. The Fixed Income and Real Assets asset classes represented 16.2% and 4.1% of ACERA's total assets, respectively, at year-end.

The Fund fell slightly below its actuarial assumed rate of 7.60%<sup>1</sup> for the year. However, over a longer time horizon the fund continues to show strong performance. ACERA's Total Fund weathered the troubles during the 2008-2009 financial crisis and achieved to its all-time high in terms of fund size, by the end of 2016. For the trailing three-, five-, and ten-year periods, ACERA's Fund returned 4.1%, 9.3%, and 5.5%, respectively. Including the modest positive performance for the year in 2015, ACERA's fund continues to perform close to the top 25th percentile (top quartile) of peer funds over the long-term (a stated goal in ACERA's General Investment Guidelines, Policies and Procedures).

## FACTORS AFFECTING ACERA'S PORTFOLIO IN 2016

### The Board's Actions

In 2016, ACERA's Board dealt with several new challenges, but continued to refine, diversify, and enhance ACERA's portfolio with several decisions designed to meet the portfolio's investment goals over the long-term.

As a result of the SIS merger with Verus Advisory, Inc., which was announced in late 2015, the ACERA Board approved the issuance of a Request for Proposals (RFP) to initiate a search for a general investment consultant in December 2016. It is estimated that the general investment consultant search will conclude in late 2017.

While asset allocation within a portfolio is the key drivers of performance, the manager structure within each of the asset classes is also important. In 2016, the Board approved manager structure changes for the domestic and international equity asset classes. The changes resulted in a larger portion of domestic equities becoming passively managed, and the introduction of a passive management component and a

new, dedicated emerging markets component for the international equities. The changes were designed to reduce active management fees in areas with highly efficient capital markets, while using active management to take advantage of less efficient markets. The manager structure within the fixed income asset class was also evaluated, but remains unchanged after considering the value-add being provided by ACERA's current, active fixed income managers. All other asset classes were unchanged.

As a result of the changes in the manager structures discussed above, ACERA's Board approved the initiation of searches, via RFP, for a passive manager for domestic equities (Russell 1000) and international equities (MSCI ACWI ex US), as well as an active manager dedicated to emerging equity markets. The newly adopted manager structure targets are expected to be implemented by the end of 2017, including the hiring of the new investment managers.

The Board continued to expand the PEARLS Program by approving four commitments to the various PEARLS subcategories, for a total of approximately \$150 million in commitments to new PEARLS investment managers in 2016. It is still expected the program will take several years to implement fully; and therefore, until the PEARLS program is completely funded, both U.S. Equity, International Equity, and Fixed Income are expected to continue to be overweight to their respective targets.

With respect to policies, the Board reviewed and amended the ACERA Real Estate Investment Guidelines, Policies and Procedures (Real Estate Policy) to reflect the new asset allocation target of 8%. With the guidance of Callan, the Board reviewed the Real Estate Policy in an effort to improve the language for clarity and consistency, reflect the current conditions of ACERA's Real Estate Portfolio, and incorporate decisions the Board had made since the last review in September 2013. The proposed amendments to the Real Estate Policy were approved in January 2016. Additionally, the Board adopted the amended ACERA Real Assets Policy, which updated the goals of the Real Assets program and further clarified the types of investments eligible to be included in the asset class.

The Board is made up of eleven appointed or elected members, including two alternates. All Board members are members of the Investment Committee. Both

<sup>1</sup> The assumed annual rate of investment returns was lowered to 7.60% from 7.80% in December 2014.

the Board and the Committee meet monthly. An experienced group of fiduciaries, they work closely with Staff and consultants to carry out their fiduciary responsibilities. Meeting agendas and minutes can be found on the ACERA website, [www.acera.org](http://www.acera.org).

## ACERA'S PORTFOLIO - DETAIL

ACERA's portfolio is diversified among six major asset classes: domestic equities, international equities, fixed income, real estate, private equity and alternatives investments (PEARLS), and the real assets (formerly the real return pool). The purpose of diversification is to reduce risk while maximizing potential long-term return. The portfolio was constructed such that its volatility (defined as a measure of risk) is less than that of a traditional equity-only portfolio. ACERA's Fund is positioned to weather various market conditions and provide steady growth and net return over the long-term.

### Asset Class Review - 2016

U.S. Equity	
Asset Class Allocation – Target	28.0%
Asset Class Allocation – Actual	33.3%
Return	9.8%
Benchmark (Russell 3000 Index)	12.7%
Over/(Under) Performance - relative to Benchmark	(2.9%)
U.S. Equity Median	12.7%

Source: Verus

In 2016, ACERA's U.S. equity investments returned 9.8%, underperforming the associated benchmark, the Russell 3000 Index, by 2.9%. ACERA's small cap value portfolio was the strongest performer in 2016, returning 24.2% for the year, but underperforming the assigned benchmark by 10.8%. ACERA's large cap value portfolio returned 23.3% and outperformed the associated benchmark by 4.0%. The passive S&P 500 Index portfolio met its benchmark, returning 12.0% for 2016 and represented 40.5% of the total U.S. Equities and 13.5% of the Total Fund.

The large cap active equity composite returned 7.6%, compared to its benchmark, the Russell 1000, at 12.1%, accounting for 40.0% of U.S. Equities and 13.3% of the Total Fund's assets at year-end,

underperforming its benchmark by 4.5%. The fund's large cap growth manager returned -7.5% in 2016, underperforming its benchmark by 16.6%. The small and micro-cap managed accounts returned 12.7%, accounting for 19.5% of U.S. Equities and 6.5% of the Total Fund's assets at year-end, underperformed its relative benchmark, the Russell 2000, by 8.6%. ACERA's small cap growth fund continued to struggle in 2016. The small cap growth fund returned -2.9%, underperforming its benchmark by 16.7%, while the micro-cap growth fund returned 13.8% for 2016, outperforming its benchmark by 4.5%.

The U.S. equity asset class is well-diversified due to its allocation to both large and small cap active management, which complement the large allocation to passive management. Of the six actively-managed U.S. Equity accounts, only two equaled or exceeded their benchmarks for the year, and accordingly, overall active management underachieved in the U.S. equity portfolio in 2016. ACERA's U.S. Equity portfolio ranked in the 86th percentile amongst its peers for the year 2016, while the passive Russell 3000 Index was ranked 48th. When the passive index is ranked above the median, it implies that active management in general has underperformed.

International Equity	
Asset Class Allocation – Target	26.0%
Asset Class Allocation – Actual	27.8%
Return	5.0%
Benchmark (MSCI ACWI IMI – ex U.S. Index)	4.9%
Over/(Under) Performance – relative to Benchmark	0.1%
IFx All DB ex-U.S. Equity Gross Median	4.1%

Source: Verus

ACERA's international equity composite portfolio accounted for 27.8% of the Fund at year-end, returned 5.0%, outperforming its benchmark, the Morgan Stanley Capital International All Country World Index Investable Market Index– ex U.S. ("MSCI ACWI IMI – ex U.S. IMI Gross") by 0.1% in 2016. After a disappointing 2015, ACERA's International Equity managers rebounded in 2016. The Fund's international small cap fund manager returned -0.3% and was the Fund's worst performing international equities manager, underperforming its benchmark the MSCI ACWI ex U.S. Small Cap Index by 4.6%.

Accounting for 11.1% of the Fund, the core/growth international equity manager returned 5.9% outperforming its benchmark (MSCI ACWI ex U.S. Index) by 1.0%. The Fund's international value manager representing 8.2% of the Total Fund returned 5.3%, outperforming its benchmark the MSCI ACWI ex U.S. Index by 0.4% in 2016. ACERA's quantitative-oriented international equity manager outperformed the same benchmark by 0.5% in 2016, by returning 5.4%. ACERA's Global Fund managers, as a group, rebounded and performed relatively well in 2016, outperforming the index. Three out of ACERA's four international equity managers outperformed their benchmark indices.

<b>Fixed Income</b>	
Asset Class Allocation – Target	15.0%
Asset Class Allocation – Actual	16.2%
Return	6.2%
Benchmark (75% BC Agg/15% Citi WGBl-ex U.S./10% BC HY)	3.9%
Over/(Under) Performance – relative to Benchmark	2.3%
Fixed Income Median	5.2%

**Source: Verus**

ACERA's fixed income portfolio returned 6.2% in 2016, outperforming its blended benchmark (75% Barclays Aggregate Bond Index, 15% Citigroup World Government Bond Index ex-U.S., and 10% Barclays Corporate High Yield Index) by 2.3%. ACERA's three active fixed income managers all outperformed their relative benchmarks, with the best relative performance coming from the Fund's global fixed income manager, which returned 6.5%, outperforming the Citigroup World Global Bond Index by 4.9%. ACERA's U.S. core plus fixed income manager returned 9.4% in 2016, outperforming its benchmark by 1.5%. Lastly, ACERA's U.S. core fixed income manager returned 4.3%, outperforming the benchmark by 1.7%. All three of ACERA's fixed income managers were rated in the top quartile among their peer universe in 2016.

<b>Real Estate</b>	
Asset Class Allocation – Target	8.0%
Asset Class Allocation – Actual	7.1%
Return	8.4%
Benchmark (NCREIF ODCE Property Index)	8.8%
Over/(Under) Performance – relative to Benchmark	(0.4%)
Real Estate Median	7.9%

**Source: Callan Associates Inc.**

The U.S. real estate market continued to perform well in 2016, which translated into respectable performance for ACERA's real estate portfolio investments. ACERA's real estate portfolio returned 8.4% in 2016, underperforming its benchmark, the National Council of Real Estate Investment Fiduciaries Open-End Diversified Core Property (Index "NCREIF ODCE") by 0.4%. ACERA's real estate portfolio return came in above the median return, which was 7.9% for the year. Real Estate posted its sixth consecutive year of positive returns since bottoming out in 2009.

<b>PEARLS</b>	
Asset Class Allocation – Target	18.0%
Asset Class Allocation – Actual Funded	10.8%
Asset Class Allocation – Actual Commitment	17.2%
Return	7.6%
Benchmark (Russell 3000 Index + 100 bps)	13.7%
Over/(Under) Performance – relative to Benchmark	(6.1%)

**Source: Verus, There is no PEARLS median**

ACERA's PEARLS portfolio returned 7.6% for the year, underperforming its benchmark, the Russell 3000 + 100 bps, by 6.1%. The PEARLS portfolio is currently invested across 42 funds and is segregated into five sub-asset classes: buyouts, venture capital, debt-related/special situations, absolute return, and other/alternative investments. PEARLS continues to be an important asset class to the Fund, providing strong returns, additional diversification, and cash-flow in the form of distributions. Because of the planned, gradual build out of the program, the PEARLS portfolio continues to be below its target allocation and target diversification ranges. ACERA will continue to build out the PEARLS program throughout 2016 but we do not expect it to be fully implemented until after 2017. As of December 31, 2016, ACERA's

PEARLS portfolio had total commitments of \$1,191.8 million and a current market value of called capital of \$753.7 million, which accounts for 10.8% of the overall Fund Value.

Real Assets	
Asset Class Allocation – Target	5.0%
Asset Class Allocation – Actual	4.1%
Return	8.8%
Benchmark (50% Nat Res/35% Infra/15% BCOM)	9.4%
Over/(Under) Performance – relative to Benchmark	(0.6%)

**Source: Verus, NO Real Assets Median**

The Real Assets Portfolio (formerly the Real Return Pool) bounced back in 2016 delivering strong positive returns. The asset class made up for prior losses as commodity prices rebounded throughout the year. As a group, the three Real Asset Strategies returned -8.8%, underperforming the class's blended benchmark (50% S&P Global Natural Resources Index/35% S&P Global Infrastructure Index/15% Bloomberg Commodity Index) by 0.6%. ACERA's actively-managed inflation protection allocation returned 9.5%, and the two commodity funds in the Real Assets portfolio each returned 11.8% for the year. Starting in 2016, Real Assets would also include private limited partnerships that are expected to earn private equity-like returns, but may exhibit a "J-curve" in the early years of the given partnership. Real Assets are expected to exhibit low correlations to equity and fixed income assets, the largest components of the portfolio, and high correlation to U.S. inflation.

## GENERAL ECONOMY AND INVESTMENT MARKETS IN 2016

### The 2016 economic and market performance highlights are as follows:

2016 was a positive year across all major markets as domestic equity and fixed income as well as global equity and fixed income all produced positive returns for the year. Domestic equity markets, led by previously beaten down sectors such as energy, financials, and materials, finished the year at all-time highs after a sharp rally in the fourth quarter following the U.S. Presidential Election. There was a strong recovery in oil prices throughout the year, with the price of WTI

finishing the year at \$53.72 a barrel, representing a 45% increase in price from the beginning of the year. After many years in the spotlight, the Federal Reserve stayed on the sideline for most of 2016, only raising rates once, by 25 bps in December. With equity markets at all-time highs, economic indicators confirmed positive trends for the U.S. economy. Gross Domestic Product (GDP) rose by 1.9% in 2016 signaling continued growth in the U.S. economy. The Unemployment rate ended the year at 4.7%, representing multi year lows and a sharp decrease from the heights of the Global Financial Crisis, when the unemployment rate hit 10%. The Consumer Confidence Index ended the year at 113.7, the highest rating since 2001. While economic indicators ended the year on a high note, there was still uncertainty and volatility throughout 2016. In June, the United Kingdom voted to leave the European Union (EU), sending markets into turmoil with uncertainty on the potential long term effects that would stem from the exit. Another shock hit global markets in November, with the unanticipated results of the U.S. Presidential Election. Post-election, U.S. equity markets rallied throughout the end of the year, and interest rates spiked, sending fixed income prices declining as a result.

Outside of the U.S., global economic growth accelerated in 2016, with the IMF estimating a 3.0% global expansion versus 2.5% in 2015. Many developed countries experienced negative interest rates in 2016, in an attempt to stimulate growth, with Japan, Germany, and Switzerland all experiencing rates below zero. Equity markets showed positive results as the MSCI AC World Index (ex USA) increased by 5.0% in 2016. Emerging markets, which saw a severe decline in 2015, recovered in 2016 with the help of rising commodity prices which helped the emerging market countries heavily reliant on commodity exports.

### Equity Markets - Domestic and International

The U.S. equity markets experienced a lot of volatility in 2016, but ended the year strong and continued the bull market run extended from the end of the Global Financial Crisis. The Dow Jones industrials gained 13.4%, while the S&P 500 gained 12.0%, followed by the NASDAQ returning 7.5% for the year. The Russell 1000 returned 12.1% and the Russell 3000 increased 12.7%. The results of the U.S. Presidential

election outweighed BREXIT fallout, as the indices rallied through the fourth quarter. Nine out of the ten sectors were positive in 2016, with Healthcare (-2.8%) being the only sector to not achieve positive performance. Energy (28.0%), Financials (22.7%), and Industrials (20.0%) were the big winners of 2016, followed by Materials (16.7%), Utilities (16.0%), Technology (14.8%), Consumer Discretionary (5.9%), and Consumer Staples (5.0%). Real Estate (3.2%) was removed from the Financials sector in 2016 and became its own standalone sector, rounding out the ten. Increasing oil prices and a strong dollar helped the Energy and Materials sector, while the Financial sector was supported by the belief of forthcoming rollbacks on regulations from the new Presidential administration.

Unhedged international equity markets were also positive in 2016, as many countries recovered from a volatile 2015. The developed markets (as measured by the MSCI AC World Index ex USA) increased by 5.0%, led by Canada (24.6%), New Zealand (18.4%), and Norway (13.3%). Emerging Markets Index (as measured by the MSCI Emerging Markets Index), also increased in 2016, gaining 11.2%. Commodity prices rose throughout 2016, lifting many emerging market economies, but local currencies also experienced a headwind coming from the strong U.S. dollar.

## Fixed Income Markets - Domestic and Global

The U.S. fixed income markets turned positive in 2016 after a mixed year in 2015. After expressing uncertainty on the timing of the rate hike, the Federal Reserve continued to raise rates in 2016, by raising its target rate by 25 basis points in the fourth quarter. This was the second consecutive year the Federal Reserve has raised rates after it ended the QE program in 2014. The U.S. continues its goal in raising short-term rates, while central banks around the globe continue to manage quantitative easing programs actively. After a strong first three quarters of 2016, the U.S. fixed income markets saw a sharp sell-off after the surprise results of the U.S. Presidential election in the fourth quarter. Yields were sent higher as expectations for increasing inflation emerged, stunting a portion of the gains the fixed income markets returned over the first three quarters.

For the year, U.S. Treasuries returned 1.0% as a group after the sharp decline in Q4, while U.S. municipal bonds remained flat by year end, returning 0.3% for 2016. Corporate credit performed strongly in 2016, with investment grade credit returning 6.1%, and high yield corporate credit returning 17.1%, making it the best performing credit sector in the U.S. Asset backed securities were positive in 2016, as U.S. Mortgage Backed Securities returned 1.7% for the year.

Similar to the U.S. fixed income markets, global fixed income markets continued to rally in 2016, as the Citi World Global Bond Index returned 3.0%, but experienced a sell-off in the fourth quarter. Many countries continued to experiment with negative interest rates in an attempt to stimulate growth. Emerging markets fixed income had a strong year, returning 10.2% in 2016, but experienced the same troubles as that of the U.S. in the fourth quarter.

## Real Estate Markets

ACERA's real estate portfolio performance moderated in 2016, returning 8.4% for the year compared to the 17.9% return in 2015. The NFI-ODCE index, ACERA's real estate portfolio benchmark, returned 8.8% in 2016 and 15.0% in 2015. On a longer time horizon, ACERA's real estate portfolio has outperformed its benchmark with a 10-year annualized return of 6.0% compared to the benchmark annualized return of 5.8%.

The apartment sector showed signs of mean reversion in 2016 as annual rent growth decelerated to 2.5% nationally compared to 4.5% in the previous year and the long-term average of 2.2% since 2000. New supply continues to be the primary driver for the slowdown as delivery of new institutional-grade units trended above long-term averages. However, rental demand remains robust as multifamily occupancy remains around 95% resulting from strong trends in the creation of renter households.

The industrial sector was the strongest performing sector in 2016 in terms of rent growth as asking rents grew by 6.8%. Industrial fundamentals are improving in contrast to other sectors where fundamentals are slowing down or flattening. Vacancy rates fell to 5.4%, which is the lowest recorded rate since 2000. Demand continues to be strong, so much so that Prologis Inc., the world's biggest warehouse owner,

plans to build the first multi-story warehouse in the US. The strength of e-commerce continues to be the underlying driver for the industrial sector as e-commerce sales have shown 18% annual growth for the last 15 years.

The office sector showed signs of decelerated growth in 2016. Since reaching a peak vacancy rate of 17.2% in 2010, the US office vacancy rate has decreased by 46 bps on average each year. However, in 2016, the vacancy rate only decreased by approximately 22 bps. The primary cause of the slowdown was due to weakening demand and slowing absorption rate. In much of 2016 when uncertainties in the markets were compounded by Brexit and the U.S. Presidential Election, corporations faced a bleaker profit outlook and tempered leasing decisions in 2016.

The retail sector showed mixed signs, reflecting a changing landscape due to e-commerce. Economically, year over year growth in real GDP, payrolls, and disposable income were positives for the sector. Non-store retailers (e-commerce) lead growth in retail sales with 11% increase year over year while department stores showed a decrease of over 5% year over year. Net absorption rates of retail space were 10% lower in 2016 than 2015 with a total of 74.8 million sq. ft. absorbed in 2016. Retail rent levels continue to increase against a backdrop of slowing retail transaction volume.

## Private Equity Markets

2016 was another strong year for ACERA's private equity portfolio, following a great 2015. ACERA's private equity investments have an average investment age of 3.1 years and a 15.2% IRR as of June 30, 2016. Although the private equity portfolio is now mature enough to have meaningful performance measures, it is important to note that the portfolio will take more time to fully mature. Within the private equity portfolio, 51% of invested capital is allocated to Buyouts, 27% to Debt/Special Situations, and 22% to Venture Capital as of June 30, 2016 (the latest available date at time of writing).

Private equity as a whole had another record breaking year in 2016. Total AUM in the industry increased to approximately \$2.5 trillion with dry powder, cash and liquid assets held by private equity funds, reaching \$820 billion (up from \$755 billion at end of 2015). The rolling three -year average return as of June 30,

2016 was 16.4%, representing the highest performing strategy in the private market. For the year, 830 private equity funds closed in 2016 with a total capital raise close to \$347 billion. The average fund size reached an all-time high, with the average fund closing at around \$470 million in 2016. According to a survey by Prequin<sup>1</sup>, 95% of private equity investors have said that private equity has met or exceeded their expectations, up from 81% at the end of 2011. As of 12/31/2016, 57% of institution investors now have some allocation to private equity, and 48% of investors plan to increase their allocation over the long run.

Within the sub-asset classes, US Buyout firms raised \$36.6 billion, up 78.3% from the prior year. However investment activity has slowed down relative to last year, with firms investing \$132.4 billion in deals in the first half of 2016, down 33.6% from the same period in the prior year. During this same time frame, price multiples reached all-time highs while exit activity (selling company ownership) decreased. Venture capital dry powder increased to \$163.0 billion in the first half of 2016 period, up 13.6% from the previous period. As for deal flow, there were fewer venture capital deals completed in the first half of 2016 but the deals were larger in size. US venture capital firms deployed \$40.1 billion in capital representing a 1% decrease from the prior year, but the average investment per deal grew to \$9.7 million, a 29.4% increase from the prior year.

As the US continues to operate in a low interest rate environment, private equity appears to be serving its role for high absolute returns and portfolio diversification. However, rising valuations and volatile global market activities could prove to be headwinds in the year ahead.

## ECONOMIC OUTLOOK FOR 2017

Global economic growth in 2017 is projected to continue along a modest expansionary path with a few key uncertainties likely to provide upside or downside to this forecast. Developed economies are poised to remain on their low-growth trend while emerging countries will likely, in aggregate, show some improvement in the rate of their expansions and stimulate a slight acceleration in global activity. Taken together, the World Bank predicts global

<sup>1</sup> Prequin. 2017 Prequin Global Private Equity & Venture Capital Report.

growth will pick up slightly this year to 2.7%, following estimated growth of 2.3% in 2016 (a post-crisis low) and 2.7% in 2015. Potential upside surprises may come from more aggressive fiscal policies in the US. Potential downside surprises may emerge from faster-than-expected monetary tightening and protectionist trade policies.

Since the last US recession in 2009, real US GDP growth has been moderate, ranging between 1.6% and 2.6% in each of the last seven years. In 2016, growth came in at the very bottom of that range at 1.6%, which was a deceleration from growth of 2.4% and 2.6% in 2014 and 2015, respectively. Growth in real disposable income, the driver of consumer consumption (60% - 70% of GDP) was 2.8% for all of 2016 and trended down each quarter, registering growth of 2.5% in 4Q2016, down from 3.1% growth in 1Q2016. The sub-5% US unemployment rate, along with projected moderate job creation should support gains in consumer spending despite the risk that the downtrend in real disposable income growth persists. Meanwhile, US manufacturing has been strengthening since late last summer according to the ISM Manufacturing Index, and this bodes well for domestic manufacturing activity and private investment. Weakness in private investment (15%-20% of GDP) last year (-1.6% year-over-year growth) was a major factor in 2016's depressed GDP expansion. Thus, a pickup in corporate investment to expand production capacity should help private investment rebound.

Fiscal and monetary policies in the US will be important drivers of domestic economic activity this year. President Trump's agenda to increase infrastructure spending and reduce personal and corporate income taxes, along with Republican majorities in the House and Senate, have boosted optimism about potential fiscal stimulus. This potential has helped commodities and equity markets rally, and US bond yields and inflation expectations rise since election day. Considering the country's already significant debt burden (107% of 2016 GDP) and potential debt-ceiling issues, however, it may be more difficult for President Trump to move ahead with his fiscal agenda than anticipated. That being said, fiscal stimulus of any sort will, in the short-term, provide a boost to GDP growth that may help offset potentially higher domestic interest rates. On the negative side, President Trump's potential protectionist trade

policies may slow global trade activity and could put upward pressure on US inflation.

Meanwhile, after holding its Fed Funds Rate at close to zero for seven years, the Federal Reserve has raised interest rates twice over the last two years and is likely to raise rates some this year. Due to the extended nature of low rates, the US economy (and indeed all developed economies) has become dependent on cheap credit to fuel growth even though growth has been modest at best. Thus, rate hikes are likely to suppress our domestic expansion somewhat, though the drag will likely be offset by some sort of fiscal stimulus and a pickup in corporate investment.

Taken together, the World Bank predicts US real GDP growth will increase to 2.2% in 2017 with upside and downside surprises potentially coming from fiscal and monetary policies, respectively.

In the developed world as a whole (US, Euro Area, & Japan), the World Bank predicts growth of 1.8% in 2017 (versus an estimated 1.6% in 2016) with the US the only economic region exhibiting modest acceleration. The Euro Area and Japan are both expected to show a slight deceleration in growth this year compared to 2016. Indeed, the Euro Area is projected to grow 1.5% versus an estimated 1.6% in 2016 with heightened policy uncertainty (the result of BREXIT and other EU members potentially voting for anti-EU governments) and banking sector concerns, offset by favorable financial conditions and modest growth in internal consumption.

Japanese growth is projected to be 0.9% in 2017 compared to an estimated 1.0% in 2016. A declining and aging workforce along with muted growth in consumer consumption is likely to offset a pickup in fiscal spending to produce flattish GDP expansion.

In the emerging markets, the stabilization of commodity prices, particularly oil at around \$50-\$55/barrel, should give a boost to aggregate GDP growth. Indeed, the World Bank foresees developing and emerging global growth at 4.2% this year compared to 3.4% in 2016, with much of the growth coming from Russia, Brazil, and South Africa, along with mid-6% growth continuing from China.

## GENERAL INFORMATION

External investment management firms manage ACERA's assets. Professional investment consultants, along with ACERA's investment staff, closely monitor the activities of these managers and assist the Board with the implementation of investment policies and long-term strategies. ACERA's goal remains to achieve a level of performance that will rank the Fund in the upper quartile of comparable pension funds on a risk-adjusted basis. ACERA also seeks to be as fully funded as possible so that its benefit costs do not become a burden upon future generations of members and taxpayers.

### Summary of ACERA's General Investment Guidelines, Policies and Procedures (General Policy)

The Board, having sole and exclusive authority and fiduciary responsibility for the investment and administration of the Fund, has adopted the General Policy for the management of ACERA's investments. The General Policy and other related policies are subject to the Board's review to ascertain that the goals, guidelines, and expectations set forth in the policies are consistent with the Board's expectations. The Board reserves the right to amend, supplement, or rescind the General Policy at any time. The General Policy establishes investment program goals and policies, asset allocation guidelines, performance objectives, investment management policies, and risk controls. It also defines the principal duties of the Board, staff, investment managers, master custodian, and consultants.

ACERA's primary investment objective is to undertake prudent risk, as necessary, to maximize the return on the portfolio and to minimize the cost of meeting the obligations of the Fund. The strategic asset allocation guidelines are an integral part of the overall investment policy. The allocation guidelines are designed to provide an optimal mix of asset categories with return expectations that reflect expected risk. The end result is a well-diversified portfolio that helps protect the Fund from declines that a particular asset class may experience in a given period. Both traditional assets (cash, domestic equities and fixed income, and real estate) and non-traditional assets (international equities, global fixed income, private

equity and alternatives, and real assets) are included in the mix.

ACERA periodically updates its asset allocation targets, which are incorporated into the General Policy by the Board. The current targets, adopted in August 2015, were implemented in the second half of 2016.

## SUMMARY OF ACERA'S OTHER INVESTMENT - RELATED POLICIES

### Private Equity and Alternatives Return Leading Strategy Policy

The ACERA Private Equity and Alternatives Return Leading Strategies (PEARLS) Policy governs all ACERA investments in the Private Equity and Alternatives asset class.

The purpose of the PEARLS Policy includes the following: 1) to set forth the private equity and alternatives investment policies and guidelines which are deemed to be appropriate and prudent; 2) to establish criteria against which private markets and alternatives investment opportunities are to be measured; and 3) to serve as a review document to guide the ongoing oversight of ACERA's PEARLS Portfolio on a consistent basis.

The objectives of ACERA's PEARLS include the following: 1) to generate returns superior to those available in the public equity market to compensate the Fund for the long-term and for its illiquid commitments associated with Private Equity and Alternatives investments; 2) to enhance ACERA's long-term risk adjusted return and provide additional diversification to ACERA's overall investment Fund; 3) to generate returns above the median of comparative universe returns; and 4) to generate total PEARLS Portfolio returns approximately 100 basis points over U.S. public market equity investments, as measured by the Russell 3000 Index, net of all fees and expenses (Russell 3000 + 100 bps).

### Real Estate Investment Guidelines, Policies, and Procedures (Real Estate Policy)

ACERA has determined that, over the long-term, inclusion of equity real estate investments should provide the following benefits:

- Generate a stable, predictable income stream to assist in providing cash flow needs.
- Provide growth through appreciation.
- Lower total portfolio risk due to low correlation with other portfolio asset classes.
- Serve as a hedge against unanticipated inflation.
- Provide an opportunity to enhance portfolio return through higher total return investments.

To achieve the above benefits, ACERA's Real Estate Investment Guidelines, Policies, and Procedures, most recently updated in January 2016, establishes the specific objectives, policies and procedures involved in the implementation and oversight of ACERA's real estate program. The objectives define the specific risk tolerance and return expectations for the program. The policies provide specifications for acceptable investment styles and management of the various risks associated with the asset class. The procedures provide guidelines for the implementation and oversight of said policies.

The implementation of the real estate program is also subject to ACERA's General Policy as established by the ACERA Board.

### Emerging Investment Manager Policy

The Emerging Investment Manager Policy governs the Emerging Manager Program, the strategic objective of which is to add incremental value to the Fund through the hiring of the most talented Emerging Investment Managers (EMs) to manage ACERA's assets. The primary goals of the EM Program are as follows: 1) to identify and gain early access to the most talented investment managers in their early business stages; 2) to generate superior Fund return performance through the EM Program; 3) to identify superior EMs and/or investment opportunities in California and Alameda County that are equal to or superior to comparable available investments; and 4) to further diversify the Fund's overall investment program so as to enhance the risk-adjusted returns of the Fund. The EM Policy was amended in January 2013.

### Directed Brokerage Policy

The Directed Brokerage Policy governs the Directed Brokerage (DB) Program, the strategic objective of which is to recapture a portion of trade commissions

paid to brokers. The primary goals of the DB Program are to: 1) recapture 50% or more of commissions paid on a specific percentage of trades sent to correspondent brokers on a timely basis; 2) identify a target percentage range of trades that may be subject to recapture to allow Investment Managers to have access to the research they need; 3) seek "Best Execution" through third-party administration oversight and outside consultant monitoring; and 4) encourage local broker and/or emerging broker participation through the use of an open correspondent network program. The Directed Brokerage Policy was updated in November 2014 to reflect minor changes in participating investment managers and the list of correspondent brokers.

### Real Assets Policy

ACERA originally adopted the Real Return Pool asset class in April 2011 with a 5% allocation target of the ACERA Total Fund. In September of the same year, the Real Return Pool Policy was adopted by the Board as an Appendix to the General Investment Guidelines Policies & Procedures.

On March 17, 2016 the Board approved the Real Assets Policy as a standalone policy, which was formerly known as the Real Return Pool. Real Assets investments are expected to produce attractive positive returns while protecting against U.S. inflation and trending inflation, especially during periods of unexpected U.S. inflation. The strategy is designed to consist of assets that exhibit positive correlation to inflation and will be implemented using a diverse set of exposures to inflation sensitive instruments, hedges intended to reduce various risk exposures, and active strategies intended to provide additional sources of absolute returns by under- and over-weighting the strategic risk target of the various inflation sensitive instruments and securities. In addition, investments may be made in private limited partnerships in sectors including, but not limited to, energy, mining, infrastructure, timberland, and farmland. The benchmark for the Real Assets asset class is measured against a blended benchmark consisting of the following: 50% S&P Global Natural Resources Index, 35% S&P Global Infrastructure Index, and 15% Bloomberg Commodity Index. All Real Assets investments/strategies are Alternative Investments.

## Proxy Voting Guidelines and Procedures (Proxy Guidelines)

In recognition of its duty to manage retirement plan assets in the best interest of plan participants, the Board has established the Proxy Guidelines. They are intended to assist in the faithful discharge of the Board's duty to vote proxies on behalf of the plan participants. The Board incorporated the ISS Proxy Voting Guidelines into the Proxy Guidelines in 2005.

The Proxy Guidelines consist of preferences regarding specific, recurring proxy-voting issues followed by a general statement of voting policies. ACERA will, at all times, strive to cast proxy votes in accordance with the Proxy Guidelines towards advancing the overall good of the plan participants.

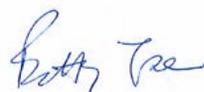
ACERA's Proxy Voting Guidelines and Procedures were revised in 2016 to reflect current proxy voting issues by aligning with the ISS Benchmark Proxy Voting Policy.

## SPECIFIC INVESTMENT RESULTS BY ASSET CLASSIFICATION

In summary, ACERA's Total Fund gained 7.4% and finished 2016 with a market value of \$6.97 billion. The U.S. equity composite (\$2.3 billion) returned 9.8%, in 2016 underperforming its benchmark (Russell 3000 Index) by 2.9% and underperforming the median equity manager, also by 2.9%. ACERA's international equity composite (\$1.9 billion) returned 5.0%, outperforming its benchmark (MSCI ACWI ex-U.S. IMI) by 0.1% and outperformed the median of international equity managers by 0.9%. ACERA's total fixed income composite (\$1.1 billion) returned 6.2% in 2016, which outperformed both its blended benchmark (75% Barclays Aggregate/15% Citigroup WGBI ex-U.S./10% Barclays High Yield) by 2.3%, and the Fixed Income median by 1.0%. ACERA's real estate composite (\$0.5 billion) returned 8.4%, underperforming its benchmark (NCREIF ODCE) by 0.4% but beating the Real Estate median by 0.5%. The PEARLS composite (\$0.8 billion) returned 7.6%, underperforming its benchmark (Russell 3000 + 100 bps) by 6.1%. The Real Assets composite (\$0.3 billion) earned 8.8% for the year, underperforming its blended benchmark (50% S&P Global Natural Resources Index/35% S&P Global Infrastructure Index/15% Bloomberg Commodity Index) by 0.6%.

As of December 31, 2016, ACERA's Fund was over-weighted in total equities, with 61.1% in total equities versus the target of 54.0%<sup>1</sup>. Domestic equities were over-weighted at 33.3% versus the target of 28.0%. International equities were 27.8% versus the target of 26.0%. Total fixed income was over-weighted at 16.2% versus the target of 15.0%. Real estate was below its 8.0% target at 7.1%. PEARLS represented 10.8% of the fund, which is underweight with respect to the target of 18%. At the close of 2016, the Real Assets portfolio represented 4.1% of the Fund, which is underweight with respect to the target of 5.0%.

Respectfully Submitted,



Betty Tse, CPA, CGMA, MBA  
Chief Investment Officer, ACERA  
March 31, 2017

<sup>1</sup> It should be noted that the traditional equity and fixed income asset classes will be over-weighted until the PEARLS and Real Assets portfolios are fully funded.

# Investment Consultant's Report



## Memorandum

**To:** Alameda County Employees' Retirement Association

**From:** Verus

**Date:** March 10, 2017

**RE:** 2016 Review and Outlook

### **Executive Summary**

*Investment returns in 2016 were positive across all asset classes, resuming the eight-year trend that stalled temporarily in 2015. While all asset classes were up, there was great variation between asset classes ranging from 1.3% for US investment grade fixed income to 31.7% for small cap value stocks in the US. Across market capitalizations and global markets, value indexes outperformed growth indexes by a wide margin for the year.*

*2017 will be focused on continuing to implement ACERA's asset allocation plan adopted in 2015 and taking a deeper look at ACERA's strategic allocation and asset class risks and returns. As always, we emphasize taking a long-term strategic approach to allocating capital and evaluating portfolio risks. PEARLS continues to be funded at an opportunistic and incremental pace as part of ACERA's targeted asset allocation. 2017 will also include a continued review of portfolio structure and the implementation of outstanding manager searches, the first of which is a passive mandate requiring both U.S. and International Equity capabilities.*

*In this memo, we will review the investment environment in 2016 for the major asset classes, detail 2016's initiatives and outline the work plan for 2017.*

### **US Equity**

Although the S&P 500 was up nearly 12% for the year, and small cap stocks were up over 21%, it was a bumpy ride with frequent changes in market leadership.

January began with fears that the Federal Reserve Bank would be on a path to raise interest rates quickly and trigger an economic recession. As the Fed assured the markets that wouldn't happen, prices recovered in February along with prices of commodities. Moving into summer the rally stalled due to worries about sluggish global growth, de-stabilization in Europe and the Middle East, and uncertainty surrounding the US election. Following the election, US markets soared, buoyed by anticipation of lower tax rates, decreased regulation and infrastructure spending.

Within the US Market, the first half saw stocks exhibiting high dividend yields perform the best, as investors traded low yielding bonds for higher yielding stocks. In the third quarter, as bond yields began to rise, the market's focus shifted fundamentals that favored cheaper, value-oriented stocks. The post-election market then moved on to sectors expected to benefit from the new administration's proposals, namely Banks, Industrials, Materials and, along with an OPEC agreement to curtail production, Energy.

### International Equity

Non-US Developed Market lagged the US, with EAFE up only 1% for the year vs. 12% for the S&P 500. The Emerging Markets almost kept pace with the US, earning 11.2% for the year. Of note, the Emerging Markets were up 17% YTD at the time of the election, but surrendered about 1/3<sup>rd</sup> of the gain in the subsequent seven weeks while the US Dollar soared. Both Non-US Developed and Emerging Markets suffered from a strong US Dollar in the post-election period.

The collapse of the British Pound following the unexpected Brexit result in June, dropping nearly 18% versus the US Dollar by year-end, was perhaps the most stunning outcome. Other significant performance included the rebound of the Canadian market (up 18% after a similar decline in 2015), and the reactions of the Mexican Peso to the ebbs and flows of the Trump candidacy throughout the year.

### Fixed Income

For 2016, Investment Grade US markets returned a scant 1% as interest rates rose, especially in the fourth quarter. Despite the rise in rates, High Yield Bonds returned 17% for the year as credit spreads narrowed and the rate of defaults anticipated at the start of the year did not materialize.

International Sovereign Bonds performed in line with the US market, returning 1.4% for the year, but achieved their return on a very different path – prices were up sharply in the first half as many markets showed negative yields in the summer, then fell sharply as yields moved back into positive territory, although still significantly lower than similar maturity US Treasuries. Policy-makers realized the detrimental effects negative yields were having on the Banking and Insurance sectors in the early fall.

### Outlook

Global economies and stock markets seem to be responding to the potential for a more business-friendly political environment in the United States. This enthusiasm is being tempered by the prospects of barriers to free trade, regional skirmishes, populist movements, a strong US Dollar and rising inflation and interest rates.

The steps taken by China to stimulate growth simultaneous with efforts to reduce unnecessary capacity have helped to stabilize the Asian emerging markets. Dollar strength and positive interest rates are helping Europe to stabilize its economies despite the uncertainties surrounding Brexit. The broad recovery in commodity prices should help confidence in resource-rich emerging economies.

Valuations are rich in most areas of the world, but most so in the United States. Along with the above backdrop, this should bode well for the ACERA portfolio which remains sensitive to global growth.

Concerns about “the next recession” may have been pushed out into the future, but it could result in a deeper and broader downturn when it does occur. Recent decisions to further diversify the portfolio should help soften the drawdown in that scenario.

### Investment Guidelines, Policies, and Practices

In 2016, ACERA continued funding its plan initiative known as the Private Equity and Alternatives Return Leading Strategies (PEARLS) program. The program is designed to enhance portfolio performance through the addition of return-enhancing and diversifying private equity and other non-traditional investments. The PEARLS program is being funded opportunistically over an expected three- to five-year period. The PEARLS portfolio is anchored in a diverse array of Private Equity investments, with Currency, Absolute Return, and other return-enhancing and uncorrelated investments also included in the portfolio.

Several other initiatives to strengthen plan policy and reiterate ACERA's strategic course were completed during the year, including the following:

- A study on Active-Passive management as relates to the plan
- Manager Structure reviews across asset classes with a resulting increase in passive exposure in U.S. large cap equity and International equity
- A review of capital markets expectations as relates to the plan
- A review of fixed income structure and its impact on liquidity and ability to meet cash requirements to pay beneficiaries
- A review and restructuring of the Real Assets policy as relates to volatility and inflationary environments

### Investment Objectives

In 2016, the total fund achieved a 7.4% gross return, just shy of its assumed return of 7.6%. The 1-year return was below ACERA's policy index and ranked in the third quartile of peers. The shortfall is primarily due to the underperformance of the active U.S. equity managers. The portfolio's near equal weighting in international equities relative to domestic equities continued to impact its return and peer ranking relative to many similarly sized public plans. Given valuations within both emerging markets and much of the developed international markets versus the US, we continue to think this positioning will be a tailwind longer-term. Further, ACERA continues to diversify exposure away from traditional stocks and bonds to asset classes that should provide a more balanced set of risk exposures over market cycles through its ongoing funding of PEARLS, Real Assets and Real Estate. PEARLS and Real Estate, in particular, have been especially additive to portfolio returns on an absolute basis. The International Equity and Fixed Income asset classes have produced competitive returns versus peers and their benchmarks for 2016.

The total fund's 3-year return was 4.1% and ranked similarly as the 1-year compared to the policy benchmark and peers. Over longer annualized time periods (5-, 7- and 10-years), ACERA has returned at or around the top quartile versus its peers. 5- and 7- year returns have exceeded the Association's assumed return of 7.6% with total fund returns of 9.3% and 8.6%, respectively.

During the year, the Association once again met its goals of complying with applicable fiduciary standards, and of continuously enhancing its investment portfolio. Most importantly, the Association ensured the availability of sufficient funds to pay vested benefits and maintain supplemental benefits for its participants.

## Asset Allocation

	PERCENTAGE TARGET*	12/31/16 ACTUAL
US EQUITY	28%	33.3%
NON-US EQUITY	26%	27.8%
FIXED INCOME	15%	16.1%
REAL ESTATE	8%	7.1%
PEARLS	18%	10.8%
REAL ASSETS	5%	4.1%
CASH	0%	0.7%

\* ACERA's asset allocation target was adopted by the Board on 8/20/2015. An increased allocation to PEARLS, consisting of a diverse array of private equity, absolute return and other return-enhancing and uncorrelated investments is being funded over a 3-5 year period.

## Investment Results\*

	ANNUALIZED		
	2016	THREE YEARS	FIVE YEARS
<b>DOMESTIC EQUITY</b>			
Total Domestic Equity	9.8%	6.7%	14.1%
Median	12.7%	7.9%	14.4%
Benchmark: Russell 3000	12.7%	8.4%	14.7%
<b>INTERNATIONAL EQUITY</b>			
Total International Equity	5.0%	-1.0%	6.7%
Median	4.1%	-1.0%	6.4%
Benchmark: MSCI ACWI ex US IMI	4.9%	-1.0%	5.8%
<b>FIXED INCOME</b>			
Total Fixed Income	6.2%	3.8%	4.8%
Median	5.2%	3.2%	3.5%
Benchmark: Hybrid Index	3.9%	2.4%	2.1%
<b>REAL ESTATE</b>			
Total Real Estate	8.4%	13.3%	12.9%
Benchmark: NCREIF ODCE	8.8%	12.1%	12.2%
<b>PEARLS</b>			
Total PEARLS	7.6%	11.6%	11.6%
Benchmark: R3000 + 100 bps	13.7%	9.4%	15.7%
<b>REAL ASSETS</b>			
Total Real Assets	8.8%	-8.3%	-6.9%
Benchmark: CPI Core +300 bps	9.4%	5.8%	5.4%
<b>TOTAL FUND</b>			
ACERA Total Fund	7.4%	4.1%	9.3%
Median	8.0%	4.6%	8.6%
Benchmark: Policy Index	9.1%	5.3%	9.9%

NOTE: Returns for periods greater than one year are annualized. Monthly return calculations are time-weighted, and market value based. Results of all publicly traded investments are presented in a format consistent with the CFAI Global Investment Performance Standards®.

The Association has performed well while also funding its important PEARLS portfolio, an initiative designed to improve fund returns, and its Real Assets portfolio, an initiative designed to hedge the risk of future inflation. Verus believes that global reflation is an increasing risk and that institutional portfolios should build and maintain a degree of inflation protection. Verus firmly believes that ACERA's near-term initiatives, as well as its ongoing adherence to its strategic plan will continue to benefit the Association and its participants and beneficiaries.



Margaret Jadallah

Managing Director

Verus Investments

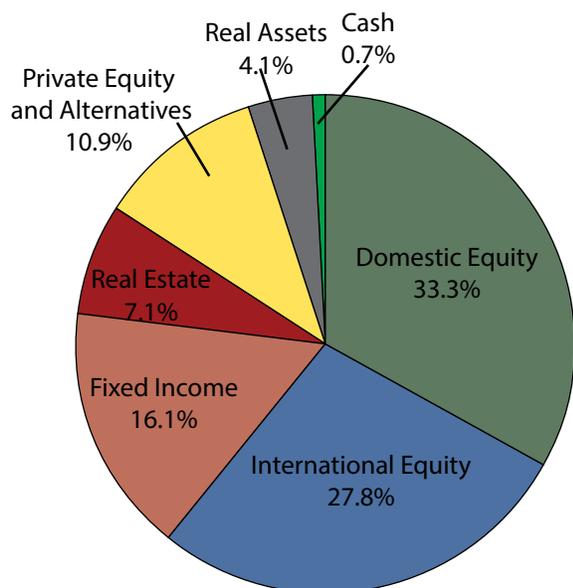
**Past performance is no guarantee of future results.** This document is provided for informational purposes only and is directed to institutional clients and eligible institutional counterparties only and is not intended for retail investors. Nothing herein constitutes investment, legal, accounting or tax investment vehicle or any trading strategy. This document may include or imply estimates, outlooks, projections and other "forward-looking statements." No assurance can be given that future results described or implied by any forward looking information will be achieved. Investing entails risks, including possible loss of principal. Verus Advisory Inc. and Verus Investors, LLC ("Verus") file a single form ADV under the United States Investment Advisors Act of 1940, as amended.

## Asset Allocation

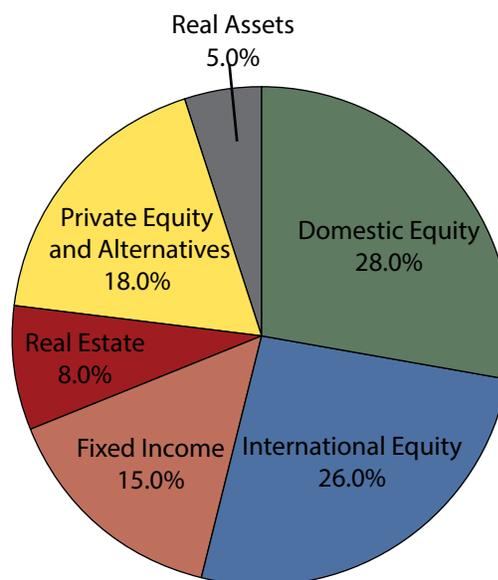
As of December 31, 2016

Investment Asset Class	Actual Asset Allocation	Target Asset Allocation	Actual Allocation Over/-Under Target Allocation
Domestic Equity	33.3%	28.0%	5.3%
International Equity	27.8%	26.0%	1.8%
Fixed Income	16.1%	15.0%	1.1%
Real Estate	7.1%	8.0%	-0.9%
Private Equity and Alternatives	10.9%	18.0%	-7.1%
Real Assets	4.1%	5.0%	-0.9%
Cash	0.7%	0.0%	0.7%
<b>Total</b>	<b>100.0%</b>	<b>100.0%</b>	<b>0%</b>

### Actual Asset Allocation



### Target Asset Allocation



## Investment Professionals

For the Year Ended December 31, 2016

### INVESTMENT MANAGERS

#### Domestic Equities

- Bivium Capital Partners, LLC
- Kennedy Capital Management, Inc.
- Loomis, Sayles & Company, L.P.
- Mellon Capital Management Corporation
- Next Century Growth Investors, LLC
- Pzena Investment Management, LLC
- TCW Asset Management Company

#### International Equities

- AQR Capital Management, LLC
- Capital Group Institutional Investment Services
- Franklin Templeton Institutional
- Mondrian Investment Partners Ltd.

#### Fixed Income

- Baird Advisors
- Brandywine Global Investment Management, LLC
- Loomis, Sayles & Company, L.P.

### REAL ESTATE (SEPARATE & COMMINGLED FUNDS)

- AEW Capital Management
- CIM Group
- Clarion LIT
- Heitman Capital Management
- Jamestown Premier Property
- J.P. Morgan Asset Management
- MetLife Investment Management
- Prudential Real Estate Investors
- RREEF America, LLC
- UBS Realty Investors LLC

### PRIVATE EQUITY AND ALTERNATIVES

- ABRY Partners, LLC
- Angelo, Gordon & Co.
- Avista Capital Partners
- Centerbridge Partners, L.P.
- Cerberus Capital Management, L.P.
- Dyall Investors
- General Catalyst Partners
- Great Hill Partners
- Insight Equity
- JLL Partners
- Khosla Ventures
- KPS Capital Partners, L.P.
- Lindsay Goldberg
- Neuberger Burman
- New Enterprise Association
- Oak Hill Advisors, L.P.
- Partners Group
- P/E Investments
- Permal Group Inc.
- Sheridan Production Company, LLC
- Sycamore Partners
- Third Rock Ventures
- Warburg Pincus, LLC

### REAL ASSETS

- Gresham Investment Management, LLC
- AQR Capital Management, LLC
- Sheridan Production Partners
- Warburg Pincus Energy, LLC
- CIM Group

### INVESTMENT CONSULTANTS

- Capital Institutional Services - (Third-Party Directed Brokerage Administrator)
- Doug McCalla dba Optimized Portfolio Rebalancing
- Zeno Consulting Group - (Trading Cost & Directed Brokerage)
- Institutional Shareholder Services - (Proxy Voting)
- Verus Advisory, Inc. - (General Investment and Private Equity and Alternatives)
- Callan Associates Inc - (Real Estate Investment)

### CUSTODIAL AND SECURITIES LENDING BANK

- State Street Bank and Trust Company

## Investment Summary

As of December 31, 2016 (Dollars in Thousands)

Investment Asset Class	Fair Value	Percentage of Total Fair Value
Short-Term Investments	\$ 209,671	3.01%
Domestic Securities	1,334,452	19.16%
International Securities	1,479,954	21.25%
Domestic & Int'l Equity Commingled Funds	1,354,192	19.45%
Fixed Income Securities	1,049,038	15.07%
Real Estate - Separate Properties	55,954	0.80%
Real Estate - Commingled Funds	435,869	6.26%
Private Equity and Alternatives	758,239	10.89%
Real Assets	286,169	4.11%
<b>Total Investments at Fair Value</b>	<b>\$ 6,963,538</b>	<b>100.00%</b>

This schedule excludes investment receivable and payable balances as of December 31, 2016.

## Brokerage Commissions

For the Year Ended December 31, 2016

Brokerage Firm	Rank	Commissions (in Thousands)	Shares/Par Value Traded (in Thousands)	Commission Per Share
Capital Institutional SVCS Inc.	1	\$ 126	3,880	\$ 0.032
Merrill Lynch & Co., Inc.	2	111	22,044	0.005
Liquidnet Inc.	3	107	16,005	0.007
JP Morgan Securities Inc.	4	83	6,511	0.013
Sanford C. Bernstein & Co.	5	80	16,924	0.005
Goldman Sachs & Co.	6	76	15,935	0.005
Morgan Stanley Co Incorporated	7	70	15,662	0.004
Credit Suisse Securities LLC	8	60	2,461	0.024
Knight Equity Markets L.P.	9	58	2,731	0.021
Cantor Fitzgerald & Co.	10	52	1,677	0.031
Instinet LLC	11	51	9,783	0.005
Investment Technology Group Inc.	12	50	5,081	0.010
KCG Americas LLC	13	49	9,821	0.005
UBS Securities LLC	14	48	6,728	0.007
Citigroup Global markets Limited	15	48	6,154	0.008
Barclays Capital Inc.	16	44	414	0.106
Weeden & Co.	17	42	1,364	0.031
RBC Capital Markets	18	39	1,994	0.020
Stephens, Inc.	19	33	911	0.036
Deutsche Bank Securities Inc.	20	32	11,330	0.003
<b>Top 20 Firms by Commission Dollars</b>		<b>1,259</b>	<b>157,410</b>	<b>0.008</b>
All Other Brokerage Firms		605	44,439	0.014
<b>Total Brokerage Commissions</b>		<b>1,864</b>	<b>201,849</b>	<b>0.009</b>
Brokerage Commission Recapture		(95)	-	-
<b>Net Brokerage Commission</b>		<b>\$ 1,769</b>	<b>201,849</b>	<b>\$ 0.009</b>

## Investment Manager Fees

For the Year Ended December 31, 2016 (Dollars in Thousands)

Investment Asset Class	2016
Domestic Equity	\$ 5,263
International Equity	9,725
Fixed Income	2,214
Real Estate	4,484
Private Equity and Alternatives	17,314
Real Assets	1,900
<b>Total Investment Manager Fees</b>	<b>\$ 40,900</b>

## Investment Assets Under Management (Fair Value)

As of December 31, 2016 (Dollars in Thousands)

Investment Asset Class	2016
Domestic Equity	\$ 2,317,624
International Equity	1,936,549
Fixed Income	1,125,249
Real Estate	491,823
Private Equity and Alternatives	758,239
Real Assets	286,169
Cash	50,736
<b>Total Investment Assets Under Management</b>	<b>\$ 6,966,389</b>

This schedule includes investment receivable and payable balances as of December 31, 2016.

## Largest Stock Holdings<sup>1</sup>

As of December 31, 2016 (Dollars in Thousands)

Rank	Shares	Issuer	Fair Value	Percentage of Holdings
1	34.738	Alphabet Inc. Cl C	\$ 26,811	0.953%
2	1,010.144	Bank of America Corp.	22,702	0.807%
3	315.415	Nestle SA Reg.	22,670	0.806%
4	3,203.300	Vale SA Sp Pref Adr	22,071	0.784%
5	185.670	Facebook Inc. A	21,361	0.759%
6	269.996	Visa Inc Class A Shares	21,065	0.748%
7	178.075	Asml Holding Nv	20,031	0.712%
8	172.094	Celgene Corp.	19,920	0.708%
9	261.870	Daimler Ag Registered Shares	19,533	0.694%
10	218.964	Sap Se	19,125	0.680%
<b>Total of Largest Stock Holdings</b>			<b>215,289</b>	<b>7.65%</b>
<b>Total Stock Holdings</b>			<b>\$ 2,814,349</b>	<b>100.00%</b>

<sup>1</sup> The Holdings Schedules pertain to holdings of individual securities; they do not reflect ACERA's investments in commingled funds. A complete list of portfolio holdings is available upon request.

## Largest Bond Holdings<sup>1</sup>

As of December 31, 2016 (Dollars in Thousands)

Rank	Shares	Issuer	Maturity Date	Interest Rate	Fair Value	Percentage of Holdings
1	26,025,000	U.S. Treasury N/B	3/31/2022	1.750%	\$ 25,678	2.752%
2	24,625,000	U.S. Treasury N/B	5/15/2043	2.875%	23,785	2.549%
3	18,875,000	U.S. Treasury N/B	2/15/2039	3.500%	20,642	2.212%
4	13,430,000	U.K. Tsy 1.25 2018	7/22/2018	1.250%	16,902	1.811%
5	13,425,000	U.S. Treasury N/B	8/31/2020	1.375%	13,286	1.424%
6	11,800,000	U.S. Treasury N/B	11/15/2025	2.250%	11,649	1.248%
7	9,250,000	U.S. Treasury N/B	5/15/2024	2.500%	9,388	1.006%
8	159,600,000	Mex. Bonos Desarr. Fix Rt	11/13/2042	7.750%	7,631	0.818%
9	8,250,000	New S Wales Treasury Corp.	8/20/2024	5.000%	6,885	0.738%
10	4,196,607	Countrywide Asset Backed Cert.	9/25/2046	4.708%	6,417	0.688%
<b>Total of Largest Bond Holdings</b>					<b>142,263</b>	<b>15.25%</b>
<b>Total Bond Holdings</b>					<b>\$ 933,085</b>	<b>100.00%</b>

<sup>1</sup> The Holdings Schedules pertain to holdings of individual securities; they do not reflect ACERA's investments in commingled funds. A complete list of portfolio holdings is available upon request.

# Actuarial



# Actuary's Certification Letter—Pension Plan



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May 3, 2017

Board of Retirement  
Alameda County Employees' Retirement Association  
475 14<sup>th</sup> Street, Suite 1000  
Oakland, California 94612-1900

**Re: Alameda County Employees' Retirement Association  
December 31, 2015 Actuarial Valuation of the Statutory Retirement Plan Benefits  
for Funding Purposes**

Dear Members of the Board:

Segal Consulting (Segal) prepared the December 31, 2015 actuarial valuation of the statutory Retirement Plan benefits of the Alameda County Employees' Retirement Association (ACERA) for funding purposes. We certify that the valuation was performed in accordance with generally accepted actuarial principles and practices and ACERA's funding policy that was last reviewed with the Board in 2012. In particular, it is our understanding that the assumptions and methods used for funding purposes meet the parameters set by Actuarial Standards of Practice (ASOPs). (A discussion of the assumptions and methods used in the separate December 31, 2016 actuarial valuation for financial reporting purposes under Governmental Accounting Standards Board (GASB) Statement No. 67 is presented at the end of this letter.)

## **December 31, 2015 Actuarial Valuation for Funding Purposes**

Actuarial valuations are performed on an annual basis with the last valuation completed as of December 31, 2015. The actuarial calculations presented in the valuation report have been made on a basis consistent with our understanding of the historical funding methods used in determination of the liability for statutory retirement benefits.

The December 31, 2015 actuarial valuation is based on the plan of benefits verified by ACERA and on participant and financial data provided by ACERA. Segal conducted an examination of all participant data for reasonableness and we concluded that it was reasonable and consistent with the prior year's data. Summaries of the employee data used in performing the actuarial valuations over the past several years are provided in our valuation report.

We did not audit the Association's financial statements. For actuarial valuation purposes, Retirement Plan assets are valued at actuarial value. Under this method, the assets used to determine employer contribution rates take into account market value by recognizing the differences between the total return at market value and the expected investment return over 10 six-month periods.

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One funding objective of the Plan is to establish rates, which, over time, will remain level as a percentage of payroll unless Plan benefit provisions are changed. Actuarial funding is based on the Entry Age Cost Method. Under this method, the employer contribution rate provides for current cost (normal cost) plus a level percentage of payroll to amortize any unfunded actuarial accrued liability (UAAL). The UAAL is amortized as a level percentage of payroll using a layered approach. Prior to January 1, 2012, the total UAAL was amortized on a 30-year decreasing period, with 21 years remaining as of December 31, 2011 (and 17 years remaining as of December 31, 2015). On or after January 1, 2012, any new UAAL resulting from plan amendments are amortized over separate decreasing 15-year periods; early retirement incentive programs (ERIPs) are amortized over separate decreasing 5-year periods; assumption and method changes are amortized over separate decreasing 20-year periods; and experience gains/losses are also amortized over separate decreasing 20-year periods. The progress being made towards meeting the funding objective through December 31, 2015 is illustrated in the Schedule of Funding Progress.

Segal prepared all of the supporting schedules in the actuarial section of the Association's Comprehensive Annual Financial Report (CAFR) based on the results of the December 31, 2015 actuarial valuation for funding purposes. A listing of the supporting schedules related to the statutory retirement plan benefits that Segal prepared for inclusion in the actuarial and statistical sections of the Association's CAFR is provided below. ACERA's staff prepared the remaining trend data schedules in the statistical section.

Actuarial Section (for Funding Purposes)

- Exhibit I Schedule of Active Member Valuation Data<sup>(1)</sup>;
- Exhibit II Retirees and Beneficiaries Added To and Removed From Retiree Payroll<sup>(1)</sup>;
- Exhibit III Solvency Test;
- Exhibit IV Actuarial Analysis of Financial Experience;
- Exhibit V Schedule of Funding Progress;

Statistical Section (for Funding Purposes)

- Exhibit VI Schedule of Average Benefit Payments for Retirees and Beneficiaries;
- Exhibit VII Schedule of Participating Employers and Active Members Statistics<sup>(1)</sup>;
- Exhibit VIII Schedule of Benefit Expenses by Type<sup>(1)</sup>;
- Exhibit IX Schedule of Retiree Members by Type of Benefit and Option Selected; and
- Exhibit X Employer Contribution Rates.

(1) *As permitted by the Actuarial Standard of Practice No. 4 (Measuring Pension Obligations), Segal has utilized participant data provided by ACERA as of November 30, 2015 with age and years of service adjusted to December 31, 2015 in calculating the liabilities for the December 31, 2015 valuation.*

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### *Actuarial Assumptions for Funding Valuation*

The non-economic valuation assumptions included in the Actuarial Section were adopted by the Retirement Board based on our recommendations following the November 30, 2013 Experience Analysis. The Board adopted a 7.60% investment return assumption for the December 31, 2015 valuation. The other changes in economic assumptions were documented in our November 30, 2013 Actuarial Experience Study report.

As we disclosed in our December 31, 2015 funding valuation report, the 7.60% investment return assumption that the Board approved for determining the liabilities for funding purposes and used for establishing the employer and employee contribution rates was developed without considering the impact of any future 50/50 excess earnings allocation. This is based on our understanding that Article 5.5 of the Statute, which authorizes the allocation of 50% of excess earnings to the SRBR, does not allow for the use of a different investment return for funding than is used for interest crediting. This would appear in effect to preclude the prefunding of the SRBR through the use of an assumption lower than the market earnings assumption of 7.60%.

As required by the Actuarial Standard of Practice (ASOP) No. 4 ("Measuring Pension Obligations and Determining Pension Plan Costs or Contributions"), we performed a stochastic model in 2013 to estimate the impact of the 50% allocation of future excess earnings to the SRBR. The results of our model indicated that the 50/50 allocation of future excess earnings would have about the same impact as an "outflow" (i.e., assets not available to fund the benefits included in the funding valuation) that would average approximately 0.75% of assets over time. **For informational purposes only**, when we applied the results of our stochastic model to this valuation, we estimated that such an annual outflow would increase the AAL measured in this valuation using a 7.60% investment return assumption from \$7.88 billion to \$8.60 billion (for a difference of \$0.72 billion) and would increase the employer's contribution rate by about 5% - 6% of payroll.

It is our opinion that the assumptions used in the December 31, 2015 valuation produce results, which, in aggregate, reflect the future experience of the statutory Retirement Plan. An experience analysis is performed every three years, and the actuarial assumptions adopted by the Board resulting from the experience analysis performed as of November 30, 2013 first became effective in the valuation as of December 31, 2014, and continued in effect for the valuation as of December 31, 2015. The next experience analysis is due to be performed as of November 30, 2016. Any assumptions adopted from that study would first become effective in the valuation as of December 31, 2017.

### *Valuation Results*

In the December 31, 2015 valuation, the ratio of the valuation assets to actuarial accrued liabilities (funded percentage) increased from 74.8% to 77.3%. The aggregate employer rate has decreased from 25.69% of payroll to 24.89% of payroll, while the aggregate employees' rate decreased from 8.79% of payroll to 8.77% of payroll. The increase in the funded percentage and the decrease in the aggregate employer contribution rate were primarily the result of a higher

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than expected return on investments (after smoothing) and other actuarial gains, while the decrease in the aggregate employees' rate was due to a change in membership demographics.

Under the actuarial value of assets method, the total unrecognized net investment loss as of December 31, 2015 is \$346.4 million. This net investment loss will be recognized in the determination of the actuarial value of assets for funding purposes in the next few years, and will offset any investment gains that may occur after December 31, 2015. This implies that if the Association earns the assumed net rate of investment return of 7.60% per year on a market value basis, it will result in investment losses on the actuarial value of assets in the next few years. So, if the actual market return is equal to the assumed 7.60% rate and all other actuarial assumptions are met, the contribution requirements would increase in each of the next few years.

The net deferred loss of \$346.4 million represents 5.2% of the market value of assets as of December 31, 2015. Unless offset by future investment gains or other favorable experience, the recognition of the \$346.4 million market losses is expected to have a significant impact on the Association's future funded percentage and contribution rate requirements. Under a simplified approach, this potential impact may be illustrated as follows:

- If a proportion of the net deferred loss commensurate with the size of the valuation reserves were recognized immediately in the valuation value of assets, the funded percentage would decrease from 77.3% to 73.9%.
- If a proportion of the net deferred loss commensurate with the size of the valuation reserves were recognized immediately in the valuation value of assets, the aggregate employer rate would increase from 24.89% to about 26.9% of payroll.

To the best of our knowledge, the December 31, 2015 funding valuation report is complete and accurate and in our opinion presents the Plan's current funding information.

### **December 31, 2016 GASB Statement 67 Actuarial Valuation for Financial Reporting Purposes**

Segal also prepared the December 31, 2016 GASB Statement 67 actuarial valuation for financial reporting purposes. The valuation was performed in order to comply with GASB Statement 67 and we certify that the assumptions and methods used for financial reporting purposes meet the parameters set by ASOPs and our understanding of generally accepted accounting principles (GAAP) applicable in the United States of America as promulgated by GASB. The GASB rules only define pension liability and expense for financial reporting purposes, and do not apply to contribution amounts for pension funding purposes.

When measuring pension liability, GASB uses the same actuarial cost method (Entry Age) and the same type of discount rate (expected return on assets) as ACERA uses for funding. This means that the Total Pension Liability (TPL) measure for financial reporting is determined on generally the same basis as ACERA's Actuarial Accrued Liability (AAL) measure for funding. The Net Pension Liability (NPL) is equal to the difference between the TPL and the Plan's

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Fiduciary Net Position. The Plan's Fiduciary Net Position is equal to the market value of assets and therefore, the NPL measure is very similar to an Unfunded Actuarial Accrued Liability (UAAL) calculated on a market value basis.<sup>1</sup>

As stated in the funding valuation subsection entitled *Actuarial Assumptions for Funding Valuation*, the 7.60% investment return assumption used in the funding valuation excludes the impact of any future 50/50 excess earnings allocation to the SRBR. However, for financial reporting purposes, we have taken the 0.75% approximate impact as an "outflow" (i.e., assets not available to fund the benefits included in the determination of the TPL) and incorporated that into our GASB crossover test<sup>2</sup> (Exhibit 5 in the GASB Statement 67 valuation report), along with the additional future employer contributions that would result from those future allocations of excess earnings to the SRBR under ACERA's funding policy.

The NPLs measured as of December 31, 2016 and 2015 were determined by rolling forward the TPLs for the funded benefits as of December 31, 2015 and December 31, 2014, respectively. In addition, following discussions we had with the Board subsequent to our delivery of last year's GASB 67 report, starting with this year's GASB 67 report we have adjusted the TPL as of December 31, 2016 to include an additional \$185.1 million, calculated by rolling forward the total unlimited non-OPEB Actuarial Accrued Liability as shown in the SRBR Report as of December 31, 2015. (In preparing the prior years' GASB 67 reports, the assumption/procedure was that the TPL for the non-OPEB SRBR would always equal the Plan's Fiduciary Net Position for the non-OPEB SRBR.) We have also continued the practice of adjusting the Plan's Fiduciary Net Position as of December 31, 2016 to include an additional \$34.5 million, calculated by (a) taking the \$36.2 million set aside by the Retirement Board in the SRBR reserve to pay non-vested Supplemental COLA and retired member death benefits<sup>3</sup> as of December 31, 2016 and (b) offsetting that by \$1.7 million to reflect the proportion of the net deferred investment losses that is commensurate with the size of those reserves, which causes the interest crediting rate to the SRBR reserve to drop below 7.60% per year. The \$150.6 million difference between the \$185.1 million added to the TPL and the \$34.5 million added to the Plan's Fiduciary Net Position as of December 31, 2016 represents an additional Net Pension Liability attributable to non-OPEB SRBR benefits. Because this change is only made starting in calendar year 2016, there is no change in the assumptions/procedures we used to limit the TPL for the non-OPEB SRBR to equal the Plan's Fiduciary Net Position for the non-OPEB SRBR as of December 31, 2015.

<sup>1</sup> It should be noted that in determining the Plan's Fiduciary Net Position as of December 31, 2016, we have included a proportionate share of the current deferred market losses (i.e., \$302.8 million out of a net \$343.9 million in deferred market losses as of December 31, 2016) that would be available for determining future interest crediting rates for the Pension Plan.

<sup>2</sup> The purpose of the GASB crossover test is to determine if the full expected return (or 7.60% in this case) can be used as the discount rate to determine the TPL and the NPL. That is, if there is no crossover point where the projected benefit payments would exceed the plan's fiduciary net position, then the full expected return assumption can be used. As detailed in the GASB Statement 67 valuation report, ACERA does pass the crossover test, which means that the full 7.60% investment rate of return assumption can be used as the discount rate to determine the TPL and the resulting NPL.

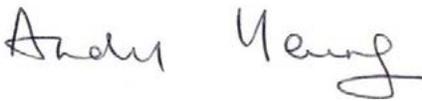
<sup>3</sup> We have excluded the liability and the assets associated with the OPEB component of the SRBR reserve account because it is our understanding that those amounts are reportable under GASB 43/45.

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Note number 5 to the Basic Financial Statements and the Required Supplementary Information included in the Financial Section of the CAFR were prepared by the Association based on the results of the GASB Statement No. 67 actuarial valuation as of December 31, 2016 prepared by Segal.

The undersigned are members of the American Academy of Actuaries and meet the qualification requirements to render the actuarial opinion contained herein.

Sincerely,



Andy Yeung, ASA, EA, MAAA, FCA  
Vice President and Actuary



Eva Yum, FSA, EA, MAAA  
Associate Actuary

JB/bqb  
Enclosures

# Actuary's Certification Letter—SRBR



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May 3, 2017

Board of Retirement  
Alameda County Employees' Retirement Association  
475 14th Street, Suite 1000  
Oakland, California 94612-1900

**Re: Alameda County Employees' Retirement Association  
December 31, 2015 Actuarial Valuation of the Discretionary SRBR Benefits  
for Sufficiency Purposes**

Dear Members of the Board:

Segal Consulting (Segal) prepared the December 31, 2015 actuarial valuation of the discretionary benefits provided through the Supplemental Retiree Benefits Reserve (SRBR) of the Alameda County Employees' Retirement Association (ACERA) for sufficiency purposes. We certify that the valuation was performed in accordance with generally accepted actuarial principles and practices. In particular, it is our understanding that the assumptions and methods used for sufficiency (and for financial reporting) purposes with regard to the Other Postemployment Benefits (OPEB) provided by the SRBR meet the parameters of the Governmental Accounting Standards Board (GASB) Statement No. 43. It is also our understanding that the assumptions and methods used for sufficiency purposes with regard to the non-OPEB benefits provided by the SRBR meet the parameters set by Actuarial Standards of Practice (ASOPs). (It should be noted that a discussion of the assumptions and methods used for financial reporting purposes under Governmental Accounting Standards Board (GASB) Statement No. 67 for the statutory Retirement Plan benefits and the non-OPEB benefits provided by the SRBR is presented at the end of our actuarial certification letter pertaining to the statutory Retirement Plan benefits dated May 3, 2017. The pertinent GASB Statement 67 information from that letter pertaining to the non-OPEB benefits provided by the SRBR is also provided herein.)

**December 31, 2015 Actuarial Valuation for Sufficiency Purposes**

Actuarial valuations are performed on an annual basis with the last valuation completed on December 31, 2015. The actuarial calculations presented in the valuation report have been made on a basis consistent with our understanding of GASB Statement No. 43 for the determination of the liability for discretionary OPEB related SRBR benefits, and on a basis consistent with our understanding of generally accepted actuarial principles and practices for the determination of the liability for discretionary non-OPEB related SRBR benefits.

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The December 31, 2015 actuarial valuation is based on the plan of benefits verified by ACERA and on participant, premium, and financial data provided by ACERA. Segal conducted an examination of all participant data for reasonableness and we concluded that it was reasonable and consistent with the prior year's data. A summary of the average OPEB for new retired members, by years of service, is enclosed as Exhibit IV.

We did not audit the Association's financial statements. For the actuarial valuation for sufficiency purposes, SRBR assets are valued at actuarial value. Under this method, the assets used to determine the liabilities of the SRBR and the number of years the SRBR can continue to pay its current level of benefits (i.e., the sufficiency) take into account market value by recognizing the differences between the total return at market value and the expected investment return over 10 six-month periods. It should be noted that under the actuarial value of assets (AVA) method, the total unrecognized net investment loss as of December 31, 2015 is \$346.4 million. This net investment loss will be recognized in the determination of the actuarial value of assets in the next few years (i.e., deferred), and it will offset any investment gains that may occur after December 31, 2015.

The discretionary benefits provided through the SRBR include OPEB and non-OPEB. Benefits classified under OPEB (and reportable under GASB Statement No. 43) include postretirement medical, dental, and vision benefits. Benefits classified under non-OPEB (and reportable under GASB Statement No. 67) include supplemental COLAs and burial allowance.

For valuation purposes, the total cost of providing future postemployment benefits is projected, using actuarial assumptions that are common for both the statutory retirement and the discretionary SRBR benefits (e.g., turnover, mortality, disability, retirement, etc.), and assumptions that are unique to the discretionary SRBR OPEB (e.g., health care trend assumptions, etc.). The liabilities associated with providing non-OPEB SRBR benefits are disclosed together with the statutory Retirement Plan benefits under GASB 67. The liabilities associated with providing OPEB SRBR benefits are disclosed under GASB 43. Under that statement, the future cost to provide OPEB SRBR is discounted to determine an actuarial present value of projected benefits (APB). The actuarial accrued liability (AAL) is the portion of the present value of the total projected benefits allocated to years of employment prior to the measurement date. The unfunded actuarial accrued liability (UAAL) is the difference between the AAL and actuarial value of assets in the Plan allocated to these benefits.

Once the UAAL is determined, the Annual Required Contribution (ARC) is determined as the normal cost (the APB allocated to the current year of service) and the amortization of the UAAL. The UAAL is amortized as a level percentage of payroll over a 20-year period as of December 31, 2015.

Based on prior directions provided by the Association, we limited the AAL of the OPEB paid from the SRBR to the AVA allocated to the OPEB SRBR as of December 31, 2015. This leads to an ARC of 0% for the OPEB because there is

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no unfunded AAL to amortize and no normal cost to accrue. In addition, the funded ratio is 100% for OPEB, with this limitation.<sup>1</sup> The funded status of the OPEB is provided in the enclosed Exhibit V (Schedule of Funding Progress).

Based on the AVA available as of December 31, 2015, the SRBR would only be able to pay benefits until 2038 for OPEB and until 2035 for non-OPEB. As we indicated in our certification letter for the statutory retirement plan benefits, the Association had deferred investment losses of \$346.4 million that were not yet recognized in determining the combined actuarial value of assets for the Retirement Plan and the SRBR Plan as of December 31, 2015. The deferred losses of \$346.4 million represent 5.2% of the market value of assets as of December 31, 2015, and will decrease the rate of return on the actuarial value of assets over the next few years, which may shorten the sufficiency period of the SRBR.

Our calculations were based upon the benefits provided under the terms of the substantive plan in effect at the time of the December 31, 2015 valuation.

Segal prepared all of the supporting schedules in the actuarial section of the Association's Comprehensive Annual Financial Report (CAFR) based on the results of the December 31, 2015 actuarial valuation for sufficiency purposes. A listing of the supporting schedules related to the discretionary SRBR benefits that Segal prepared for inclusion in the actuarial, statistical, and financial sections of the Association's CAFR is provided below. ACERA's staff prepared the remaining trend data schedules in the statistical section.

Actuarial Section (for Sufficiency Purposes)

- Exhibit I Schedule of Active Member Valuation Data<sup>(1)</sup>;
- Exhibit II Retirees Added To and Removed From OPEB Payroll<sup>(1)</sup>;
- Exhibit III Solvency Test – OPEB and non-OPEB;

Statistical Section (for Sufficiency Purposes)

- Exhibit IV Schedule of Average Other Postemployment Benefits (OPEB); and

Financial Section (for Sufficiency Purposes)

- Exhibit V Schedule of Funding Progress – OPEB<sup>(2)</sup>.

- (1) *As permitted by the Actuarial Standard of Practice No. 4 (Measuring Pension Obligations), Segal has utilized participant data provided by ACERA as of November 30, 2015 with age and years of service adjusted to December 31, 2015 in calculating the liabilities for the December 31, 2015 valuation.*
- (2) *The schedule of funding progress is the only schedule that Segal has prepared for the Financial Section of the CAFR. In particular, the Schedule of Employer Contributions has been prepared by ACERA.*

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<sup>1</sup> Note that, after we published our December 31, 2015 SRBR report dated October 24, 2016, the Board directed us to modify the assumption/method so that when we prepare the first GASB 74 report as of December 31, 2017 we would no longer limit the liabilities of the OPEB SRBR benefits to equal the current AVA. In addition, starting with the GASB 67 report as of December 31, 2016, we have no longer limited the liabilities of the non-OPEB benefits to equal the current assets.

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The non-economic valuation assumptions included in the Actuarial Section were adopted by the Retirement Board based on our recommendations following the November 30, 2013 Experience Analysis and specific health care related assumptions recommended for the December 31, 2015 SRBR valuation. The Board adopted a 7.60% investment return assumption for the December 31, 2015 valuation. The other changes in economic assumptions were documented in our November 30, 2013 Actuarial Experience Study report. Note that the investment return assumption for sufficiency purposes was developed without taking into consideration the impact of the 50/50 excess earnings allocation between the statutory retirement and SRBR asset pools.

The actuarial assumptions common to both the statutory retirement and discretionary SRBR benefits are provided in the Actuarial Section. Additional assumptions specific to the OPEB are included as an attachment to this letter (Schedule of Actuarial Assumptions). It is our opinion that the assumptions used in the December 31, 2015 valuation produce results, which, in aggregate, reflect the future experience of the SRBR. An experience analysis is performed every three years, and the actuarial assumptions adopted by the Board resulting from the experience analysis performed as of November 30, 2013 first became effective in the valuation as of December 31, 2014, and continued in effect for this valuation as of December 31, 2015. The next experience analysis is due to be performed as of November 30, 2016. Any assumptions adopted from that study would first become effective in the valuation as of December 31, 2017.

To the best of our knowledge, the December 31, 2015 valuation report is complete and accurate and in our opinion presents the Plan's current sufficiency information.

#### **December 31, 2016 GASB Statement 67 Actuarial Valuation for Financial Reporting Purposes**

As noted in our actuarial certification letter for the statutory Retirement Plan benefits dated May 3, 2017, Segal also prepared the December 31, 2016 GASB Statement 67 actuarial valuation for financial reporting purposes, which included information for the non-OPEB benefits payable from the SRBR. The valuation was performed in order to comply with GASB Statement 67 and we certify that the assumptions and methods used for financial reporting purposes meet the parameters set by ASOPs and our understanding of generally accepted accounting principles (GAAP) applicable in the United States of America as promulgated by the GASB.

For the statutory Retirement Plan benefits, the Net Pension Liabilities (NPLs) measured as of December 31, 2016 and 2015 have been determined by rolling forward the Total Pension Liabilities (TPLs) as of December 31, 2015 and December 31, 2014, respectively.<sup>2</sup> In addition, following discussions we had with the Board subsequent to our delivery of last year's GASB 67 report, starting with this year's GASB 67 report we have adjusted the TPL as of December 31, 2016 to include an

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<sup>2</sup> When measuring pension liability, GASB uses the same actuarial cost method (Entry Age) and the same type of discount rate (expected return on assets) as ACERA uses for funding of the statutory Retirement Plan benefits.

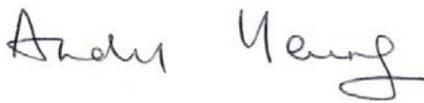
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shown in the SRBR Report as of December 31, 2015. (In preparing the prior years' GASB 67 reports, the assumption/procedure was that the TPL for the non-OPEB SRBR would always equal the Plan's Fiduciary Net Position for the non-OPEB SRBR.) We have also continued the practice of adjusting the Plan's Fiduciary Net Position as of December 31, 2016 to include an additional \$34.5 million, calculated by (a) taking the \$36.2 million set aside by the Retirement Board in the SRBR reserve to pay non-vested Supplemental COLA and retired member death benefits<sup>3</sup> as of December 31, 2016 and (b) offsetting that by \$1.7 million to reflect the proportion of the net deferred investment losses that is commensurate with the size of those reserves, which causes the interest crediting rate to the SRBR reserve to drop below 7.60% per year. The \$150.6 million difference between the \$185.1 million added to the TPL and the \$34.5 million added to the Plan's Fiduciary Net Position as of December 31, 2016 represents an additional Net Pension Liability attributable to non-OPEB SRBR benefits. Because this change is only made starting in calendar year 2016, there is no change in the assumptions/procedures we used to limit the TPL for the non-OPEB SRBR to equal the Plan's Fiduciary Net Position for the non-OPEB SRBR as of December 31, 2015.

Note number 5 to the Basic Financial Statements and the Required Supplementary Information included in the Financial Section of the CAFR were prepared by the Association based on the results of the GASB Statement No. 67 actuarial valuation as of December 31, 2016 prepared by Segal.

The undersigned are members of the American Academy of Actuaries and meet the qualification requirements to render the actuarial opinion contained herein.

Sincerely,



Andy Yeung, ASA, EA, MAAA, FCA  
 Vice President and Actuary



Eva Yum, FSA, EA, MAAA  
 Associate Actuary



Thomas Bergman, ASA, EA, MAAA  
 Associate Actuary

DNA/hxy  
 Enclosures

<sup>3</sup> We have excluded the liability and the assets associated with the OPEB component of the SRBR reserve account because it is our understanding that those amounts are reportable under GASB 43/45.

# Summary of Actuarial Assumptions and Methods

## ASSUMPTIONS FOR PENSION PLAN

The following assumptions have been adopted by the Board of Retirement for the December 31, 2015 valuation based on the November 30, 2013, triennial experience study and on Board action to adopt a 7.60% investment return assumption.

### Summary of Assumptions

<b>Actuarial Assumed Interest Rate</b>	7.60%
Inflation Rate	3.25%
<b>Real Across-the-Board Salary Increase</b>	0.50%
Projected Salary Increases	
General:	7.45% to 4.15%
Safety:	10.45% to 4.45%
These rates include inflation and real across-the-board salary increases.	
<b>Retiree Cost-of-Living Adjustment (Basic)</b>	
for Tier 1 and 3 members:	3.00%
for Tier 2 and 4 members:	2.00%
<b>Employee Contribution Crediting Rate</b>	7.60%

## Net Investment Return

For valuation purposes, the assumed rate of return on the valuation value of assets was 7.6%, net of administration and investment expenses.

## Employee Contribution Crediting Rate

7.6%, compounded semi-annually, subject to the availability of net earnings. ACERA operates under the Alternate Financial Provisions of Article 5.5 of the 1937 Act. The employee contribution crediting rate is the assumed actuarial investment rate of return to the extent that "net earnings" as defined in Article 5.5 are available. In addition, whenever there is a remaining balance of "net earnings", after all other required crediting, a portion of that remaining balance is also credited, as described in Article 5.5.

## Actuarial Value of Assets

The Actuarial Value of Assets is determined by phasing in any difference between actual and expected market return over 10 six-month interest crediting periods.

## Postretirement Mortality

The actuarial valuation uses the RP-2000 Combined Healthy Mortality Table projected with Scale BB to 2020 adjusted as follows:

<b>(A) HEALTHY*</b>	
General Members and All Beneficiaries	set back one year for males and females
Safety Members	with no setback for males and set back two years for females
<b>(B) DISABILITY*</b>	
General Members	set forward seven years for males and four years for females
Safety Members	set forward six years for males and three years for females
<b>(C) FOR EMPLOYEE CONTRIBUTION RATE PURPOSES</b>	
General Members	set back one year for males and females, weighted 30% male and 70% female
Safety Members	with no setback for males and set back two years for females, weighted 75% male and 25% female.

\* The mortality tables shown above contain a margin of about 10% for General and Safety members and beneficiaries combined, based on actual to expected deaths, as a provision appropriate to reasonably reflect future mortality improvement, based on a review of mortality experience as of December 31, 2015.

### Assumed Retirement and Termination Rates

The rates shown for each cause represent the likelihood that a given member will terminate at a particular age or with the particular service for the indicated reason. For example, if the rate of retirement for a General Tier 1 member age 50 is 4.00, then it is assumed that 4.00 percent of the General Tier 1 members in this age bracket will receive service retirement during the year.

The following schedule indicates the assumed retirement rates.

#### Assumed Retirement Rates

Age	Rates (%)							
	General Tier 1	General Tier 2	General Tier 3	General Tier 4	Safety Tier 1 <sup>1</sup>	Safety Tier 2,2D <sup>1</sup>	Safety Tier 2C <sup>1</sup>	Safety Tier 4
50	4.00	2.00	6.00	0.00	35.00	15.00	4.00	4.00
51	4.00	2.00	3.00	0.00	30.00	15.00	2.00	2.00
52	4.00	2.00	5.00	4.00	25.00	15.00	2.00	2.00
53	4.00	2.00	6.00	1.50	35.00	15.00	3.00	3.00
54	4.00	2.00	6.00	1.50	45.00	15.00	6.00	6.00
55	7.00	2.00	12.00	2.50	45.00	15.00	10.00	10.00
56	9.00	3.00	13.00	2.50	45.00	20.00	12.00	12.00
57	12.00	4.00	13.00	3.50	45.00	25.00	20.00	20.00
58	12.00	4.00	14.00	4.50	45.00	25.00	10.00	10.00
59	16.00	5.00	16.00	4.50	45.00	25.00	15.00	15.00
60	24.00	6.00	21.00	4.50	100.00	30.00	60.00	60.00
61	24.00	9.00	20.00	7.50	100.00	30.00	60.00	60.00
62	40.00	18.00	30.00	19.00	100.00	30.00	60.00	60.00
63	35.00	18.00	25.00	15.00	100.00	30.00	60.00	60.00
64	35.00	20.00	25.00	17.00	100.00	100.00	100.00	100.00
65	35.00	25.00	30.00	21.00	100.00	100.00	100.00	100.00
66	35.00	25.00	25.00	20.00	100.00	100.00	100.00	100.00
67	30.00	25.00	25.00	20.00	100.00	100.00	100.00	100.00
68	25.00	30.00	25.00	30.00	100.00	100.00	100.00	100.00
69	35.00	35.00	50.00	35.00	100.00	100.00	100.00	100.00
70	100.00	100.00	100.00	100.00	100.00	100.00	100.00	100.00

1 Retirement rate is 100% after a member accrues a benefit of 100% of FAS.

## Assumed Termination Rates Before Retirement

The following schedules indicate the assumed rates before retirement for disability, termination, and mortality.

Disability		
Age	General Rate (%) <sup>1</sup>	Safety Rate (%) <sup>2</sup>
20	0.00	0.00
25	0.01	0.03
30	0.03	0.23
35	0.08	0.41
40	0.13	0.48
45	0.21	0.65
50	0.31	1.35
55	0.38	1.90
60	0.43	2.15

1 60% of General disabilities are assumed to be service connected disabilities. The other 40% are assumed to be non-service connected disabilities.

2 100% of Safety disabilities are assumed to be service connected disabilities.

### Termination

Less than 5 Years of Service <sup>3</sup>		
Years of Service	General Rate (%)	Safety Rate (%)
0	10.00	5.00
1	9.00	4.00
2	7.00	3.00
3	6.00	2.00
4	5.00	1.00
5 Years of Service or More <sup>4</sup>		
Age	General Rate (%)	Safety Rate (%)
20	5.00	2.00
25	5.00	2.00
30	5.00	1.70
35	4.40	1.20
40	3.40	1.00
45	2.70	1.00
50	2.50	1.00
55	2.50	1.00
60	2.50	0.40

3 60% of all terminated members will choose a refund of contributions and 40% will choose a deferred vested benefit.

4 40% of all terminated members will choose a refund of contributions and 60% will choose a deferred vested benefit. No termination is assumed after a member is eligible for retirement.

### Mortality<sup>5</sup>

Age	General Rate (%)		Safety Rate (%)	
	Male	Female	Male	Female
25	0.04	0.02	0.04	0.02
30	0.04	0.02	0.04	0.02
35	0.07	0.04	0.07	0.04
40	0.10	0.06	0.10	0.06
45	0.13	0.10	0.14	0.09
50	0.19	0.15	0.20	0.14
55	0.30	0.22	0.34	0.21
60	0.53	0.37	0.59	0.33
65	0.90	0.68	1.00	0.60

5 All preretirement deaths are assumed to be non-service connected.

## Salary Increases

The annual rate of compensation increase has three components: inflation, across-the-board salary increases (other than inflation), and merit/promotional increases based on service.

Inflation: 3.25%

Across-the-board salary increase: 0.50%

Merit/promotional increases based on service:

Service	General	Safety
0-1	3.70%	6.70%
1-2	3.70%	6.70%
2-3	3.20%	5.90%
3-4	2.10%	3.80%
4-5	1.70%	3.30%
5-6	1.40%	2.50%
6-7	1.30%	1.40%
7-8	1.10%	0.90%
8-9	0.70%	0.80%
9-10	0.60%	0.80%
10-11	0.50%	0.70%
11+	0.40%	0.70%

## Actuarial Cost Method

Entry Age Cost Method. Entry Age is the age at the member's hire date. Actuarial Accrued Liability is calculated on an individual basis and is based on costs

allocated as a level percentage of compensation. The Normal Cost is also calculated on an individual basis where the Entry Age Normal Cost is calculated as the sum of the individual Normal Costs.

### Amortization Method

Unfunded Actuarial Accrued Liability (UAAL) is amortized as a level percentage of payroll (3.75% payroll growth assumed).

### Consumer Price Index (San Francisco Bay Area)

Inflation assumption is 3.25% per year. Retiree COLA increases due to CPI are subject to 3% maximum change per year for General Tier 1, General Tier 3 and Safety Tier 1; and 2% maximum change per year for General Tier 2, General Tier 4, Safety Tier 2, Safety Tier 2C, Safety Tier 2D, and Safety Tier 4.

### Actuarial Experience Study

The postretirement and preretirement demographic assumptions are based on the plan's actuarial experience through the last triennial experience study as of November 30, 2013, which was approved by the Board of Retirement on December 18, 2014.

### Retirement Age and Benefit for Deferred Vested Members

For current and future deferred vested members, retirement age assumptions are as follows:

General Age 60  
 Safety Age 56

It is assumed that 30% of future General and 60% of future Safety deferred vested members will continue to work for a reciprocal employer. For reciprocals, 4.15% and 4.45% compensation increases per annum are assumed for General and Safety, respectively.

### Future Benefit Accruals

One year of service per year of employment plus 0.005 year of additional service to anticipate conversion of unused sick leave for each year of employment.

### Inclusion of Deferred Vested

### Members

All deferred vested members are included in this valuation.

### Percent of Members Married

70% of male members and 50% of female members.

### Age of Spouse

Female (or male) spouses are 3 years younger (or older) than their spouses.

### Unknown Data for Members

Same as those exhibited by members with similar known characteristics. If not specified, members are assumed to be male.

### Terminal Pay Assumptions

Additional pay elements are expected to be received during a member's final average earnings period. The percentages, added to the final year salary, used in this valuation are:

Membership Category	Service Retirement	Disability Retirement
General Tier 1	8.00%	6.50%
General Tier 2	3.00%	1.40%
General Tier 3	8.00%	6.50%
General Tier 4	N/A	N/A
Safety Tier 1	8.50%	6.40%
Safety Tier 2	4.00%	2.10%
Safety Tier 2C	4.00%	2.10%
Safety Tier 2D	4.00%	2.10%
Safety Tier 4	N/A	N/A

### CHANGES IN ACTUARIAL ASSUMPTIONS

Other than the change in the assumption/procedure not to limit the TPL for the non-OPEB SRBR to the Plan's Fiduciary Net Position for the non-OPEB SRBR in the December 31, 2016 GASB 67 valuation, there were no changes in assumptions from the prior valuation.

## Active Member Valuation Data – Pension Plan (Actuary's Exhibit I)

Valuation Date <sup>1</sup>	No. of Participating Agencies	Plan Type	Number	Annual Payroll (\$) <sup>2</sup>	Annual Average Pay (\$)	% Increase in Average Pay <sup>3</sup>
12/31/2007	7	General	9,415	662,309,000	70,346	2.01%
		Safety	1,497	131,249,000	87,675	-0.82%
		<b>Total</b>	<b>10,912</b>	<b>793,558,000</b>	<b>72,723</b>	<b>1.74%</b>
12/31/2008	7	General	9,599	716,012,000	74,592	6.04%
		Safety	1,574	147,526,000	93,727	6.90%
		<b>Total</b>	<b>11,173</b>	<b>863,538,000</b>	<b>77,288</b>	<b>6.28%</b>
12/31/2009	7	General	9,407	730,681,649	77,674	4.13%
		Safety	1,520	151,923,235	99,949	6.64%
		<b>Total</b>	<b>10,927</b>	<b>882,604,884</b>	<b>80,773</b>	<b>4.51%</b>
12/31/2010	7	General	9,391	747,336,146	79,580	2.45%
		Safety	1,488	151,005,579	101,482	1.53%
		<b>Total</b>	<b>10,879</b>	<b>898,341,725</b>	<b>82,576</b>	<b>2.23%</b>
12/31/2011	7	General	9,283	745,444,475	80,302	0.91%
		Safety	1,441	147,044,625	102,043	0.55%
		<b>Total</b>	<b>10,724</b>	<b>892,489,100</b>	<b>83,224</b>	<b>0.78%</b>
12/31/2012	7	General	9,392	762,983,211	81,238	1.17%
		Safety	1,408	143,518,009	101,930	-0.11%
		<b>Total</b>	<b>10,800</b>	<b>906,501,220</b>	<b>83,935</b>	<b>0.85%</b>
12/31/2013	7	General	9,485	772,431,136	81,437	0.24%
		Safety	1,392	144,373,236	103,716	1.75%
		<b>Total</b>	<b>10,877</b>	<b>916,804,372</b>	<b>84,288</b>	<b>0.42%</b>
12/31/2014	7	General	9,617	800,224,521	83,209	2.18%
		Safety	1,408	148,623,609	105,557	1.78%
		<b>Total</b>	<b>11,025</b>	<b>948,848,130</b>	<b>86,063</b>	<b>2.11%</b>
12/31/2015	7	General	9,634	812,636,114	84,351	1.37%
		Safety	1,437	156,897,481	109,184	3.44%
		<b>Total</b>	<b>11,071</b>	<b>969,533,595</b>	<b>87,574</b>	<b>1.76%</b>
12/31/2016	7	General	9,673	839,157,054	86,753	2.85%
		Safety	1,438	164,494,775	114,391	4.77%
		<b>Total</b>	<b>11,111</b>	<b>1,003,651,829</b>	<b>90,330</b>	<b>3.15%</b>

1 As permitted by the Actuarial Standard of Practice Statement No. 4 (Measuring Pension Obligations), the actuarial valuation has been prepared based on participant data provided by ACERA as of November 30.

2 Projected compensation was calculated by increasing the prior year's compensation (assuming every employee will work full time) by the salary increase assumption.

3 Reflects the increase in average salary for members at the beginning of the year versus those at the end of the year. It does not reflect the average salary increases received by members who worked the full year.

## Retirees and Beneficiaries Added To and Removed From Retiree Payroll (Actuary's Exhibit II)

Valuation Date (December 31) <sup>1</sup>	Added to Rolls		Removed from Rolls		Rolls at End of Year		% Increase in Retiree Allowance	Average Annual Allowance	Change in Average Annual Allowance
	Number	Annual Allowance <sup>2</sup> (in \$000's)	Number	Annual Allowance (in \$000's)	Number	Annual Allowance (in \$000's)			
2007	494	\$ 25,051	(247)	\$ (4,971)	7,183	\$ 223,172	9.89%	\$ 31,069	6.11%
2008	403	23,056	(340) <sup>3</sup>	(5,743)	7,246	240,485	7.76%	33,189	6.82%
2009	378	21,731	(291)	(5,780)	7,333	256,436	6.63%	34,970	5.37%
2010	489	27,700	(264)	(5,956)	7,558	278,180	8.48%	36,806	5.25%
2011	577	30,660	(229)	(6,177)	7,906	302,663	8.80%	38,283	4.01%
2012	511	30,485	(242)	(6,269)	8,175	326,879	8.00%	39,985	4.45%
2013	625	33,150	(234)	(6,182)	8,566	353,847	8.25%	41,308	3.31%
2014	498	28,677	(251)	(7,156)	8,813	375,368	6.08%	42,593	3.11%
2015	469	27,312	(292)	(9,125)	8,990	393,555	4.85%	43,777	2.78%
2016	523	31,922	(271)	(8,778)	9,242	416,699	5.88%	45,088	2.99%

1 As permitted by the Actuarial Standard of Practice Statement No. 4 (Measuring Pension Obligations), the actuarial valuation has been prepared based on participant data provided by ACERA as of November 30.

2 Includes data adjustments and automatic cost-of-living adjustments granted on April 1.

3 Includes data adjustments made by ACERA on beneficiary file.

## Actuarial Analysis of Financial Experience (Actuary's Exhibit IV)

(Dollars in Millions)

	Plan Years									
	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
Prior Valuation Unfunded/ (Prefunded) Actuarial Accrued Liability	\$ 1,911	\$ 1,651	\$ 1,729	\$ 1,491	\$ 1,387	\$ 1,110	\$ 894	-	\$ 697	\$ 766
a) Before Benefit Improvement	-	-	-	-	-	-	-	\$ 552	-	-
b) After Benefit Improvement <sup>1</sup>	-	-	-	-	-	-	-	553	-	-
Salary Increase Greater (Less) than Expected	(36)	(37)	(72)	(92)	(106)	(80)	(25)	38	(42)	2
COLA Increase Greater (Less) than Expected	(15)	-	-	-	(11)	(7)	(31)	-	-	-
Asset Return Less (Greater) than Expected	(61)	(145)	(33)	300	225	339	179	245 <sup>2</sup>	(125)	(57)
Other Experience (Including Scheduled UAAL Payment)	(8)	(18)	27	30	31	25	29	40	22	42
Economic Assumption Changes	-	-	-	-	-	-	64	-	-	(56)
Non-economic Assumption Changes	-	460 <sup>3</sup>	-	-	7 <sup>3</sup>	-	-	9	-	-
Data Corrections	-	-	-	-	(42) <sup>4</sup>	-	-	9	-	-
<b>Ending Unfunded/(Prefunded) Actuarial Accrued Liability</b>	<b>\$ 1,791</b>	<b>\$ 1,911</b>	<b>\$ 1,651</b>	<b>\$ 1,729</b>	<b>\$ 1,491</b>	<b>\$ 1,387</b>	<b>\$ 1,110</b>	<b>\$ 894</b>	<b>\$ 552</b>	<b>\$ 697</b>

1 Improved General Tier 3 benefit in Plan Year 2008.

2 Includes effect of change in the market value corridor for the calculation of the actuarial value of assets, from 80%-120% to 60%-140%.

3 Combined effect of changes in non-economic and economic assumptions.

4 Following direction provided by ACERA, some retirees who were previously assumed to be married are now classified as single with no beneficiary eligible for an automatic continuance benefit.

Solvency Test - Pension Plan<sup>1</sup> (Actuary's Exhibit III)

(Dollars in Thousands)

Valuation Date	Aggregate Accrued Liabilities for				Valuation Value of Assets	Portion of Accrued Liabilities Covered by Reported Assets		
	Active Member Contributions	Retired/Vested Members	Active Members (Employer Financed Portion)	Total		Active Member Contributions	Retired/Vested Members	Active Members (Employer Financed Portion)
12/31/2006	\$ 842,479	\$ 2,550,170	\$ 1,432,508	\$ 4,825,157	\$ 4,127,841	100%	100%	51%
12/31/2007	898,321	2,794,861	1,419,221	5,112,403	4,560,213	100%	100%	61%
12/31/2008	970,152	3,036,649	1,531,118	5,537,919	4,644,010	100%	100%	42%
12/31/2009	962,821	3,244,535	1,691,975	5,899,331	4,789,000	100%	100%	34%
12/31/2010	953,663	3,487,411	1,721,666	6,162,740	4,776,128	100%	100%	19%
12/31/2011	943,618	3,748,179	1,667,686	6,359,483	4,868,689	100%	100%	11%
12/31/2012	930,649	4,006,969	1,675,311	6,612,929	4,883,872	100%	99%	0%
12/31/2013	916,196	4,307,763	1,637,728	6,861,687	5,210,944	100%	100%	0%
12/31/2014	994,870	4,785,190	1,812,012	7,592,072	5,681,097	100%	98%	0%
12/31/2015	1,070,157	4,966,693	1,838,170	7,875,020	6,083,536	100%	100%	3%

1 The exhibit includes actuarially funded liabilities and assets. The non-valuation reserves such as Supplemental Retirees Benefit Reserve, Death Benefit and Reserve for Interest Fluctuation, etc., are not included.

Events affecting year-to-year comparability:

12/31/2006 - Investment return assumption increased from 7.90% to 8.00%.

12/31/2008 - Change in non-economic assumptions. Terminal pay assumption for Service Retirement decreased from 8.8% to 8.0% for General Tier 1 and General Tier 3, and increased from 3.0% to 4.0% for Safety Tier 2. Benefit improvement (2.5% @ 55 formula) for electing LARPD members (new General Tier 3), effective October 1, 2008.

12/31/2009 - Investment return assumption decreased from 8.00% to 7.90%; inflation assumption decreased from 3.75% to 3.50%; across-the-board salary increase assumption increased from 0.25% to 0.50%.

12/31/2011 - Change in non-economic assumptions. Investment return assumption decreased from 7.90% to 7.80%. Effective February 6, 2011 for ACMEA Probation Mgrs. and effective March 6, 2011 for Teamsters Local Union 856, members in these groups can elect to enroll in either Safety Tier 2C (2% @ 50 formula) or Safety Tier 2D (3% @ 55 formula), with payment of additional member cost sharing contributions for Safety Tier 2D. Effective September 30, 2011, all new members hired by the Housing Authority enter General Tier 2.

12/31/2012 - Modification to Entry Age cost method from aggregate basis to individual basis for normal cost calculation.

12/31/2014 - Changes in non-economic assumptions. Investment return assumption reduced from 7.80% to 7.60%; inflation assumption decreased from 3.50% to 3.25%.

## Schedule of Funding Progress – Pension Plan (Actuary's Exhibit V)

(Dollar Amounts in Thousands)

Actuarial Valuation Date	Valuation Value of Assets <sup>1</sup> (a)	Actuarial Accrued Liability (AAL) <sup>2</sup> (b)	Unfunded (Overfunded) AAL (UAAL) (b-a)	Funded Ratio (%) (a/b)	Annual Covered Payroll (c)	UAAL as a % of Annual Covered Payroll (%) (b-a) / c
12/31/2006	\$ 4,127,841	\$ 4,825,157	\$ 697,316	85.5	\$ 762,139	91.5
12/31/2007	4,560,213	5,112,403	552,190	89.2	793,558	69.6
12/31/2008	4,644,010	5,537,919	893,909	83.9	864,260	103.4
12/31/2009	4,789,000	5,899,331	1,110,331	81.2	882,606	125.8
12/31/2010	4,776,128	6,162,740	1,386,612	77.5	898,342	154.4
12/31/2011	4,868,689	6,359,483	1,490,794	76.6	892,489	167.0
12/31/2012	4,883,872	6,612,929	1,729,057	73.9	906,500	190.7
12/31/2013	5,210,944	6,861,687	1,650,743	75.9	916,803	180.1
12/31/2014	5,681,097	7,592,072	1,910,975	74.8	948,848	201.4
12/31/2015	6,083,536	7,875,020	1,791,484	77.3	969,534	184.8

1 Excludes assets for SRBR and other non-valuation reserves. Includes the following amounts transferred from the SRBR to the employers' advance reserve to compensate the County for the implicit subsidy: 2006-\$6,304; 2007-\$3,091; 2008-\$4,149; 2009-\$5,288; 2010 (estimate provided by ACERA thereafter) \$4,500; 2011 \$4,411; 2012 \$7,370; 2013 \$6,993; 2014 \$5,215; and 2015 \$5,325.

2 Excludes liabilities for SRBR and other non-valuation reserves.

The actuarially determined contributions and actual contributions received from the participating employers, are presented in the Schedule of Employer Contributions, included in the Required Supplementary Information Section.

## ASSUMPTIONS FOR OTHER POSTEMPLOYMENT BENEFITS (OPEB) PLAN

The actuarial assumptions used for the OPEB plan are consistent with those assumptions applied by the Retirement Board for the December 31, 2015 pension valuation, including the use of a 7.60% investment rate of return assumption. For a complete list of actuarial assumptions, refer to the summary of assumptions and methods for the pension plan. The actuarial assumptions that are specific to the OPEB plan are as follows:

### Amortization Period

A 20-year (declining) amortization period is used in the valuation as a result of the use of a maximum 30-year amortization period to determine the UAAL rate for the first GASB compliant valuation as of December 31, 2005.

### Per Capita Health Costs

The combined monthly per capita dental and vision claims cost for plan year 2016 was assumed to be \$43.73. The Medicare Part B premium is \$104.90 for retirees enrolled in Medicare on the valuation date, and \$121.80 for retirees enrolled in Medicare after the valuation date. For calendar year 2016, medical costs for a retiree were assumed to be as follows:

Medical Plan	Election Assumption	Monthly Premium	Maximum Monthly Medical Allowance <sup>1</sup>
<b>Under Age 65</b>			
Kaiser HMO	85%	\$ 671.82	\$ 540.44
United Healthcare HMO	15%	982.06	540.44
<b>Age 65 and Older</b>			
Kaiser Senior Advantage OneExchange	70%	\$ 329.90	\$ 540.44
Individual Insurance Exchange	30%	281.78 <sup>2</sup>	414.00

<sup>1</sup> The Maximum Monthly Medical Allowance of \$540.44 (\$414 for retirees purchasing individual insurance from the Medicare exchange) is subject to the following subsidy schedule:

Completed Years of Service	Percentage Subsidized
10-14	50%
15-19	75%
20+	100%

<sup>2</sup> The derivation of amounts expected to be paid out in 2016 from the Health Reimbursement Account for members with 20 or more years of service is provided in the following table. In the table, the amounts expected to be paid for members with 10-14 and 15-19 years of service is also provided.

Derivation of OneExchange Monthly Per Capita Costs				
Years of Service Category	10-14	15-19	20+	
1 Maximum MMA for 2015 <sup>1</sup>	\$ 200	\$ 300	\$ 400	
2 Total of Maximum MMA <sup>2</sup> (From Jan. 2015 to Dec. 2015)	\$ 338,000	\$ 598,200	\$ 3,982,800	
3 Total of Actual Reimbursement (From Jan. 2015 to Dec. 2015) <sup>2</sup>	\$ 274,610	\$ 432,929	\$ 2,383,728	
4 Ratio of Actual Reimbursement to Maximum 2015 MMA [(3)/(2)]	81.25%	72.37%	59.85%	
5 Average Monthly Per Capita Cost for 2015 [(1)*(4)]	\$ 162.50	\$ 217.11	\$ 239.40	
6 Increased for Expected Medical Trend (7.0%) from 2015 to 2016 [(5)*1.07]	\$ 173.88	\$ 232.31	\$ 256.16	
7 Increased for Additional 10% Margin for 2015 Expenses Incurred in 2015 but Reimbursed after December 2015 [(6)*1.10]	\$ 191.27	\$ 255.54	\$ 281.78	

<sup>1</sup> These are the original amounts adopted by the Board in 2013. The maximum MMA increased from \$400.00 in 2015 to \$414.00 in 2016.

<sup>2</sup> For retirees participating in OneExchange for all 12 months of 2015.

### Implicit Subsidy

The estimated average per capita premium for retirees under age 65 is \$8,620 per year. Because premiums for retirees under age 65 include active participants for purposes of underwriting, the retirees receive an implicit subsidy from the actives. Had the retirees under age 65 been underwritten as a separate group, their age-based premiums would be higher for most individuals. The excess of the age-based premium over the per capita premium charged makes up the subsidy. Below is a sample of the age-based costs for the retirees under age 65.

Age-Based Average Medical Costs for Retirees Under Age 65				
Age	Retiree		Spouse	
	Male	Female	Male	Female
50	\$ 10,250	\$ 11,675	\$ 7,160	\$ 9,375
55	12,173	12,568	9,581	10,851
60	14,457	13,547	12,826	12,585
64	16,586	14,371	16,191	14,165

Not all ACERA employers are receiving an implicit subsidy reimbursement from the Association. The projected implicit subsidy payments have been adjusted (about 11% reduction of costs shown

above) to account for this fact, based on data provided by the County of Alameda’s health consultant.

The adjustment mentioned above has not been applied in the calculation of Accrued Actuarial Liability (AAL) before applying the cap to limit the AAL to the value of SRBR assets.

### Health Care Cost Trend Rates

Health care trend measures the anticipated overall rate at which health plan costs are expected to increase in future years. The rates shown below are “net” and are applied to the net per capital costs shown above. The trend shown for a particular plan year is the rate that is to be applied to the premium for the shown calendar year to calculate the next calendar year’s projected premium. For example, the projected 2017 calendar year premium for Kaiser (under age 65) is \$729.08 per month (\$671.82 increased by 8.52%).

Calendar Year	Rate (%)			
	All Non-Medicare Plans	Medicare Advantage Plans	Dental and Vision	Medicare Part B
2016	6.75 <sup>(1)</sup>	6.75 <sup>(1)</sup>	5.00 <sup>(1)</sup>	5.00
2017	6.50	6.50	5.00	5.00
2018	6.25	6.25	5.00	5.00
2019	6.00	6.00	5.00	5.00
2020	5.75	5.75	5.00	5.00
2021	5.50	5.50	5.00	5.00
2022	5.25	5.25	5.00	5.00
2023 & Later	5.00	5.00	5.00	5.00

<sup>1</sup> The actual trends are shown below, based on actual premium renewals for 2017 as reported by ACERA.

Kaiser HMO Early Retiree	United Healthcare HMO Early Retiree	Kaiser Senior Advantage	Dental and Vision
8.52%	1.25%	7.53%	7.25%

### Participation and Coverage Election

Based on proportion of current retirees receiving a medical benefit subsidy, actuary estimates that 85% of employees eligible to retire and receive subsidized postretirement medical coverage will elect to participate in the plan.

### Assumed Increase in Annual Maximum Benefits

For the “substantive plan design” shown in this report, actuary has assumed:

- a) Maximum medical allowances for 2017 will remain at the 2016 levels, then increase with 50% of trend for medical plans, or 3.25% graded down to the ultimate rate of 2.5% over 6 years.
- b) Dental and vision premium reimbursement will increase with full trend.
- c) Medicare Part B premium reimbursement will increase with full trend.

### Dependents

Demographic data was available for spouses of current retirees. For future retirees, husbands were assumed to be three years older than their wives. Of the future retirees who elect to continue their medical coverage at retirement, 40% of males and 20% of females were assumed to have an eligible spouse who also opts for health coverage at that time.

Please note that these assumptions are only used to determine the cost of the implicit subsidy.

### Plan Design

Development of plan liabilities was based on the plan of benefits in effect as described in Exhibit III of the December 31, 2015, valuation report.

### Administrative Expenses

An administrative expense load was not added to projected incurred claim costs in developing per capita health costs.

### Missing Participant Data

Any missing census items for a given participant was set to equal to the average value of that item over all other participants of the same membership status for whom the item is known.

## Active Member Valuation Data – OPEB (Actuary's SRBR Exhibit I)

Valuation Date <sup>1</sup>	No. of Participating Agencies	Plan Type	Number	Annual Payroll (\$) <sup>2</sup>	Annual Average Pay (\$)	% Increase in Average Pay <sup>3</sup>
12/31/2007	7	General	9,415	662,309,000	70,346	2.01%
		Safety	1,497	131,249,000	87,675	-0.82%
		<b>Total</b>	<b>10,912</b>	<b>793,558,000</b>	<b>72,723</b>	<b>1.74%</b>
12/31/2008	7	General	9,599	716,012,000	74,592	6.04%
		Safety	1,574	147,526,000	93,727	6.90%
		<b>Total</b>	<b>11,173</b>	<b>863,538,000</b>	<b>77,288</b>	<b>6.28%</b>
12/31/2009	7	General	9,407	730,681,649	77,674	4.13%
		Safety	1,520	151,923,235	99,949	6.64%
		<b>Total</b>	<b>10,927</b>	<b>882,604,884</b>	<b>80,773</b>	<b>4.51%</b>
12/31/2010	7	General	9,391	747,336,146	79,580	2.45%
		Safety	1,488	151,005,579	101,482	1.53%
		<b>Total</b>	<b>10,879</b>	<b>898,341,725</b>	<b>82,576</b>	<b>2.23%</b>
12/31/2011	7	General	9,283	745,444,475	80,302	0.91%
		Safety	1,441	147,044,625	102,043	0.55%
		<b>Total</b>	<b>10,724</b>	<b>892,489,100</b>	<b>83,224</b>	<b>0.78%</b>
12/31/2012	7	General	9,392	762,983,211	81,238	1.17%
		Safety	1,408	143,518,009	101,930	-0.11%
		<b>Total</b>	<b>10,800</b>	<b>906,501,220</b>	<b>83,935</b>	<b>0.85%</b>
12/31/2013	7	General	9,485	772,431,136	81,437	0.24%
		Safety	1,392	144,373,236	103,716	1.75%
		<b>Total</b>	<b>10,877</b>	<b>916,804,372</b>	<b>84,288</b>	<b>0.42%</b>
12/31/2014	7	General	9,617	800,224,521	83,209	2.18%
		Safety	1,408	148,623,609	105,557	1.78%
		<b>Total</b>	<b>11,025</b>	<b>948,848,130</b>	<b>86,063</b>	<b>2.11%</b>
12/31/2015	7	General	9,634	812,636,114	84,351	1.37%
		Safety	1,437	156,897,481	109,184	3.44%
		<b>Total</b>	<b>11,071</b>	<b>969,533,595</b>	<b>87,574</b>	<b>1.76%</b>
12/31/2016	7	General	9,673	839,157,054	86,753	2.85%
		Safety	1,438	164,494,775	114,391	4.77%
		<b>Total</b>	<b>11,111</b>	<b>1,003,651,829</b>	<b>90,330</b>	<b>3.15%</b>

1 As permitted by the Actuarial Standard of Practice Statement No. 4 (Measuring Pension Obligations), the actuarial valuation has been prepared based on participant data provided by ACERA as of November 30.

2 Projected compensation was calculated by increasing the prior year's compensation (assuming every employee will work full time) by the salary increase assumption.

3 Reflects the increase in average salary for members at the beginning of the year versus those at the end of the year. It does not reflect the average salary increases received by members who worked the full year.

## Retirees Added To and Removed From OPEB Payroll (Actuary's SRBR Exhibit II)

Valuation Date (December 31) <sup>1</sup>	Added to Rolls		Removed from Rolls		Rolls at End of Year		% Increase in OPEB Allowance	Average Annual Allowance	Change in Average Annual Allowance
	Number	Annual Allowance (in \$000's)	Number	Annual Allowance (in \$000's) <sup>2</sup>	Number	Annual Allowance (in \$000's)			
2011	494	\$ 2,298	(179)	\$ (421)	6,811	\$ 31,701	6.3%	\$ 4,654	1.4%
2012	426	1,921	(184)	(935)	7,053	32,687	3.1%	4,634	-0.4%
2013	537	2,430	(179)	(1,699)	7,411	33,418	2.2%	4,509	-2.7%
2014	421	1,725	(189)	(735)	7,643	34,408	3.0%	4,502	-0.2%
2015	388	1,745	(229)	(424)	7,802	35,729	3.8%	4,579	1.7%
2016	426	1,801	(207)	(870)	8,021	36,660	2.6%	4,571	-0.2%

1 As permitted by the Actuarial Standard of Practice Statement No. 4 (Measuring Pension Obligations), the actuarial valuation has been prepared based on participant data provided by ACERA as of November 30.

2 Also reflects changes in benefit for continuing members. For example, an increase for continuing members would offset annual allowance removed from the rolls.

Note: Beneficiaries are not eligible for OPEB. The allowances include medical, dental, vision and Medicare Part B premium subsidies but do not include any implicit subsidy costs valued for SRBR sufficiency or valuation liabilities.

## Solvency Test - OPEB With Limit (Actuary's SRBR Exhibit III)

Actuarial Accrued Liability Limited to Actuarial Value of Assets

(Dollars in Thousands)

Valuation Date	Aggregate Accrued Liabilities for				Actuarial Value of Assets	Portion of Accrued Liabilities Covered by Reported Assets		
	Active Member Contributions	Retired/Vested Members <sup>1</sup>	Active Members (Employer Financed Portion) <sup>1</sup>	Total <sup>1</sup>		Active Member Contributions	Retired/Vested Members	Active Members (Employer Financed Portion)
12/31/2007	N/A	\$ 334,615	\$ 279,829	\$ 614,444	\$ 614,444	N/A	100%	100%
12/31/2008	N/A	342,568	265,746	608,314	608,314	N/A	100%	100%
12/31/2009	N/A	346,718	244,571	591,289	591,289	N/A	100%	100%
12/31/2010	N/A	338,672	222,684	561,356	561,356	N/A	100%	100%
12/31/2011	N/A	337,536	205,400	542,936	542,936	N/A	100%	100%
12/31/2012								
Scenario A	N/A	340,199	205,230	545,429	545,429	N/A	100%	100%
Scenario B	N/A	341,789	207,866	549,655	549,655	N/A	100%	100%
12/31/2013	N/A	373,126	244,501	617,627	617,627	N/A	100%	100%
12/31/2014	N/A	442,501	316,699	759,200	759,200	N/A	100%	100%
12/31/2015	N/A	458,739	364,119	822,858	822,858	N/A	100%	100%

<sup>1</sup> Accrued liabilities have been limited to benefits expected to be paid before the exhaustion of actuarial value of assets.

Events affecting year-to-year comparability:

12/31/08 - Change in non-economic assumptions. Terminal pay assumption for Service Retirement decreased from 8.8% to 8.0% for General Tier 1 and General Tier 3, and increased from 3.0% to 4.0% for Safety Tier 2.

12/31/09 - Investment return assumption decreased from 8.00% to 7.90%; inflation assumption decreased from 3.75% to 3.50%; across-the-board salary increase assumption increased from 0.25% to 0.50%.

12/31/11 - Change in non-economic assumptions. Investment return assumption decreased from 7.90% to 7.80%. The Board acted on July 19, 2012 to maintain the 2013 MMA at the 2012 level and to provide retirees currently enrolled in a United Healthcare Medicare group insurance plan with the option to purchase individual Medicare insurance from plans through a Medicare exchange, beginning in 2013. The maximum monthly medical allowance is reduced for the individual plans.

12/31/12 - Scenario A excludes benefits and assets associated with the \$750 lump sum death benefit, whereas Scenario B includes benefits and assets associated with the \$750 lump sum death benefit. Both of these scenarios reflect the discontinuance of the Active Death Equity Benefit and the \$4,250 Lump Sum Death Benefit. These two scenarios were provided per the request of ACERA's management to explore different options of consolidating or reclassifying the Death Benefit Reserve. The Board acted on July 18, 2013 to maintain the 2014 MMA at the 2013 level.

12/31/13 - The Board acted on July 17, 2014 to maintain the 2015 MMA at the 2014 level.

12/31/14 - Changes in non-economic assumption. Investment return assumption decreased from 7.80% to 7.60%; inflation assumption decreased from 3.50% to 3.25%. The Board acted on July 16, 2015 to increase the 2015 MMA by 3.5% for 2016.

12/31/15 - The Board acted to leave the 2016 MMA unchanged for 2017.

Note: At each valuation date, health care cost trend rates have been updated and starting premium costs have been revised to reflect updated data.

## Solvency Test - OPEB Without Limit (Actuary's SRBR Exhibit III)

## Actuarial Accrued Liability Not Limited to Actuarial Value of Assets

(Dollars in Thousands)

Valuation Date	Aggregate Accrued Liabilities for				Actuarial Value of Assets	Portion of Accrued Liabilities Covered by Reported Assets		
	Active Member Contributions	Retired/Vested Members <sup>1</sup>	Active Members (Employer Financed Portion) <sup>1</sup>	Total <sup>1</sup>		Active Member Contributions	Retired/Vested Members <sup>2</sup>	Active Members (Employer Financed Portion) <sup>2</sup>
12/31/2007	N/A	\$ 367,096	\$ 272,725	\$ 639,821	\$ 614,444	N/A	100%	91%
12/31/2008	N/A	397,550	305,770	703,320	608,314	N/A	100%	69%
12/31/2009	N/A	428,232	335,269	763,501	591,289	N/A	100%	49%
12/31/2010	N/A	417,456	315,449	732,905	561,356	N/A	100%	46%
12/31/2011	N/A	429,316	324,900	754,216	542,936	N/A	100%	35%
12/31/2012								
Scenario A	N/A	432,005	322,833	754,838	545,429	N/A	100%	35%
Scenario B	N/A	432,005	322,833	754,838	549,655	N/A	100%	36%
12/31/2013	N/A	428,851	295,725	724,576	617,627	N/A	100%	64%
12/31/2014	N/A	489,588	341,746	831,334	759,200	N/A	100%	79%
12/31/2015	N/A	511,694	389,287	900,981	822,858	N/A	100%	80%

1 Accrued liabilities have not been limited to benefits expected to be paid before the exhaustion of actuarial value of assets.

2 Assuming actuarial value of assets is first used to entirely fund the liabilities for retired/vested members before it is used to fund the liabilities for active members.

Events affecting year-to-year comparability:

12/31/08 - Change in non-economic assumptions. Terminal pay assumption for Service Retirement decreased from 8.8% to 8.0% for General Tier 1 and General Tier 3, and increased from 3.0% to 4.0% for Safety Tier 2.

12/31/09 - Investment return assumption decreased from 8.00% to 7.90%; inflation assumption decreased from 3.75% to 3.50%; across-the-board salary increase assumption increased from 0.25% to 0.50%.

12/31/11 - Change in non-economic assumptions. Investment return assumption decreased from 7.90% to 7.80%. The Board acted on July 19, 2012 to maintain the 2013 MMA at the 2012 level and to provide retirees currently enrolled in a United Healthcare Medicare group insurance plan with the option to purchase individual Medicare insurance from plans through a Medicare exchange, beginning in 2013. The maximum monthly medical allowance is reduced for the individual plans.

12/31/12 - Scenario A excludes benefits and assets associated with the \$750 lump sum death benefit, whereas Scenario B includes benefits and assets associated with the \$750 lump sum death benefit. Both of these scenarios reflect the discontinuance of the Active Death Equity Benefits and the \$4,250 Lump Sum Death Benefit. These two scenarios were provided per the request of ACERA'S management to explore different options of consolidating or reclassifying the Death Benefit Reserve. The Board acted on July 18, 2013 to maintain the 2014 MMA at the 2013 level.

12/31/13 - The Board acted on July 17, 2014 to maintain the 2015 MMA at the 2014 level.

12/31/14 - Changes in non-economic assumptions. Investment return assumption decreased from 7.80% to 7.60%; inflation assumption decreased from 3.50% to 3.25%. The Board acted on July 16, 2015 to increase the 2015 MMA by 3.5% for 2016.

12/31/15 - The Board acted to leave the 2016 MMA unchanged for 2017.

Note: At each valuation date, health care cost trend rates have been updated and starting premium costs have been revised to reflect updated data.

## Solvency Test - Non-OPEB With Limit (Actuary's SRBR Exhibit III)

Actuarial Accrued Liability Limited to Actuarial Value of Assets

(Dollars in Thousands)

Valuation Date	Aggregate Accrued Liabilities for				Actuarial Value of Assets	Portion of Accrued Liabilities Covered by Reported Assets		
	Active Member Contributions	Retired/Vested Members <sup>1</sup>	Active Members (Employer Financed Portion) <sup>1</sup>	Total <sup>1</sup>		Active Member Contributions	Retired/Vested Members	Active Members (Employer Financed Portion)
12/31/2007	N/A	\$ 52,032	\$ 26,394	\$ 78,426	\$ 78,426	N/A	100%	100%
12/31/2008	N/A	46,095	29,910	76,005	76,005	N/A	100%	100%
12/31/2009	N/A	40,777	32,704	73,481	73,481	N/A	100%	100%
12/31/2010	N/A	41,675	27,581	69,256	69,256	N/A	100%	100%
12/31/2011	N/A	43,178	23,842	67,020	67,020	N/A	100%	100%
12/31/2012								
Scenario A	N/A	21,965	2,209	24,174	24,174	N/A	100%	100%
Scenario B	N/A	23,572	2,446	26,018	26,018	N/A	100%	100%
12/31/2013	N/A	24,597	2,273	26,870	26,870	N/A	100%	100%
12/31/2014	N/A	28,935	3,635	32,570	32,570	N/A	100%	100%
12/31/2015	N/A	31,939	3,255	35,194	35,194	N/A	100%	100%

<sup>1</sup> Accrued liabilities have been limited to benefits expected to be paid before the exhaustion of actuarial value of assets.

Events affecting year-to-year comparability:

12/31/08 - Change in non-economic assumptions. Terminal pay assumption for Service Retirement decreased from 8.8% to 8.0% for General Tier 1 and General Tier 3, and increased from 3.0% to 4.0% for Safety Tier 2.

12/31/09 - Investment return assumption decreased from 8.00% to 7.90%; inflation assumption decreased from 3.75% to 3.50%; across-the-board salary increase assumption increased from 0.25% to 0.50%.

12/31/11 - Change in non-economic assumptions. Investment return assumption decreased from 7.90% to 7.80%.

12/31/12 - Scenario A excludes benefits and assets associated with the \$750 lump sum death benefit, whereas Scenario B includes benefits and assets associated with the \$750 lump sum death benefit. Both of these scenarios reflect the discontinuance of the Active Death Equity Benefit and the \$4,250 Lump Sum Death Benefit. These two scenarios were provided per the request of ACERA's management to explore different options of consolidating or reclassifying the Death Benefit Reserve.

12/31/13 - Increase in lump sum death benefit from \$750 to \$1,000.

12/31/14 - Changes in non-economic assumptions. Investment return assumption decreased from 7.80% to 7.60%; inflation assumption decreased from 3.50% to 3.25%.

## Solvency Test - Non-OPEB Without Limit (Actuary's SRBR Exhibit III)

Actuarial Accrued Liability Not Limited to Actuarial Value of Assets

(Dollars in Thousands)

Valuation Date	Aggregate Accrued Liabilities for				Actuarial Value of Assets	Portion of Accrued Liabilities Covered by Reported Assets		
	Active Member Contributions	Retired/Vested Members <sup>1</sup>	Active Members (Employer Financed Portion) <sup>1</sup>	Total <sup>1</sup>		Active Member Contributions	Retired/Vested Members <sup>2</sup>	Active Members (Employer Financed Portion) <sup>2</sup>
12/31/2007	N/A	\$ 91,441	\$ 112,427	\$ 203,868	\$ 78,426	N/A	86%	0%
12/31/2008	N/A	80,182	122,352	202,534	76,005	N/A	95%	0%
12/31/2009	N/A	63,808	107,370	171,178	73,481	N/A	100%	9%
12/31/2010	N/A	68,955	107,546	176,501	69,256	N/A	100%	0%
12/31/2011	N/A	77,477	108,369	185,846	67,020	N/A	87%	0%
12/31/2012								
Scenario A	N/A	69,698	93,636	163,334	24,174	N/A	35%	0%
Scenario B	N/A	71,785	94,132	165,917	26,018	N/A	36%	0%
12/31/2013	N/A	81,814	96,985	178,799	26,870	N/A	33%	0%
12/31/2014	N/A	73,728	80,371	154,099	32,570	N/A	44%	0%
12/31/2015	N/A	83,016	84,635	167,651	35,194	N/A	42%	0%

1 Accrued liabilities have not been limited to benefits expected to be paid before the exhaustion of actuarial value of assets.

2 Assuming actuarial value of assets is first used to entirely fund the liabilities for retired/vested members before it is used to fund the liabilities for active members.

Events affecting year-to-year comparability:

12/31/08 - Change in non-economic assumptions. Terminal pay assumption for Service Retirement decreased from 8.8% to 8.0% for General Tier 1 and General Tier 3, and increased from 3.0% to 4.0% for Safety Tier 2.

12/31/09 - Investment return assumption decreased from 8.00% to 7.90%; inflation assumption decreased from 3.75% to 3.50%; across-the-board salary increase assumption increased from 0.25% to 0.50%.

12/31/11 - Change in non-economic assumptions. Investment return assumption decreased from 7.90% to 7.80%.

12/31/12 - Scenario A excludes benefits and assets associated with the \$750 lump sum death benefit, whereas Scenario B includes benefits and assets associated with the \$750 lump sum death benefit. Both of these scenarios reflect the discontinuance of the Active Death Equity Benefit and the \$4,250 Lump Sum Death Benefit. These two scenarios were provided per the request of ACERA's management to explore different options of consolidating or reclassifying the Death Benefit Reserve.

12/31/13 - Increase in lump sum death benefit from \$750 to \$1,000.

12/31/14 - Changes in non-economic assumptions. Investment return assumption decreased from 7.80% to 7.60%; inflation assumption decreased from 3.50% to 3.25%.

# Summary of Plan Provisions

## Benefits Sections 31676.1, 31676.12, 31676.18, 31664, 31664.1, and 31664.2 Of The County Employees Retirement Law Of 1937 (“1937 Act”) and Government Code Sections 7522.20(a) for General Tier 4 and 7522.25(d) for Safety Tier 4

Briefly summarized below are major provisions of the 1937 Act and the California Government Code as amended through December 31, 2015, and as adopted by Alameda County or other participating employers.

### Membership Eligibility

With the exception of Alameda Health System, all full-time employees of participating employers who are appointed to permanent positions are statutorily required to become members of ACERA. With the passage of AB1008 in 2013, employees of newly acquired hospitals by Alameda Health System are not eligible for membership unless they are subject to an existing Memorandum of Understanding. Effective October 31, 2013, all newly hired unrepresented employees of any Alameda Health System facility are prohibited from membership.

Membership with ACERA usually begins with the second pay period following appointment to a full-time County or participating employer position, except for Housing Authority of the County of Alameda and Livermore Area Recreation & Park District. Membership for these employees is effective on the first day of employee’s hire in an ACERA covered position. ACERA members who change from full-time

to part-time are required to continue membership at ACERA (with future contributions and benefits adjusted accordingly).

### Tiers (Benefit Levels)

General and Safety Tier 1 include, depending on the employer, all General and Safety members hired on or before June 30, 1983. General and Safety Tier 2 include, depending on the employer, General and Safety members hired after June 30, 1983. General Tier 3 was effective October 1, 2008 for electing General active members of the Livermore Area Recreation and Park District (LARPD). LARPD adopted a benefit improvement for all service under the 2.5% @ 55 formula as an option to their employees. The County adopted Safety Tier 2 formulas, 2% @ 50 (Safety Tier 2C) and 3% @ 55 (Safety Tier 2D), for new hires starting October 17, 2010. General and Safety Tier 4 include all General and Safety members hired on or after January 1, 2013. See “Employer Contribution Rates (Percent of Payroll)” on [page 131](#) and “Employee Contribution Rates (Percent of Payroll)” on [page 132](#) for employer and employee contribution rates.

### Final Compensation for Benefit Determination (“Final Average Salary”)

Final Average Salary (FAS) is defined as the highest 12 consecutive months of compensation earnable for Tier 1 and Tier 3; and the highest 36 consecutive months for Tier 2. For Tier 4 members, FAS is defined as the highest 36 consecutive months of pensionable compensation.

## Return of Contributions

If a member should resign or die before becoming eligible for retirement, his or her contributions plus interest will be refunded upon request. In lieu of receiving a return of contributions, a vested member or member terminated after January 1, 2003 may elect to leave his or her contributions on deposit and receive a deferred vested benefit when eligible for retirement.

## Eligibility for Service Retirement

General non-Tier 4 members are eligible to retire: at age 50 with 5 years of service and a total of 10 years of qualifying membership; at age 70 regardless of years of service, or at any age with 30 years of service. General Tier 4 members are eligible to retire at age 52 with 5 years of service or at age 70 regardless of service.

Safety non-Tier 4 members are eligible to retire: at age 50 with 5 years of service and a total of 10 years of qualifying membership; at age 70 regardless of years of service; or at any age with 20 years of service. Safety Tier 4 members are eligible to

retire at age 50 with 5 years of service or at age 70 regardless of service.

## Eligibility for Deferred Service Retirement

Vested deferred members are terminated members who have completed five years of service and leave accumulated contributions in the retirement fund. Vested deferred members are entitled to receive retirement benefits upon meeting the eligibility requirements.

## Service Retirement Benefit

The monthly service retirement benefit depends on age at retirement and is based on a percentage of the final average salary (divided by 12 or 36 depending on Tier to get a monthly amount) multiplied by years of service. It is illustrated below for selected age-at-retirement figures.

For non-Tier 4 members integrated with Social Security, the benefit is reduced by one-third of the percentage shown below times the first \$350 of monthly final average salary per year of service credited after January 1, 1956.

### Percentage of Final Average Salary for Selected Age-at-Retirement

Age-at-Retirement	General				Safety				
	Tier 1	Tier 2	Tier 3	Tier 4	Tier 1	Tier 2	Tier 2C	Tier 2D	Tier 4
50	1.34%	1.18%	2.00%	n/a	3.00%	3.00%	2.00%	2.29%	2.00%
52	1.49%	1.30%	2.20%	1.00%	3.00%	3.00%	2.22%	2.54%	2.20%
55	1.77%	1.49%	2.50%	1.30%	3.00%	3.00%	2.62%	3.00%	2.50%
57	2.00%	1.64%	2.50%	1.50%	3.00%	3.00%	2.62%	3.00%	2.70%
60	2.34%	1.92%	2.50%	1.80%	3.00%	3.00%	2.62%	3.00%	2.70%
62	2.62%	2.09%	2.50%	2.00%	3.00%	3.00%	2.62%	3.00%	2.70%
65	2.62%	2.43%	2.50%	2.30%	3.00%	3.00%	2.62%	3.00%	2.70%
67 and over	2.62%	2.43%	2.50%	2.50%	3.00%	3.00%	2.62%	3.00%	2.70%

## Maximum Benefit

The maximum basic benefit payable to a non-Tier 4 member or beneficiary is 100% of final average salary. There is no maximum basic benefit payable to Tier 4 members.

## Disability Benefit

Members with five years of service, regardless of age, are eligible to apply for non-service connected disability benefits. As with the service retirement benefit, the disability benefit is based on a percentage of Final Average Salary (FAS).

The disability benefit is 1.8% per year of service for General Tier 1 and Tier 3 members; and 1.5% per year

of service for General Tier 2 and Tier 4 members. If this benefit does not exceed one-third of FAS, the service is projected to age 62 for General Tier 1 and Tier 3, and to age 65 for General Tier 2 and Tier 4, but the total benefit cannot be more than one-third of FAS.

The disability benefit is 1.8% per year of service for Safety members. If this benefit does not exceed one-third of FAS, the service is projected to age 55, but the total benefit cannot be more than one-third of FAS.

If the disability is service connected (“job-related”), then there is no age or service requirement. This benefit is the greater of 50% of FAS, or the benefit amount derived from the member’s age, years of service, and salary.

Members who apply for disability retirement benefits must be able to prove they are permanently unable to perform the usual duties of their current job. In addition, those who apply for a service connected disability must prove their incapacity to perform their duties was job-related.

### Active Member Death Benefit

In addition to the return of contributions with credited interest, a lump sum death benefit is payable to the member’s beneficiary or estate equal to one month’s salary for each completed year of service under the retirement system, based on the final year’s average salary, but not to exceed six months’ salary.

If a member dies while eligible for service retirement or non-service connected disability, the eligible surviving spouse/domestic partner may elect to receive 60% of the allowance that the member would have received for retirement on the day of his or her death in lieu of the refund of employee contributions with interest and a lump sum death benefit.

### Service Connected Death Benefit

If a member dies in the performance of duty, the eligible surviving spouse/domestic partner may elect to receive 50% of the member’s FAS (or 100% of the service retirement benefit, if greater).

### Retired Member Death Benefit

If a member dies after retirement, a lump sum amount of \$1,000 is paid to the beneficiary or estate. This benefit is excluded from the pension plan funding valuation, but is included in the SRBR non-OPEB sufficiency valuation.

In addition, if the retirement was for service connected disability, 100% of the member’s allowance as it was at death is continued to the qualified surviving spouse/domestic partner for life.

If the retirement was for other than service connected disability, 60% of the member’s unmodified allowance is continued to the qualified surviving spouse/domestic partner for life.

### Basic Cost-of-Living Adjustments (COLA)

The basic Cost-of-Living Adjustments are based on the change in the San Francisco Bay Area Consumer Price Index (CPI) for the calendar year prior to the April 1 effective date. The basic COLA increase in retirement allowance is up to 3% per year for Tier 1 and Tier 3; and up to 2% for Tier 2 and Tier 4 members. For any year in which the CPI exceeds the COLA percentage cap for a member, the excess percentage is accumulated (“banked”) for that member and subsequently applied as an increase to the allowance in a later year when the CPI figure falls short of the relevant cap.

### Supplemental Benefits Excluded from Actuarial Valuation

Non-vested supplemental COLA and retiree health-care program benefits are paid to eligible retirees and survivors. These supplemental benefits have been excluded from the pension plan funding valuation, but are included in the SRBR, OPEB and non-OPEB sufficiency valuation.

### Contribution Rates

Basic member contribution rates are based on a formula reflecting the age at entry into the Association. The rates are such as to provide, for each year of

service, an average annuity at age 60 of 1/100 of FAS for General members under Tier 1; at age 60 of 1/120 of FAS for General members under Tier 2; at age 55 of 1/100 of FAS for General members under Tier 3; 50% of the total Normal Cost rate for General Tier 4 members; at age 50 of 1/100 of FAS for non-Tier 4 Safety members; and 50% of the total Normal Cost rate for Safety Tier 4 members.

Note that in estimating FAS, an assumption to anticipate how much unused vacation would be available for conversion at retirement is included for non-Tier 4 members. Member cost of living contribution rates are actuarially determined to pay for one-half of future cost of living liabilities.

For non-Tier 4 members whose benefits are integrated with Social Security, the above contributions are reduced by one-third of that portion of such

contribution payable with respect to the first \$161 of biweekly salary. Member contributions are refundable upon termination from employment.

Employer contribution rates are actuarially determined to provide for the balance of the contributions needed to fund the benefits promised under the pension plan.

### Exemption from Contributions After Thirty Years of Service

Non-Tier 4 Safety members with 30 or more years of service and General members hired on or before March 7, 1973 with 30 or more years of service are exempt from paying member contributions. However, Safety members in Tier 2D are required to continue paying the 3% cost-sharing contribution after 30 years of service.

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**Statistical**



# Statistical

This section provides additional historical perspective, context, and detail in order to provide a more comprehensive understanding of this year's financial statements, note disclosures, and supplementary information, covering pension plan benefits, postemployment medical benefits and non-OPEB. This section also provides multi-year trend of financial and operating information to facilitate comprehensive understanding of how the organization's financial position and performance has changed over time. More specifically, the financial and operating information provides contextual data for the fiduciary net position, benefits, refunds, contribution rates and different types of retirement benefits. This information was produced by either ACERA's actuary or from ACERA's member database.

## Additions to Fiduciary Net Position by Source

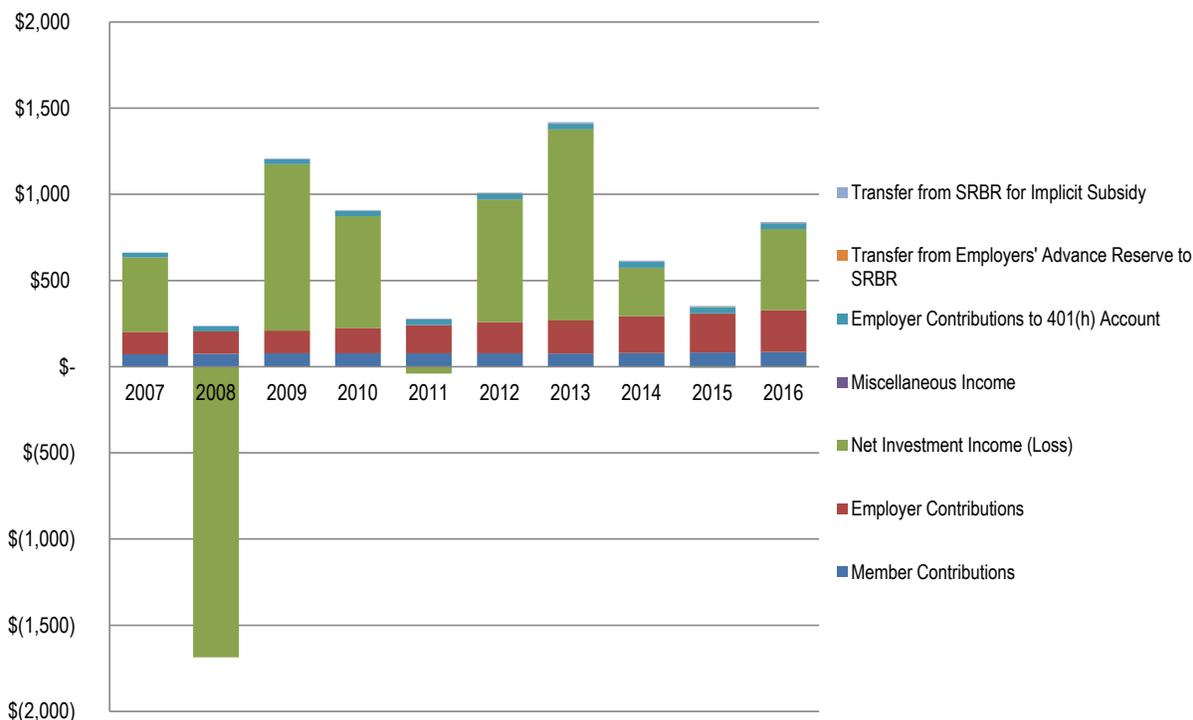
(Dollars in Millions)

Year Ended December 31	Member Contributions	Employer Contributions	Net Investment Income (Loss)	Misc. Income	Employer Contributions to 401(h) Account	Transfer from Employers' Advance Reserve to SRBR <sup>1</sup>	Transfer from SRBR for Implicit Subsidy	Total Additions
2007	\$ 72.3	\$ 130.0	\$ 430.9	\$ 1.0	\$ 27.3	\$ -	\$ -	\$ 661.5
2008	75.6	129.7	(1,685.2)	0.5	28.5	-	3.1	(1,447.8)
2009	77.3	132.2	963.6	2.3	27.9	-	4.1	1,207.4
2010	77.6	147.5	648.1	0.5	29.5	-	5.3	908.5
2011	78.0	162.9	(40.7)	0.7	32.3	0.4	4.4	238.0
2012	78.6	179.6	711.9	0.9	33.4	1.0	4.4	1,009.8
2013	76.2	191.2	1,109.7	0.2	32.2	1.1	7.4	1,418.0
2014	79.7	213.3	280.6	0.4	34.0	1.1	7.0	616.1
2015	82.9	224.6	(6.5)	2.0	36.5	1.1	5.3	345.9
2016	85.7	241.7	470.0	0.5	33.8	1.2	6.0	838.9

<sup>1</sup> Effective July 1, 2011, ACERA adopted Section 31618.5 of the 1937 Act. In compliance with this law, employers allocate a portion of their contribution to the 401(h) account for estimated administrative cost of these benefits, in addition to contributions for the Postemployment Medical Benefits.

## Additions to Fiduciary Net Position by Source

(Dollars in Millions)



## Deductions from Fiduciary Net Position by Type

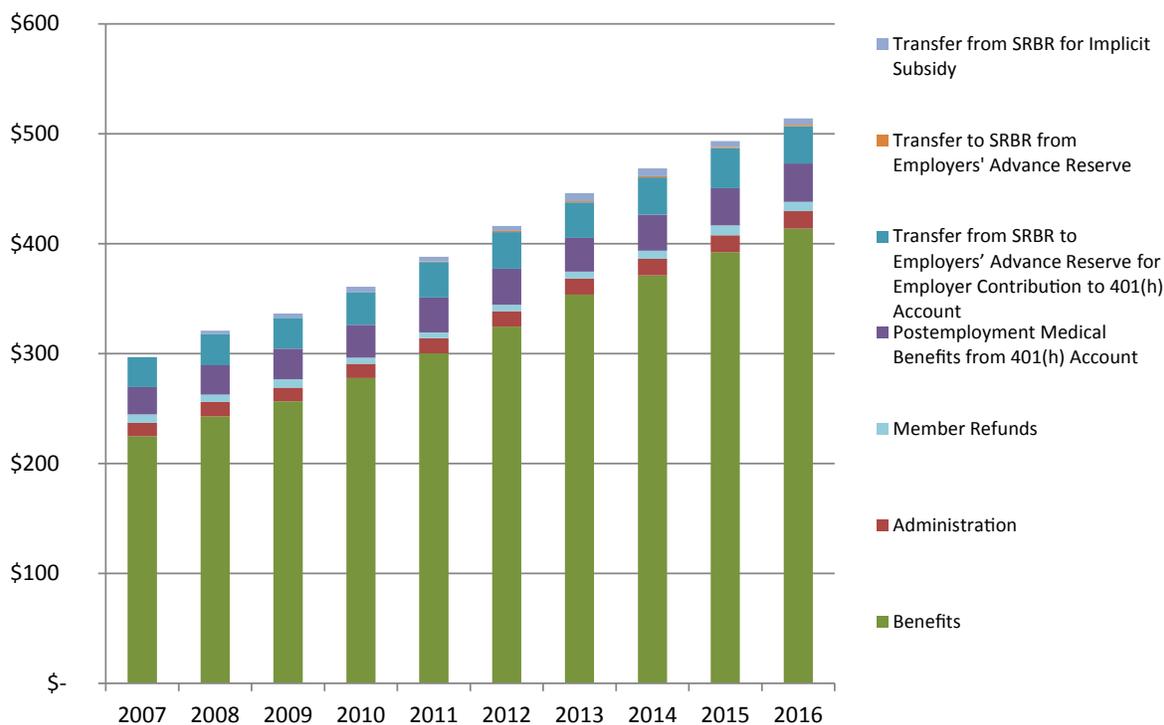
(Dollars in Millions)

Year Ended December 31	Benefits	Administration	Member Refunds	Postemployment Medical Benefits from 401(h) Account	Transfer from SRBR to Employers' Advance Reserve for Employer Contribution to 401(h) Account	Transfer to SRBR from Employers' Advance Reserve <sup>1</sup>	Transfer from SRBR for Implicit Subsidy	Total Deductions
2007	\$ 224.8	\$ 12.2	\$ 7.8	\$ 24.7	\$ 27.3	\$ -	\$ -	\$ 296.8
2008	242.9	13.3	6.5	26.7	28.5	-	3.1	321.0
2009	256.7	12.3	7.7	27.8	27.9	-	4.1	336.5
2010	277.7	13.0	5.6	29.8	29.5	-	5.3	360.9
2011	300.2	13.8	5.4	31.6	32.3	0.4	4.4	388.1
2012	324.5	14.1	5.9	32.7	33.4	1.0	4.4	416.0
2013	353.6	14.7	6.3	30.6	32.2	1.1	7.4	445.9
2014	371.2	15.0	7.5	32.6	34.0	1.1	7.0	468.4
2015	392.3	15.4	9.0	33.7	36.5	1.1	5.3	493.3
2016	413.8	15.8	8.5	34.9	33.8	1.2	6.0	514.0

<sup>1</sup> Effective July 1, 2011, ACERA adopted Section 31618.5 of the 1937 Act. In compliance with this law, employers allocate a portion of their contribution to the 401(h) account for estimated administrative cost of these benefits, in addition to contributions for the Postemployment Medical Benefits.

## Deductions from Fiduciary Net Position by Type

(Dollars in Millions)



## Changes in Pension Plan Net Position Last Ten Fiscal Years

For the Years Ended December 31 (Dollars in Millions)

	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007
<b>ADDITIONS</b>										
Member Contributions	\$ 85.7	\$ 82.9	\$ 79.7	\$ 76.2	\$ 78.6	\$ 78.0	\$ 77.6	\$ 77.3	\$ 75.6	\$ 72.3
Employer Contributions	207.9	188.1	179.3	159.0	146.2	130.6	118.0	104.3	101.2	102.7
<b>Total Contributions</b>	<b>293.6</b>	<b>271.0</b>	<b>259.0</b>	<b>235.2</b>	<b>224.8</b>	<b>208.6</b>	<b>195.6</b>	<b>181.6</b>	<b>176.8</b>	<b>175.0</b>
Investment and Miscellaneous Income (Net of Expenses)	470.4	(4.5)	281.0	1,116.0	712.8	(40.0)	648.6	965.9	(1,684.7)	431.9
Transfer from SRBR for Employers contributions to 401(h) Account	33.8	36.5	34.0	32.2	33.4	32.3	29.5	27.9	28.5	27.3
Transfer from SRBR for Employers Implicit Subsidy	6.0	5.3	7.0	7.4	4.4	4.4	5.3	4.1	3.1	-
Earnings Allocated to Postemployment Medical Benefits Reserve	(58.8)	(102.8)	(179.4)	(109.8)	(8.4)	(17.4)	(4.4)	(16.1)	(24.7)	(146.0)
Earnings Allocated to Non-OPEB Reserve	(2.5)	(4.4)	(7.8)	(4.9)	(1.0)	(2.1)	(0.5)	(2.0)	(3.2)	(18.3)
<b>Total Additions</b>	<b>742.5</b>	<b>201.1</b>	<b>393.8</b>	<b>1,276.1</b>	<b>966.0</b>	<b>185.8</b>	<b>874.1</b>	<b>1,161.4</b>	<b>(1,504.2)</b>	<b>469.9</b>
<b>DEDUCTIONS</b>										
Benefit Payments	412.2	390.5	369.1	351.4	320.8	295.8	272.9	252.2	237.3	218.6
Refunds	8.5	9.0	7.5	6.3	5.9	5.4	5.6	7.7	6.5	7.8
Administration Expenses	14.6	14.3	13.9	13.6	13.1	13.4	13.0	12.3	13.3	12.2
Transfer to SRBR from Employers' Advance Reserve <sup>1</sup>	1.2	1.1	1.1	1.1	1.0	0.4	-	-	-	-
<b>Total Deductions</b>	<b>436.5</b>	<b>414.9</b>	<b>391.6</b>	<b>372.4</b>	<b>340.8</b>	<b>315.0</b>	<b>291.5</b>	<b>272.2</b>	<b>257.1</b>	<b>238.6</b>
<b>Changes in Pension Plan Net Position</b>	<b>\$ 306.0</b>	<b>\$ (213.8)</b>	<b>\$ 2.2</b>	<b>\$ 903.7</b>	<b>\$ 625.2</b>	<b>\$ (129.2)</b>	<b>\$ 582.6</b>	<b>\$ 889.2</b>	<b>\$ (1,761.3)</b>	<b>\$ 231.3</b>

<sup>1</sup> Effective July 1, 2011, ACERA adopted Section 31618.5 of the 1937 Act. In compliance with this law, employers allocate a portion of their contribution to the 401(h) account for estimated administrative cost of these benefits, in addition to contributions for the Postemployment Medical Benefits.

## Changes in Postemployment Medical Benefits Net Position Last Ten Fiscal Years

For the Years Ended December 31 (Dollars in Millions)

	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007
<b>ADDITIONS</b>										
Employer Contributions	\$ 33.8	\$ 36.5	\$ 34.0	\$ 32.2	\$ 33.4	\$ 32.3	\$ 29.5	\$ 27.9	\$ 28.5	\$ 27.3
Earnings Allocated to Postemployment Medical Benefits	58.8	102.8	179.4	109.8	8.4	17.4	4.4	16.1	24.7	146.0
Transfer from Employers' Advance Reserve to SRBR <sup>1</sup>	1.2	1.1	1.1	1.1	1.0	0.4	-	-	-	-
Transfer from SRBR Non-OPEB Reserve	-	-	-	34.1	-	-	-	-	-	-
<b>Total Additions</b>	<b>93.8</b>	<b>140.4</b>	<b>214.5</b>	<b>177.2</b>	<b>42.8</b>	<b>50.1</b>	<b>33.9</b>	<b>44.0</b>	<b>53.2</b>	<b>173.3</b>
<b>DEDUCTIONS</b>										
Administrative Expenses <sup>1</sup>	1.2	1.1	1.1	1.1	1.0	0.4	-	-	-	-
Postemployment Medical Benefits Payments <sup>2</sup>	34.9	33.7	32.6	30.6	32.7	31.6	29.8	27.8	26.7	24.7
Transfer to Employers' Advance Reserve from SRBR for Employer Contributions to 401(h) Account	33.8	36.5	34.0	32.2	33.4	32.3	29.5	27.9	28.5	27.3
Transfer to Employers' Advance Reserve for Implicit Subsidy	6.0	5.3	7.0	7.4	4.4	4.4	5.3	4.1	3.1	-
<b>Total Deductions</b>	<b>75.9</b>	<b>76.6</b>	<b>74.7</b>	<b>71.3</b>	<b>71.5</b>	<b>68.7</b>	<b>64.6</b>	<b>59.8</b>	<b>58.3</b>	<b>52.0</b>
<b>Changes in Postemployment Medical Benefits Net Position</b>	<b>\$ 17.9</b>	<b>\$ 63.8</b>	<b>\$ 139.8</b>	<b>\$ 105.9</b>	<b>\$ (28.7)</b>	<b>\$ (18.6)</b>	<b>\$ (30.7)</b>	<b>\$ (15.8)</b>	<b>\$ (5.1)</b>	<b>\$ 121.3</b>

1 Effective July 1, 2011, ACERA adopted Section 31618.5 of the 1937 Act. In compliance with this law, employers allocate a portion of their contribution to the 401(h) account for estimated administrative cost of these benefits, in addition to contributions for the Postemployment Medical Benefits.

2 Postemployment Medical Benefits are paid from the 401(h) account.

## Changes in Non-OPEB Net Position Last Ten Fiscal Years

For the Years Ended December 31 (Dollars in Millions)

	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007
<b>ADDITIONS</b>										
Earnings Allocated to Non-OPEB	\$ 2.5	\$ 4.4	\$ 7.8	\$ 4.9	\$ 1.0	\$ 2.1	\$ 0.5	\$ 2.0	\$ 3.2	\$ 18.3
Dispersal of the Death Benefit-Burial Reserve	-	-	-	(6.1)	-	-	-	-	-	-
Transfer to SRBR OPEB Reserve	-	-	-	(34.1)	-	-	-	-	-	-
<b>Total Additions</b>	<b>2.5</b>	<b>4.4</b>	<b>7.8</b>	<b>(35.3)</b>	<b>1.0</b>	<b>2.1</b>	<b>0.5</b>	<b>2.0</b>	<b>3.2</b>	<b>18.3</b>
<b>DEDUCTIONS</b>										
Non-OPEB Payments	1.5	1.8	2.1	2.2	3.7	4.4	4.8	4.5	5.6	6.2
<b>Total Deductions</b>	<b>1.5</b>	<b>1.8</b>	<b>2.1</b>	<b>2.2</b>	<b>3.7</b>	<b>4.4</b>	<b>4.8</b>	<b>4.5</b>	<b>5.6</b>	<b>6.2</b>
<b>Changes in Non-OPEB Net Position</b>	<b>\$ 1.0</b>	<b>\$ 2.6</b>	<b>\$ 5.7</b>	<b>\$ (37.5)</b>	<b>\$ (2.7)</b>	<b>\$ (2.3)</b>	<b>\$ (4.3)</b>	<b>\$ (2.5)</b>	<b>\$ (2.4)</b>	<b>\$ 12.1</b>

## Benefit Expenses by Type (Actuary's Exhibit VIII)

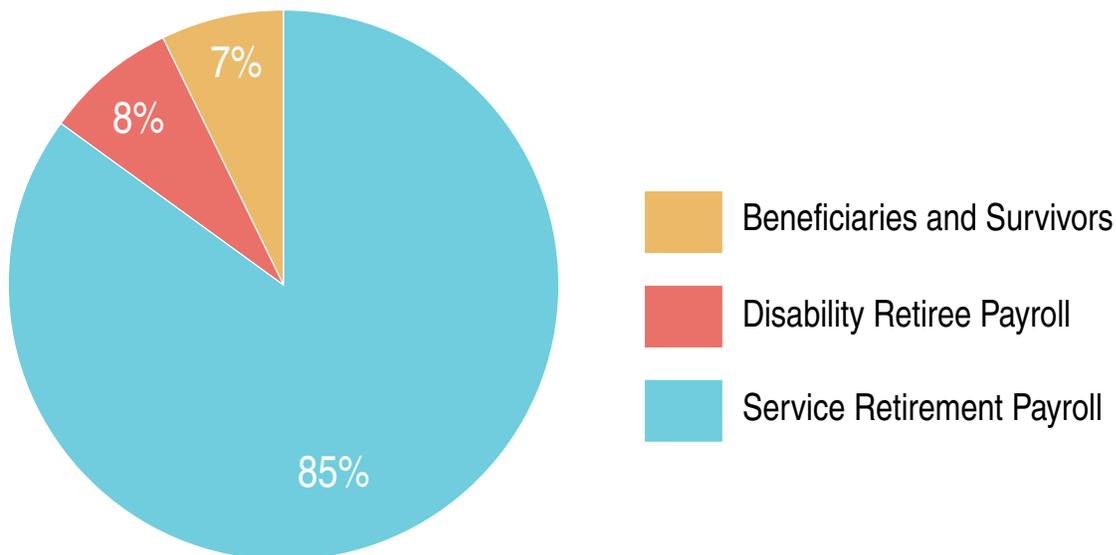
For the Years Ended December 31<sup>1</sup> (Dollars in Thousands)

	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007
<b>Service Retirement Payroll</b>										
Basic	\$ 275,935	\$ 263,509	\$ 253,426	\$ 240,582	\$ 220,298	\$ 204,448	\$ 184,845	\$ 168,694	\$ 156,160	\$ 144,273
COLA	75,702	69,398	64,455	59,502	55,450	50,113	48,001	44,596	43,190	39,321
<b>Total</b>	<b>351,637</b>	<b>332,907</b>	<b>317,881</b>	<b>300,084</b>	<b>275,748</b>	<b>254,561</b>	<b>232,846</b>	<b>213,290</b>	<b>199,350</b>	<b>183,594</b>
<b>Disability Retiree Payroll</b>										
Basic	26,572	24,793	23,583	22,187	21,396	20,675	19,860	19,141	18,549	17,741
COLA	8,003	7,385	6,987	6,424	6,054	5,534	5,211	4,793	4,466	3,978
<b>Total</b>	<b>34,575</b>	<b>32,178</b>	<b>30,570</b>	<b>28,611</b>	<b>27,450</b>	<b>26,209</b>	<b>25,071</b>	<b>23,934</b>	<b>23,015</b>	<b>21,719</b>
<b>Beneficiaries and Survivors</b>										
Basic	18,643	17,495	16,675	15,550	14,559	13,558	12,484	11,887	11,212	11,091
COLA	11,844	10,975	10,242	9,602	9,122	8,335	7,779	7,325	6,908	6,768
<b>Total</b>	<b>30,487</b>	<b>28,470</b>	<b>26,917</b>	<b>25,152</b>	<b>23,681</b>	<b>21,893</b>	<b>20,263</b>	<b>19,212</b>	<b>18,120</b>	<b>17,859</b>
<b>Total</b>	<b>\$ 416,699</b>	<b>\$ 393,555</b>	<b>\$ 375,368</b>	<b>\$ 353,847</b>	<b>\$ 326,879</b>	<b>\$ 302,663</b>	<b>\$ 278,180</b>	<b>\$ 256,436</b>	<b>\$ 240,485</b>	<b>\$ 223,172</b>

<sup>1</sup> As permitted by the Actuarial Standard of Practice Statement No. 4 (Measuring Pension Obligations), the actuarial valuation has been prepared based on participant data provided by ACERA as of November 30.

## Benefit Expenses by Type

For the Year Ended December 31, 2016



## Benefit and Refund Deductions Combined from Pension Plan, Postemployment Medical Benefits, and Non-OPEB Net Position by Type Last Ten Fiscal Years<sup>1</sup>

For the Years Ended December 31 (Dollars in Thousands)

	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007
<b>Type of Benefit</b>										
<b>Age and Service Benefits:</b>										
Retirees	\$ 383,144	\$ 362,618	\$ 344,463	\$ 329,273	\$ 302,105	\$ 279,581	\$ 259,279	\$ 237,590	\$ 221,532	\$ 205,010
Survivors	21,226	21,878	20,070	17,357	18,555	17,059	15,183	14,787	15,033	14,150
<b>Death in Service Benefits:</b>										
Survivors	2,809	2,797	2,791	2,786	2,714	2,641	2,362	2,161	4,030	2,017
<b>Disability Benefits:</b>										
Retirees—Duty	33,964	31,543	29,948	28,678	27,914	26,836	25,586	25,094	23,981	23,461
Retirees—Non-Duty	4,264	4,165	3,944	3,728	3,847	3,796	3,473	3,332	3,539	3,450
Supplemental Disability	220	121	19	70	105	64	59	138	80	192
Survivors	3,052	2,871	2,592	2,296	2,000	1,774	1,563	1,385	1,317	1,223
<b>Total Benefits</b>	<b>\$ 448,679</b>	<b>\$ 425,993</b>	<b>\$ 403,827</b>	<b>\$ 384,188</b>	<b>\$ 357,240</b>	<b>\$ 331,751</b>	<b>\$ 307,505</b>	<b>\$ 284,487</b>	<b>\$ 269,512</b>	<b>\$ 249,503</b>
<b>Type of Refund</b>										
Death	\$ 1,501	\$ 1,542	\$ 313	\$ 1,825	\$ 529	\$ 890	\$ 2,097	\$ 1,608	\$ 1,093	\$ 2,219
Miscellaneous	295	14	25	130	9	39	28	81	74	89
Separation	6,675	7,435	7,115	4,364	5,355	4,477	3,520	6,029	5,360	5,470
<b>Total Refunds</b>	<b>\$ 8,471</b>	<b>\$ 8,991</b>	<b>\$ 7,453</b>	<b>\$ 6,319</b>	<b>\$ 5,893</b>	<b>\$ 5,406</b>	<b>\$ 5,645</b>	<b>\$ 7,718</b>	<b>\$ 6,527</b>	<b>\$ 7,778</b>

<sup>1</sup> Postemployment Medical Benefits are paid from the 401(h) account.

## Benefit and Refund Deductions from Pension Plan Net Position by Type Last Ten Fiscal Years

For the Years Ended December 31 (Dollars in Thousands)

	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007
<b>Type of Benefit</b>										
<b>Age and Service Benefits:</b>										
Retirees	\$ 351,440	\$ 331,998	\$ 314,702	\$ 301,372	\$ 271,692	\$ 248,890	\$ 229,982	\$ 210,938	\$ 196,469	\$ 180,410
Survivors	20,406	20,937	19,041	16,370	17,177	16,032	14,086	13,570	12,760	12,252
<b>Death in Service Benefits:</b>										
Survivors	2,744	2,730	2,715	2,698	2,611	2,539	2,258	2,051	3,384	1,840
<b>Disability Benefits:</b>										
Retirees—Duty	30,667	28,302	26,727	25,461	24,061	23,300	22,047	21,344	20,304	19,963
Retirees—Non-Duty	3,753	3,638	3,424	3,218	3,266	3,291	2,997	2,755	2,960	2,826
Supplemental Disability	220	121	19	69	104	63	58	137	79	104
Survivors	2,984	2,811	2,536	2,234	1,933	1,711	1,509	1,331	1,317	1,223
<b>Total Benefits</b>	<b>\$ 412,214</b>	<b>\$ 390,537</b>	<b>\$ 369,164</b>	<b>\$ 351,422</b>	<b>\$ 320,844</b>	<b>\$ 295,826</b>	<b>\$ 272,937</b>	<b>\$ 252,126</b>	<b>\$ 237,273</b>	<b>\$ 218,618</b>
<b>Type of Refund</b>										
Death	\$ 1,501	\$ 1,542	\$ 313	\$ 1,825	\$ 529	\$ 890	\$ 2,097	\$ 1,608	\$ 1,093	\$ 2,219
Miscellaneous	295	14	25	130	9	39	28	81	74	89
Separation	6,675	7,435	7,115	4,364	5,355	4,477	3,520	6,029	5,360	5,470
<b>Total Refunds</b>	<b>\$ 8,471</b>	<b>\$ 8,991</b>	<b>\$ 7,453</b>	<b>\$ 6,319</b>	<b>\$ 5,893</b>	<b>\$ 5,406</b>	<b>\$ 5,645</b>	<b>\$ 7,718</b>	<b>\$ 6,527</b>	<b>\$ 7,778</b>

## Benefit and Refund Deductions from Postemployment Medical Benefits Net Position by Type<sup>1</sup> Last Ten Fiscal Years

For the Years Ended December 31 (Dollars in Thousands)

	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007
<b>Type of Benefit</b>										
<b>Age and Service Benefits:</b>										
Retirees	\$ 31,239	\$ 30,050	\$ 29,030	\$ 27,051	\$ 28,482	\$ 27,743	\$ 26,039	\$ 23,801	\$ 22,743	\$ 21,030
Survivors	-	-	-	-	-	-	-	-	-	2
<b>Disability benefits:</b>										
Retirees - Duty	3,209	3,152	3,094	3,068	3,693	3,371	3,355	3,555	3,473	3,207
Retirees - Non-duty	479	484	466	449	516	440	407	482	465	429
Supplemental Disability	-	-	-	1	1	1	1	1	1	-
Survivors	-	-	-	-	-	-	-	-	-	-
<b>Total Benefits</b>	<b>\$ 34,927</b>	<b>\$ 33,686</b>	<b>\$ 32,590</b>	<b>\$ 30,569</b>	<b>\$ 32,692</b>	<b>\$ 31,555</b>	<b>\$ 29,802</b>	<b>\$ 27,839</b>	<b>\$ 26,682</b>	<b>\$ 24,668</b>

1 Postemployment Medical Benefits are paid from the 401(h) account.

## Benefit and Refund Deductions from Non-OPEB Net Position by Type Last Ten Fiscal Years

For the Years Ended December 31 (Dollars in Thousands)

	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007
<b>Type of Benefit</b>										
<b>Age and Service Benefits:</b>										
Retirees	\$ 465	\$ 570	\$ 731	\$ 850	\$ 1,931	\$ 2,948	\$ 3,258	\$ 2,851	\$ 2,320	\$ 3,570
Survivors	820	941	1,029	987	1,378	1,027	1,097	1,217	2,273	1,896
<b>Death in Service Benefits:</b>										
Survivors	65	67	76	88	103	102	104	110	646	177
<b>Disability Benefits:</b>										
Retirees—Duty	88	89	127	149	160	165	184	195	204	291
Retirees—Non-duty	32	43	54	61	65	65	69	95	114	195
Supplemental Disability	-	-	-	-	-	-	-	-	-	88
Survivors	68	60	56	62	67	63	54	54	-	-
<b>Total Benefits</b>	<b>\$ 1,538</b>	<b>\$ 1,770</b>	<b>\$ 2,073</b>	<b>\$ 2,197</b>	<b>\$ 3,704</b>	<b>\$ 4,370</b>	<b>\$ 4,766</b>	<b>\$ 4,522</b>	<b>\$ 5,557</b>	<b>\$ 6,217</b>

## Employer Contribution Rates (Percent of Payroll) (Actuary's Exhibit X) Last Ten Years

Fiscal Year Beginning July 1 - Effective month of September

Year	County								Aggregate <sup>3</sup>
	General Member			Safety Member					
	Tier 1	Tier 2	Tier 4 <sup>1</sup>	Tier 1	Tier 2	Tier 2C <sup>2</sup>	Tier 2D <sup>2</sup>	Tier 4 <sup>1</sup>	
2007/2008	14.36	13.19	-	35.95	28.98	-	-	-	17.03
2008/2009	13.81	11.89	-	34.90	27.46	-	-	-	15.85
2009/2010	14.60	13.05	-	43.51	33.51	-	-	-	18.23
2010/2011	15.78	14.47	-	48.72	37.14	36.37	34.36	-	20.10 <sup>4</sup>
2011/2012	17.61	16.35	-	53.65	41.32	41.14	40.50	-	22.42
2012/2013	17.76	16.84	16.18	56.09	43.58	44.45	42.02	41.89	23.16 <sup>5</sup>
2013/2014	19.86	19.19	17.77	62.25	48.91	51.05	46.61	47.27	26.04
2014/2015	19.58	18.66	17.45	66.88	49.57	52.29	47.01	50.68	25.65
2015/2016	20.86	20.11	19.22	71.82	54.00	55.81	51.41	52.72	27.67
2016/2017	20.22	19.39	18.54	70.87	52.73	54.05	50.10	50.89	26.96

Year	AHS, Superior Court and First 5 <sup>6</sup>			Other Participating Employers	Housing Authority <sup>7</sup>	LARPD <sup>8</sup>	Housing Authority / Office of Education	LARPD Only
	Tier 1	Tier 2	Tier 4 <sup>1</sup>	Tier 1	Tier 2	Tier 3	Tier 4 <sup>1</sup>	Tier 4 <sup>1</sup>
2007/2008	14.43	13.26	-	19.38	-	-	-	-
2008/2009	13.92	12.00	-	18.89	-	22.11	-	-
2009/2010	14.74	13.19	-	19.50	-	22.65	-	-
2010/2011	15.98	14.67	-	20.79	-	24.12	-	-
2011/2012	17.86	16.60	-	22.74	21.48	24.66	-	-
2012/2013	18.07	17.15	16.49	23.11	22.19	29.15	21.53	23.08
2013/2014	20.27	19.60	18.18	25.38	24.71	30.94	23.29	24.06
2014/2015	20.08	19.16	17.95	25.32	24.40	30.37	23.19	23.69
2015/2016	21.42	20.67	19.78	26.69	25.94	29.32	25.05	22.87
2016/2017	20.84	20.01	19.16	26.22	25.39	26.17	24.54	19.29

1 Resulting from CalPEPRA legislation. Tier 4 became effective January 1, 2013.

2 New Sheriff's Department employees (excluding Probation Officers) hired on or after October 17, 2010.

3 The aggregate rate is based on payroll as of the prior December 31 date.

4 Aggregate rate is calculated based on December 31, 2009 valuation projected payroll. It is determined prior to the establishment of Safety Tiers 2C and 2D.

5 Aggregate rate is calculated based on December 31, 2011 valuation projected payroll. It is determined prior to the establishment of Tier 4.

6 Rate combined with the County before December 31, 2006 valuation.

7 Rate combined with the Other Participating Employers before December 31, 2011 valuation.

8 Rate combined with the Other Participating Employers before December 31, 2007 valuation.

## Employee Contribution Rates (Percent of Payroll) Last Ten Years

Fiscal Year Beginning July 1 - Effective month of September

County and Other Participating Employers										
Year	General Member				Safety Member					Aggregate
	Tier 1	Tier 2	Tier 3 <sup>1</sup>	Tier 4	Tier 1	Tier 2	Tier 2C <sup>2</sup>	Tier 2D <sup>3</sup>	Tier 4	
2007/2008	10.09	7.35	-	-	14.98	13.54	-	-	-	8.71
2008/2009	9.57	7.36	12.53	-	14.70	13.53	-	-	-	8.64
2009/2010	9.42	7.22	12.44	-	14.37	14.29	-	-	-	8.66
2010/2011	9.64	7.31	12.59	-	13.56	14.46	11.23	16.65	-	8.74
2011/2012	9.79	7.29	12.74	-	13.33	14.41	11.51	17.41	-	8.68
2012/2013	9.13	7.04	12.48	8.25	11.99	14.04	11.91	16.72	13.75	8.33
2013/2014	9.02	7.32	12.78	8.25	11.53	14.77	12.50	16.43	13.75	8.60
2014/2015	8.97	7.28	12.69	8.12	12.24	14.72	12.57	16.39	16.77	8.58
2015/2016	9.02	7.41	12.89	8.09	12.59	15.08	12.76	16.73	15.25	8.75
2016/2017	9.23	7.36	13.15	8.06	10.71	15.04	12.67	16.48	14.65	8.77

1 Tier 3 rate only applies to LARPD effective from October 1, 2008.

2 New Tiers starting as early as October 17, 2010. Estimated assuming new members would have the same demographic profile as current active members hired during the last three years prior to the December 31, 2009 valuation date, as actual data is not available.

3 Rate includes the 5% cost-sharing contribution (with less than 5 years of vesting service) and 3% (with 5 or more years of vesting service).

Retired Members by Type of Benefit and Option Selected  
(Actuary's Exhibit IX) Summary of Monthly Allowances Being Paid for the  
Month of December 31, 2016<sup>1</sup>

	Number	Monthly Allowance		
		Basic	Cost of Living	Total
<b>GENERAL MEMBERS</b>				
<b>Service Retirement</b>				
Unmodified	5,281	\$ 15,172,085	\$ 4,259,598	\$ 19,431,683
Option 1	351	895,410	175,205	1,070,615
Option 2	355	829,983	212,252	1,042,235
Option 3	22	54,984	14,804	69,788
Option 4	21	55,337	7,753	63,090
<b>Total</b>	<b>6,030</b>	<b>17,007,799</b>	<b>4,669,612</b>	<b>21,677,411</b>
<b>Disability</b>				
Unmodified	583	1,136,668	381,208	1,517,876
Option 1	22	32,020	9,257	41,277
Option 2	4	5,252	623	5,875
Option 3	2	4,699	1,056	5,755
Option 4	0	-	-	-
<b>Total</b>	<b>611</b>	<b>1,178,639</b>	<b>392,144</b>	<b>1,570,783</b>
<b>Beneficiaries</b>	973	1,087,479	720,417	1,807,896
<b>Total General</b>	<b>7,614</b>	<b>\$ 19,273,917</b>	<b>\$ 5,782,173</b>	<b>\$ 25,056,090</b>
	Number	Monthly Allowance		
		Basic	Cost of Living	Total
<b>SAFETY MEMBERS</b>				
<b>Service Retirement</b>				
Unmodified	979	\$ 5,447,367	\$ 1,539,152	\$ 6,986,519
Option 1	35	156,410	24,799	181,209
Option 2	85	345,333	71,155	416,488
Option 3	4	31,934	2,899	34,833
Option 4	1	5,730	850	6,580
<b>Total</b>	<b>1,104</b>	<b>5,986,774</b>	<b>1,638,855</b>	<b>7,625,629</b>
<b>Disability</b>				
Unmodified	266	1,014,332	266,085	1,280,417
Option 1	6	14,744	4,600	19,344
Option 2	2	3,371	411	3,782
Option 3	2	3,235	3,697	6,932
Option 4	0	-	-	-
<b>Total</b>	<b>276</b>	<b>1,035,682</b>	<b>274,793</b>	<b>1,310,475</b>
<b>Beneficiaries</b>	248	466,095	266,624	732,719
<b>Total Safety</b>	<b>1,628</b>	<b>\$ 7,488,551</b>	<b>\$ 2,180,272</b>	<b>\$ 9,668,823</b>
<b>Total General and Safety</b>	<b>9,242</b>	<b>\$ 26,762,468</b>	<b>\$ 7,962,445</b>	<b>\$ 34,724,913</b>

<sup>1</sup> As permitted by the Actuarial Standard of Practice Statement No. 4 (Measuring Pension Obligations), the actuarial valuation has been prepared based on participant data provided by ACERA as of November 30.

Note: Results may not add due to rounding.

## Retired Members by Type of Benefit – Pension Plan

As of December 31, 2016

Amount of Monthly Benefit	Number of Retired Members	Type of Benefit								Option Selected				
		Duty Disability Retirement	Non-Duty Disability Retirement	DRO Lifetime Annuity	Service Retirement	Survivorship	Continuance	Supplemental Disability	Unmodified - 60% Contingent Joint & Survivor	Option 1 - Single Life	Option 2 - 100% Contingent Joint & Survivor	Option 3 - 50% Contingent Joint & Survivor	Option 4 - 33% Contingent Joint & Survivor	
\$ 1 to \$ 300	263	6	2	15	182	1	57	-	135	85	41	2	-	
301 to 600	414	2	2	35	289	11	75	-	244	129	39	2	-	
601 to 900	498	3	12	27	335	20	101	-	300	164	33	1	-	
901 to 1,200	577	3	17	12	447	14	83	1	395	140	39	3	-	
1,201 to 1,500	596	8	36	15	429	18	90	-	409	137	49	1	-	
1,501 to 1,800	610	35	39	16	431	11	77	1	414	134	61	1	-	
1,801 to 2,100	587	90	22	12	393	8	62	-	366	111	109	1	-	
2,101 to 2,400	559	103	16	11	377	5	47	-	352	81	123	3	-	
2,401 to 2,700	433	74	8	8	296	5	42	-	271	72	87	2	1	
2,701 to 3,000	435	59	7	8	318	4	39	-	290	72	71	2	-	
Over \$3,000	4,274	327	9	28	3,655	22	231	2	3,317	441	504	12	-	
<b>Total</b>	<b>9,246</b>	<b>710</b>	<b>170</b>	<b>187</b>	<b>7,152</b>	<b>119</b>	<b>904</b>	<b>4</b>	<b>6,493</b>	<b>1,566</b>	<b>1,156</b>	<b>30</b>	<b>1</b>	

## Retired Members by Type of Benefit - Postemployment Medical Benefits

As of December 31, 2016

Amount of Monthly Benefit	Number of Retired Members	Type of Benefit								Option Selected				
		Duty Disability Retirement	Non-Duty Disability Retirement	DRO Lifetime Annuity	Service Retirement	Survivorship	Continuance	Supplemental Disability	Unmodified - 60% Contingent Joint & Survivor	Option 1 - Single life	Option 2 - 100% Contingent Joint & Survivor	Option 3 - 50% Contingent Joint & Survivor	Option 4 - 33% Contingent Joint & Survivor	
\$ 1 to \$ 300	2,428	250	88	-	2,090	-	-	-	1,924	101	392	10	1	
301 to 600	4,701	456	73	-	4,172	-	-	-	3,811	260	616	14	-	
601 to 900	31	3	1	-	27	-	-	-	28	-	3	-	-	
<b>Total</b>	<b>7,160</b>	<b>709</b>	<b>162</b>	<b>-</b>	<b>6,289</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>5,763</b>	<b>361</b>	<b>1,011</b>	<b>24</b>	<b>1</b>	

## Retired Members by Type of Benefit – Non-OPEB

As of December 31, 2016

Amount of Monthly Benefit	Number of Retired Members	Type of Benefit									Option Selected			
		Duty Disability Retirement	Non-Duty Disability Retirement	DRO Lifetime Annuity	Service Retirement	Survivorship	Continuance	Supplemental Disability	Unmodified - 60% Contingent Joint & Survivor	Option 1 - Single life	Option 2 - 100% Contingent Joint & Survivor	Option 3 - 50% Contingent Joint & Survivor	Option 4 - 33% Contingent Joint & Survivor	
\$ 1 to \$ 300	215	5	7	1	105	7	90	-	108	100	7	-	-	
301 to 600	65	1	3	-	23	5	33	-	26	38	1	-	-	
601 to 900	37	1	1	-	6	1	28	-	7	29	1	-	-	
901 to 1,200	18	4	-	-	3	1	10	-	3	11	4	-	-	
1,201 to 1,500	4	1	-	-	2	-	1	-	2	1	1	-	-	
1,501 to 1,800	1	-	-	-	1	-	-	-	1	-	-	-	-	
<b>Total</b>	<b>340</b>	<b>12</b>	<b>11</b>	<b>1</b>	<b>140</b>	<b>14</b>	<b>162</b>	<b>-</b>	<b>147</b>	<b>179</b>	<b>14</b>	<b>-</b>	<b>-</b>	

## Average Pension Benefit Payments (Actuary's Exhibit VI) Last Ten Fiscal Years

Retirement Effective Dates <sup>1</sup>	Years of Service							Incomplete Data
	0-4	5-9	10-14	15-19	20-24	25-29	30+	
<b>Period 1/1/07–12/31/07</b>								
Average Monthly Pension Benefit	\$ 936	\$ 1,535	\$ 1,635	\$ 2,206	\$ 3,287	\$ 5,791	\$ 6,762	N/A
Average Final Average Salary	\$ 6,216	\$ 6,963	\$ 5,940	\$ 6,000	\$ 6,619	\$ 8,326	\$ 8,111	N/A
Number of Retired Members Added	20	22	52	66	76	53	85	120
<b>Period 1/1/08–12/31/08</b>								
Average Monthly Pension Benefit	\$ 805	\$ 1,471	\$ 1,825	\$ 2,257	\$ 3,445	\$ 5,772	\$ 7,014	N/A
Average Final Average Salary	\$ 7,749	\$ 6,730	\$ 6,270	\$ 5,983	\$ 6,667	\$ 7,863	\$ 8,449	N/A
Number of Retired Members Added	21	30	43	38	70	45	76	80
<b>Period 1/1/09–12/31/09</b>								
Average Monthly Pension Benefit	\$ 956	\$ 1,163	\$ 1,681	\$ 2,295	\$ 3,653	\$ 6,730	\$ 6,913	N/A
Average Final Average Salary	\$ 6,507	\$ 5,698	\$ 6,041	\$ 6,700	\$ 6,922	\$ 9,144	\$ 8,080	N/A
Number of Retired Members Added	17	19	26	27	70	58	70	91
<b>Period 1/1/10–12/31/10</b>								
Average Monthly Pension Benefit	\$ 558	\$ 1,417	\$ 1,816	\$ 2,512	\$ 3,397	\$ 5,336	\$ 7,220	N/A
Average Final Average Salary	\$ 8,930	\$ 5,863	\$ 6,998	\$ 6,623	\$ 6,831	\$ 7,944	\$ 8,790	N/A
Number of Retired Members Added	13	47	57	49	117	65	91	50
<b>Period 1/1/11–12/31/11</b>								
Average Monthly Pension Benefit	\$ 638	\$ 1,180	\$ 1,735	\$ 2,598	\$ 3,852	\$ 5,704	\$ 6,799	N/A
Average Final Average Salary	\$ 7,660	\$ 6,031	\$ 6,461	\$ 6,426	\$ 7,357	\$ 8,320	\$ 8,325	N/A
Number of Retired Members Added	21	59	84	63	124	83	90	53
<b>Period 1/1/12–12/31/12</b>								
Average Monthly Pension Benefit	\$ 1,133	\$ 1,343	\$ 1,791	\$ 2,852	\$ 3,956	\$ 5,560	\$ 6,840	N/A
Average Final Average Salary	\$ 6,971	\$ 6,728	\$ 6,445	\$ 7,147	\$ 7,722	\$ 8,461	\$ 8,302	N/A
Number of Retired Members Added	19	39	91	45	99	79	80	59
<b>Period 1/1/13–12/31/13</b>								
Average Monthly Pension Benefit	\$ 1,214	\$ 1,133	\$ 1,755	\$ 2,412	\$ 3,933	\$ 5,029	\$ 6,764	N/A
Average Final Average Salary	\$ 9,387	\$ 5,454	\$ 6,766	\$ 6,470	\$ 7,592	\$ 8,074	\$ 8,211	N/A
Number of Retired Members Added	20	48	113	53	150	88	103	50
<b>Period 1/1/14–12/31/14</b>								
Average Monthly Pension Benefit	\$ 851	\$ 1,230	\$ 1,874	\$ 2,904	\$ 3,481	\$ 5,438	\$ 6,204	N/A
Average Final Average Salary	\$ 9,411	\$ 6,884	\$ 6,929	\$ 7,397	\$ 7,290	\$ 8,700	\$ 8,095	N/A
Number of Retired Members Added	21	36	102	59	85	89	62	44
<b>Period 1/1/15–12/31/15</b>								
Average Monthly Pension Benefit	\$ 1,004	\$ 1,642	\$ 1,912	\$ 2,722	\$ 3,682	\$ 5,164	\$ 6,238	N/A
Average Final Average Salary	\$ 9,461	\$ 7,007	\$ 6,933	\$ 7,198	\$ 7,752	\$ 8,271	\$ 8,205	N/A
Number of Retired Members Added	24	45	92	62	76	63	68	39
<b>Period 1/1/16–12/31/16</b>								
Average Monthly Pension Benefit	\$ 998	\$ 1,820	\$ 1,742	\$ 2,737	\$ 3,456	\$ 5,217	\$ 6,164	N/A
Average Final Average Salary	\$ 13,095	\$ 10,334	\$ 10,108	\$ 7,775	\$ 7,960	\$ 9,002	\$ 8,324	N/A
Number of Retired Members Added	22	54	89	76	82	81	75	44

<sup>1</sup> As permitted by the Actuarial Standard of Practice Statement No. 4 (Measuring Pension Obligations), the actuarial valuation has been prepared based on participant data provided by ACERA as of November 30.

## Average Monthly Other Postemployment Benefits (OPEB) (Actuary's SRBR Exhibit IV) Last Ten Fiscal Years

Retirement Effective Dates <sup>1,2</sup>	Years of Service						
	0-4	5-9	10-14	15-19	20-24	25-29	30+
<b>Period 1/1/07–12/31/07</b>							
Average OPEB	\$ 37	\$ 37	\$ 138	\$ 312	\$ 425	\$ 449	\$ 461
Number of Retired Members Added	14	20	50	58	77	49	119
<b>Period 1/1/08–12/31/08</b>							
Average OPEB	\$ 37	\$ 37	\$ 148	\$ 257	\$ 363	\$ 402	\$ 434
Number of Retired Members Added	19	28	42	37	72	46	90
<b>Period 1/1/09–12/31/09</b>							
Average OPEB	\$ 43	\$ 43	\$ 211	\$ 296	\$ 497	\$ 489	\$ 508
Number of Retired Members Added	24	21	26	33	76	59	70
<b>Period 1/1/10–12/31/10</b>							
Average OPEB	\$ 43	\$ 43	\$ 242	\$ 313	\$ 496	\$ 534	\$ 523
Number of Retired Members Added	13	45	54	44	116	63	90
<b>Period 1/1/11–12/31/11</b>							
Average OPEB	\$ 46	\$ 46	\$ 184	\$ 301	\$ 535	\$ 561	\$ 535
Number of Retired Members Added	15	55	82	50	119	75	98
<b>Period 1/1/12–12/31/12</b>							
Average OPEB	\$ 47	\$ 47	\$ 244	\$ 360	\$ 466	\$ 485	\$ 510
Number of Retired Members Added	16	35	81	40	94	75	85
<b>Period 1/1/13–12/31/13</b>							
Average OPEB	\$ 46	\$ 46	\$ 221	\$ 349	\$ 463	\$ 491	\$ 489
Number of Retired Members Added	15	39	100	43	137	88	115
<b>Period 1/1/14–12/31/14</b>							
Average OPEB	\$ 0 <sup>3</sup>	\$ 0 <sup>3</sup>	\$ 207	\$ 298	\$ 498	\$ 471	\$ 484
Number of Retired Members Added	18	31	95	54	78	77	68
<b>Period 1/1/15–12/31/15</b>							
Average OPEB	\$ 0	\$ 0	\$ 273	\$ 326	\$ 461	\$ 483	\$ 538
Number of Retired Members Added	23	34	79	53	67	58	74
<b>Period 1/1/16–12/31/16</b>							
Average OPEB	\$ 0	\$ 0	\$ 205	\$ 337	\$ 504	\$ 502	\$ 567
Number of Retired Members Added	21	48	76	69	63	74	75

1 As permitted by the Actuarial Standard of Practice Statement No. 6 (Measuring Retiree Group Benefits Obligations), the actuarial valuation has been prepared based on participant data provided by ACERA as of November 30.

2 Information for periods prior to 1/1/09 is not available to the actuary.

3 Dental and vision subsidies ended in 2014 for most retired members with less than 10 years of service.

Note: The "Average Final Average Salary" is not provided since these benefits are not dependent on salary.

## Participating Employers and Active Members (Actuary's Exhibit VII)

 As of November 30<sup>1</sup>

	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007
<b>County of Alameda</b>										
General Members	6,606	6,601	6,584	6,448	6,334	6,361	6,417	6,415	6,446	6,322
Safety Members	1,438	1,437	1,408	1,392	1,408	1,441	1,488	1,520	1,574	1,497
<b>Total</b>	<b>8,044</b>	<b>8,038</b>	<b>7,992</b>	<b>7,840</b>	<b>7,742</b>	<b>7,802</b>	<b>7,905</b>	<b>7,935</b>	<b>8,020</b>	<b>7,819</b>
<b>Other Participating Employers (General Members)</b>										
Alameda Health System <sup>2</sup>	2,246	2,205	2,231	2,203	2,187	2,028	2,030	2,030	2,097	2,044
Alameda County Office of Education	1	1	1	1	1	1	1	1	1	1
First 5 Alameda County	55	52	50	60	62	62	62	61	63	59
Housing Authority of the County of Alameda	59	62	61	63	66	65	73	71	72	74
Livermore Area Recreation & Park District	62	65	63	62	63	61	64	69	72	70
The Superior Court of California for the County of Alameda	644	648	627	648	679	705	744	760	848	845
<b>Total</b>	<b>3,067</b>	<b>3,033</b>	<b>3,033</b>	<b>3,037</b>	<b>3,058</b>	<b>2,922</b>	<b>2,974</b>	<b>2,992</b>	<b>3,153</b>	<b>3,093</b>
<b>Total Active Membership</b>										
General Members	9,673	9,634	9,617	9,485	9,392	9,283	9,391	9,407	9,599	9,415
Safety Members	1,438	1,437	1,408	1,392	1,408	1,441	1,488	1,520	1,574	1,497
<b>Total</b>	<b>11,111</b>	<b>11,071</b>	<b>11,025</b>	<b>10,877</b>	<b>10,800</b>	<b>10,724</b>	<b>10,879</b>	<b>10,927</b>	<b>11,173</b>	<b>10,912</b>

<sup>1</sup> As permitted by the Actuarial Standard of Practice Statement No. 4 (Measuring Pension Obligations), the actuarial valuation has been prepared based on participant data provided by ACERA as of November 30.

<sup>2</sup> Formerly named Alameda County Medical Center.

## Total Active Membership



## Principal Participating Employers for Pension Plan, Postemployment Medical Benefits and Non-OPEB - Current Year and Nine Years Ago

As of December 31

Participating Employers	2016			2007		
	Covered Employees	Rank	Percentage of Total System	Covered Employees	Rank	Percentage of Total System
County of Alameda	8,035	1	72 %	7,881	1	72 %
Alameda Health System <sup>1</sup>	2,256	2	20	2,051	2	18
The Superior Court of California for the County of Alameda	640	3	6	844	3	7
Livermore Area Recreation & Park District	63	4	1	72	5	1
Housing Authority of the County of Alameda	59	5	1	72	4	1
First 5 Alameda County	55	6	-	59	6	1
Alameda County Office of Education	-	-	-	1	7	-
<b>Total</b>	<b>11,108</b>		<b>100 %</b>	<b>10,980</b>		<b>100 %</b>

<sup>1</sup> Formerly named Alameda County Medical Center.

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# Compliance





**Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards***

Board of Retirement  
Alameda County Employees' Retirement Association  
Oakland, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Alameda County Employees' Retirement Association (ACERA), as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise ACERA's basic financial statements, and have issued our report thereon dated June 9, 2017.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered ACERA's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of ACERA's internal control. Accordingly, we do not express an opinion on the effectiveness of ACERA's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether ACERA's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, and contracts, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

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**WILLIAMS, ADLEY & COMPANY-CA, LLP**

*Certified Public Accountants / Management Consultants*

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**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communications is not suitable for any other purpose.

*Williams, Adley & Company CA, LLP*

Oakland, California

June 9, 2017